



AGENDA

CABINET

Monday, 14th June, 2010, at 10.00 am Ask for: **Karen Mannering /
Geoff Mills**
Darent Room, Sessions House, County Telephone: **(01622) 694367/
Hall, Maidstone** **694289**

Tea/Coffee will be available 15 minutes before the meeting.

UNRESTRICTED ITEMS

(During these items the meeting is likely to be open to the public)

1. Declaration of Interests by Members in Items on the Agenda for this meeting
2. Minutes of the Meeting held on 17 May 2010 (Pages 1 - 2)
3. Revenue & Capital Budget Outturn 2009-10, Roll Forward and Key Activity Indicators (Pages 3 - 74)
4. Response to Government Savings Announcement (Pages 75 - 78)
5. Treasury Management (Pages 79 - 92)
6. An Alcohol Strategy for Kent (Pages 93 - 116)
7. The BSF and Academies Programme - An Update Following Recent Government Announcements (To follow)
8. Other items which the Chairman decides are relevant or urgent

EXEMPT ITEMS

That under Section 100A of the Local Government Act 1972, the press and public be excluded from the meeting for the following business on the grounds that it involves the likely disclosure of exempt information as defined in paragraphs 3 and 4 of Part 1 of Schedule 12A of the Act.

9. The BSF and Academies Programme - An Update Following Recent Government Announcements (To follow)
10. The Future of Older Persons' Provision in Kent County Council (Pages 117 - 130)

David Cockburn
Interim Chief Executive
Friday, 4 June 2010

Please note that any background documents referred to in the accompanying papers maybe inspected by arrangement with the officer responsible for preparing the relevant report.

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KENT COUNTY COUNCIL

CABINET

MINUTES of a meeting of the Cabinet held in the Darent Room, Sessions House, County Hall, Maidstone on Monday, 17 May 2010.

PRESENT: Mr P B Carter (Chairman), Mr N J D Chard, Mr G K Gibbens, Mr R W Gough, Mr P M Hill, OBE, Mrs S V Hohler, Mr A J King, MBE, Mr R A Marsh and Mr J D Simmonds

ALSO PRESENT: Cllr Mrs J Rook

IN ATTENDANCE: Mr D Cockburn (Executive Director, Strategy, Economic Development & ICT), Ms A Honey (Managing Director Communities), Ms L McMullan (Director of Finance), Mr O Mills (Managing Director - Adult Social Services), Ms R Turner (Managing Director Children, Families and Education), Ms M Peachey (Kent Director Of Public Health), Mr R Hallett (Directorate Finance Manager) and Mr G Mills (Democratic Services Manager (Executive))

UNRESTRICTED ITEMS**1. Minutes of the Meeting held on 19 April 2010**
(Item 2)

(1) The Minutes of the meeting held on 19 April 2010 were agreed and signed as a true record.

(2) Mrs Hohler referred to minute paragraph 6 and said that a slight delay had occurred in responding to the issues on child safeguarding raised by the Cabinet Scrutiny Committee at its meeting on 9 April because of the need to ensure the response was as full and complete as possible. The response was now complete and a copy would be sent to all members of the Council.

2. Revenue & Capital Budget Monitoring Exception Report

(Item 3- Report by Mr John Simmonds, Cabinet Member for Finance; and Lynda McMullan, Director of Finance)

(1) Mr Simmonds said that the main point to note from this report was the gross underlying revenue under spend (excluding schools and asylum) was now standing at £7.6m but this was expected to increase by year end to some £7.86m (excluding schools and asylum) Mr Simmonds highlighted some of the areas of potential pressure in the Directorate budgets which would need to be closely monitored as the year progressed. With regard to the Capital Budget, Mr Simmonds said there had been some re-phasing but that was due to a number of reasons such as delays through the planning process.

(2) The audited accounts would be submitted to the June meeting of Cabinet together with recommendations on under spends

(3) Resolved :

(a) that the forecast revenue and capital budget monitoring position for 2009-10 together with changes to the capital programme be noted; and

(b) that £6.109m of re phasing on the capital programme be moved from 2009-10 capital cash limits to future years.

3. Operation Find & Fix - Road Maintenance Update (To follow)

(Item 4 - Report by Mr Nick Chard Cabinet Member for Environment, Highways and Waste, Mr Mike Austerberry, Executive Director for Environment, Highways and Waste and Mr John Burr, Director, Kent Highway Services) (The Chairman declared consideration of this report to be urgent on the grounds that it contained for members consideration the most up to date information regarding the ongoing operation to repair potholes and to carry out larger patching maintenance work on the non-principle road network throughout each district)

(1) Mr Burr gave a comprehensive briefing on the situation across the county since the contracts to seven companies to undertake this work on a district by district basis had been let on 13 April 2010. Each contract was subject to a weekly review and the work was on track to be completed by the end of July or early August. Mr Chard said that this work had been prioritised to ensure the worse roads had been dealt with first. A key challenge now was for all to understand that working in such a systematic way did mean that it may appear to be taking longer than some would want to repair their road. However with 5 gangs operating in most districts the repair rate was moving forward with work to date having been undertaken to the value of some £630,000. At the current rate of spend the £2m set aside by the Council would run out by the end of June so the report recommended to allocation of additional money to ensure the repair programme could be completed. There would be a further update to the July meeting of Cabinet.

(3) Resolved that:

(a) the report be noted and the approach of prioritisation and planned working be supported;

(b) an additional allocation of £1m be allocated to the project at this stage, to be funded from the remainder of the extra government funding (0.44m), and £0.56m from KCC funds (to be taken from the additional £1m plus originally put against repairs to winter damaged roads)

(c) a further report be submitted to Cabinet at its meeting in July 2010

To: CABINET – 14 June 2010

By: John Simmonds, Cabinet Member – Finance
Lynda McMullan, Director of Finance

- (1) **REVENUE AND CAPITAL BUDGET OUTTURN 2009-10**
 - (2) **REVENUE BUDGET ROLL FORWARD**
 - (3) **CAPITAL BUDGET ROLL FORWARD**
 - (4) **2009-10 FINAL MONITORING OF KEY ACTIVITY INDICATORS**
 - (5) **2009-10 FINAL FINANCIAL HEALTH INDICATORS**
 - (6) **2009-10 FINAL MONITORING OF PRUDENTIAL INDICATORS**
 - (7) **IMPACT OF 2009-10 REVENUE BUDGET OUTTURN ON RESERVES**
 - (8) **CAPITAL BUDGET OUTCOMES & ACHIEVEMENTS IN 2009-10**
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1. Summary

- 1.1 This report sets out the provisional revenue and capital budget outturn for 2009-10. It details:
- where revenue projects have been rescheduled and/or are committed
 - where there is under or overspending.
- The provisional outturn on the revenue budget shows an underspend of £8.826m (excluding schools). This is £0.959m higher than the projected underspend reported in May.
- 1.2 Details of the proposals for the use of £1.453m of the revenue budget underspending are provided in Appendix 2. This identifies those projects where there is already a commitment to spend in 2010-11. It is also recommended that £2m of the underspend is held in a new Corporate Restructuring reserve and the balance of the underspending of £5.373m is set aside in the earmarked Economic Downturn reserve.
- 1.3 Details of the capital roll forwards are provided in Appendix 3.
- 1.4 Final monitoring of key activity indicators for 2009-10 is detailed in Appendix 4.
- 1.5 The report also provides the year-end financial health indicators in Appendix 5, prudential indicators in Appendix 6 and impact on reserves in section 3.6.
- 1.6 Capital Budget Outcomes and Achievements in recent years are detailed in Appendix 7.

2. Recommendations

Cabinet is asked to:

- 2.1 **Note** the provisional outturn position for 2009-10.
- 2.2 **Agree** the £1.453m requests for roll forward of the 2009-10 revenue underspending to fund existing commitments, as detailed in Appendix 2.
- 2.3 **Agree** that £2m of the revenue underspending within the Finance portfolio is held in a new Corporate Restructuring Reserve (further details are provided in section 3.4.1).
- 2.4 **Agree** that the £5.373m remainder of the 2009-10 revenue underspending is set aside in the Economic Downturn reserve.
- 2.5 **Note** that £2.415m of capital re-phasing from 2009-10 will be added into 2010-11 and later years, as detailed in Appendix 3 and the 2010-11 Capital Programme will also be adjusted to reflect other 2009-10 variances as reported in the outturn.
- 2.6 **Note** the final monitoring of the key activity indicators for 2009-10 as detailed in Appendix 4.
- 2.7 **Note** the final financial health indicators for 2009-10 as detailed in Appendix 5.

- 2.8 **Note** the final monitoring of the prudential indicators for 2009-10 as detailed in Appendix 6.
- 2.9 **Note** the impact of the 2009-10 provisional revenue budget outturn on reserves as detailed in section 3.6.
- 2.10 **Note** the capital budget outcomes and achievements in 2009-10 as detailed in Appendix 7.
- 2.11 **Note** that the schools' revenue and capital reserves have reduced by some £6.791m. Details are provided in this report.

3. BUDGET OUTTURN 2009-10

3.1 INTRODUCTION

- 3.1.1 This report sets out the provisional revenue and capital budget outturn for 2009-10. There may be minor variations in figures during the final stage of the closing of accounts process and the accounts are also still subject to external audit.
- 3.1.2 For the 10th consecutive year the Council is able to demonstrate sound financial management, by containing its revenue expenditure within the budgeted level (excluding schools).

3.2 REVENUE BUDGET OUTTURN 2009-10

- 3.2.1 The provisional outturn is a net underspend of £8.826m against portfolio budgets and a £11.430m reduction in school reserves, giving a total overspend of £2.604m.
- 3.2.2 This -£8.826m outturn compares with the net variance of -£7.867m last reported to Cabinet at its meeting on 17 May, which represents a movement since the last report of -£0.959m. In addition, the 17 May report included a £2.780m pressure on Asylum which is now shown as breakeven following negotiations with Central Government and funding from the Asylum reserve. This approach is consistent with previous years. The net provisional outturn by portfolio and the movement since the last report are shown below in table 1.

TABLE 1: PROVISIONAL FINAL REVENUE OUTTURN BY PORTFOLIO

Portfolio	Budget	Provisional Outturn	Variance	Variance per last report	Movement
	£k	£k	£k	£k	£k
CFE	-697,871	-700,109	-2,238	-1,915	-323
KASS	+335,122	+335,304	+182	0	+182
E,H&W	+151,946	+151,226	-720	-645	-75
Communities	+58,600	+57,782	-818	-450	-368
Localism & Partnerships	+6,565	+6,451	-114	-22	-92
Corporate Support & Performance Mgmt	+10,069	+9,238	-831	-530	-301
Finance	+123,603	+119,460	-4,143	-4,122	-21
Public Health & Innovation	+790	+676	-114	-124	+10
Regen & Economic Dev	+8,096	+8,066	-30	-59	+29
SUB TOTAL (excl Schools)	-3,080	-11,906	-8,826	-7,867	-959
Asylum ^{note 1}	0	0	0	+2,780	-2,780
TOTAL (excl Schools)	-3,080	-11,906	-8,826	-5,087	-3,739
Schools ^{note 2}	+897,380	+908,810	+11,430	+6,000	+5,430
TOTAL	+894,300	+896,904	+2,604	+913	+1,691

Note 1. The Asylum Service is now showing a nil variance as, following successful negotiations with Government about future funding levels, we have funded the residual 09-10 pressure of £3.029m from the Asylum reserve.

Note 2. Although schools reserves have reduced by £11.430m, this is made up of £14.702m drawdown of reserves by schools against schools delegated budgets offset by an underspend on the unallocated schools budget of £3.272m.

3.2.3 The forecast has moved by -£0.959m (excluding Asylum & Schools) since the last monitoring report to Cabinet. Detailed below are the main reasons for the movement in the portfolio forecasts since the last monitoring report to Cabinet on 17 May, as shown in Table 1:

3.2.4 **Children, Families & Education:**

The overall position for the portfolio has moved by -£0.323m since the last report to Cabinet. The main changes are:

- -£0.149m School Organisation – an increase in the underspend on this service to £0.178m due to a combination of staff vacancies and other minor net variances.
- -£0.139m Mainstream Home to School Transport – an increase in the underspend to £1.087m mainly due to on-going renegotiation of contracts.
- -£0.148m Local Children's Services Partnerships – an increase in the underspend to £0.304m resulting from a combination of further gross pressures of £0.739m which are more than offset by additional income of £0.887m. The Children's Centres have incurred additional expenditure of £0.518m fully funded from additional external income. This has not been previously forecast as each Centre variance is relatively small in isolation and therefore not flagged up by them. The balance of both the gross (+£0.221m) and income (-£0.369m) variances is due to other minor movements on various budgets within the LCSPs.
- -£0.468m SEN Home to School Transport – an increase in the underspend to £0.855m due to the further renegotiation of contracts and revised figures on the impact of the heavy snow in January and February which closed special schools for a number of days. Special schools tend to be more prone to closure during bad weather due to the needs of the pupils and the longer journeys involved. The closure of schools for even short periods of time can have a significant impact on costs and many schools were shut for a number of days.
- +£0.256m Other Preventative Services – this is mainly due to £0.103m on unforeseen section 17 payments and £0.102m on community based projects including day care.
- +£0.660m Grant income and contingency – this is mainly due to the unforeseen requirement to increase the bad debt provision in line with the agreed protocol (+£0.505m) and the cancellation of two very old accounts receivable invoices (+£0.150m).

There are a number of smaller movements, all below £0.1m, across the other budget lines within this portfolio.

3.2.5 **Kent Adult Social Services Portfolio:**

The overall position for the portfolio has moved by +£0.182m since the last report to Cabinet. The overall gross position for the portfolio has only marginally moved since the last report to Cabinet, with a net reduction of £0.013m from the £0.195m last reported, however as highlighted as a risk in recent reports to Cabinet, KASS were unable to achieve all of the management action required to reach a balanced outturn position. However, within this there have been some larger compensating movements between service lines. The main movements are:

- +£0.403m Older People Residential Care – approximately half of this movement relates to the final adjustments to the bad debt provision. Although estimates of the impact on each budget line are made throughout the year, it is only at year end that the split between client groups is actually known, so there are always likely to be movements. Client numbers have also increased from 2,729 in January to 2,740 in February and again to 2,751 by the end of March with a subsequent impact on expenditure. There have also been small increases against preserved rights, in-house provision and integrated care centres as well as a decrease in the actual income against what was expected.
- +£0.421m Older People Nursing Care – this is mainly because an additional £0.134m is required for the bad debt provision and there have also been increases in the number of clients in permanent nursing care and the amount of non permanent weeks of care required. The amount of income is approximately £200k less than previously expected.
- -£0.225 Older People Domiciliary Care – this is primarily as a result of releasing the balance of the creditor provision made in 2008-09 in respect of the Transaction Data Matching (TDM) system. The provision was made last year following a detailed review of payments to suppliers against the number of hours ordered through Swift (the client activity system), which suggested that additional costs could be invoiced for. The calculation of this provision was agreed with the council's external auditors. The position has been monitored and discussed with providers throughout the year and as a result some of the creditor has proved not to be needed and has therefore been released to reduce the revenue position.

- +£0.180m Learning Disability Residential Care – this is primarily due to income being lower than expected.
- -£0.421m Learning Disability Domiciliary Care – of this movement £0.088m relates to the TDM issue already referred to within Older People Domiciliary Care, and a further £0.060m relates to re-phasing of expenditure against the Social Care Reform Grant.
- -£0.446m Learning Disability Supported Accommodation – of this £0.227m relates to additional continuing healthcare funding for a placement following arbitration. The number of clients is also less than anticipated with a number of placements not now starting until the new year.
- -£0.114m Physical Disability Domiciliary Care – this is primarily as a result of releasing the balance of the creditor provision made in 2008-09 in respect of the TDM issue referred to above.
- -£0.161m All Adults Assessment & Related – this is mainly due to further slippage in posts funded through the Social Care Reform and the Learning Disability Campus Grant.
- -£0.115m Strategic Business Support – this is mainly due to further slippage in posts funded through the Social Care Reform and the Learning Disability Campus Grant.
- +£0.300m Specific Grant Income – this is because more grant income is being rolled forward as a receipt in advance to cover the costs that have re-phased in to 2010-11, as referred to above. Of this £0.170m relates to the Learning Disability Campus Grant and £0.130m relates to the Social Care Reform Grant.

3.2.6 **Environment, Highways & Waste Portfolio:**

The overall underspend for the portfolio has increased by a further £0.075m, to £0.720m since the last report to Cabinet, made up of a number of small movements across units.

3.2.7 **Communities Portfolio:**

The underspend on this portfolio has increased by £0.368m to £0.818m since the last report. The main movements are:

- -£0.118m Registration Service – this is largely due to a lower shortfall in income for marriage ceremonies than previously forecast due to more ceremonies performed during February and March than previously anticipated and the writing back to revenue of a provision which is no longer required.
- -£0.076m Kent Drugs and Alcohol Team – this is due to re-phasing on the S31 pooled treatment budget and Partnership Support Grant. Under the terms of the partnership agreement KCC have an obligation to contribute this funding to the KDAAT Board and therefore this is included as a committed roll forward request in Appendix 2 of this report.

There are a number of smaller movements, all below £0.1m, across the other budget lines within this portfolio.

3.2.8 **Localism & Partnerships Portfolio:**

The underspend on this portfolio has increased by £0.092m to £0.114m since the last report, which is mainly due to re-phasing of Local Scheme spending recommended by Local Boards and Member Community Grants. This is purely a timing issue and therefore is included in the committed roll forward requests in appendix 2.

3.2.9 **Corporate Support & External Affairs Portfolio:**

The underspend for the portfolio has increased by £0.301m since the last report to Cabinet. This is mainly due to:

- -£0.212m due to a large rates rebate within the Property Group relating to the last 5 years rates paid for 17 Kings Hill Avenue and Invicta House.
- -£0.060m further income achieved within Legal Services.
- -£0.108m underspending on the External Audit and subscriptions budget.

3.2.10 **Finance Portfolio:**

The underspend for the portfolio has only marginally increased by £0.021m to £4.143m since the last report to Cabinet.

3.2.11 **Asylum:**

The final pressure for the Asylum Service was £3.029m, which compares to £2.780m reported to Cabinet in May. The reason for this change of £0.249m is an unforeseen backlog in invoices for Agency Staff and Interpreting (£0.150m) and delays in receiving accommodation invoices (£0.090m). Following successful negotiations with Government regarding future funding levels,

and an increase in the per capita grant and full funding for the intake team for 2008-09 and 2009-10, this residual pressure for 2009-10 of £3.029m has been funded from the Asylum reserve.

In addition, the overall funding position for 2008-09 has improved by a further £0.075m since the previously reported position to Cabinet in March of additional funding of £0.551m, due to a revision of the 2008-09 special circumstances settlement and this has been repaid to the Asylum reserve. Overall therefore the repayment to the reserve in 2009-10, in respect of 2008-09, was £0.626m.

3.3 A reconciliation of the revenue gross and income cash limits to the last full monitoring report, as reported to Cabinet on 29 March, is provided in Appendix 1.

3.4 REVENUE BUDGET ROLL FORWARD PROPOSALS

3.4.1 Table 2 below provides a summary of the revenue outturn position and shows that of the £8.826m underspend, £1.453m relates to committed/re-phased projects, leaving £7.373m of uncommitted underspending. It is recommended that this be used as follows:

- A sum of £2m is held in a new Corporate Restructuring Reserve to be held within the Finance Portfolio. Given the anticipated savings required in Local Government over the next years, it is recommended that a specific reserve will be vital to help us re-engineer our business efficiently. The main funding is expected to be for "spend to save" projects that can be supported by a robust business case. Some temporary staffing costs may also be necessary.
- The balance of £5.373m is set aside in the earmarked Economic Downturn reserve, in the light of the recent announcements on the £6bn efficiency savings in 2010-11 and the imminent Emergency Budget.

TABLE 2: SUMMARY OF REVENUE ROLL FORWARDS:

PORTFOLIO	Provisional Outturn Variance	Committed/ re-phasing	transfers to/from	UNALLOCATED
	£k	£k	£k	£k
CF&E	-2,238			-2,238
KASS	182	119	-301	0
E,H&W	-720	717		-3
Communities	-818	126		-692
Localism & Partnerships	-114	256	-142	0
Corporate Support & Performance Management	-831	199	142	-490
Finance	-4,143		301	-3,842
Public Health & Innovation	-114	6		-108
Regen & Economic Development	-30	30		0
	-8,826	1,453	0	-7,373

3.4.2 Appendix 2 provides details of the £1.453m roll forward proposals, which identify projects that have been re-scheduled and are committed – this is simply a matter of rolling budgets forward in line with expected delivery. Cabinet is asked to approve these proposals.

3.5 DELEGATED SCHOOLS BUDGET

3.5.1 The previously forecast draw down from reserves of £6m was our estimate of the reduction in schools reserves. Schools nine month monitoring returns indicated a much larger drawdown than this but, based on past experience that their estimates tend to be significantly overstated, the figure was scaled back. It is very difficult to predict this with any accuracy, especially this year when factoring in the recovery of £0.762m from 8 schools earlier in the financial year and the introduction of the tighter 'balance control mechanism'. This process limits the level of

reserves that schools can carry forward from one year to the next and allows the LA to claw back funding over and above a specified level. The introduction of the tighter rules has proved to have the required effect with schools reducing their reserves by £11.430m in 2009-10. The CFE Directorate is now going through the balance control mechanism process to review all schools balances, as part of the 2009-10 closure of accounts, and early indications are that only 10 schools have exceeded the limit with a total anticipated recovery of around £0.2m.

- 3.5.2 The £11.430m reduction in schools reserves in 2009-10 is made up of £14.702m drawdown of reserves by schools against schools delegated budgets and an underspend on the unallocated schools budget of £3.272m, which is largely due to £1.083m rates rebates, £1m higher than expected school recoupment income and £0.735m clawback of schools reserves as a result of the balance control mechanism. This has reduced total school revenue reserves to £51.753m of which £14m relates to unallocated schools budget. Of the remaining £37.8m, the schools returns show that of this balance, £9.3m is committed for specific revenue projects, Standards Fund phasing and contributing towards larger capital projects.

3.6 IMPACT ON RESERVES

These are provisional figures and are subject to change during the final stages of the closing of accounts process.

Account	Balance at 31/3/10 £m	Balance at 31/3/09 £m
Earmarked Reserves	110.9	102.0
General Fund balance	25.8	25.8
Schools Reserves	51.8	63.2

- 3.6.1 The general reserves position at 31 March 2010 is estimated at £25.8m, which is unchanged from the position as at 31 March 2009, and amounts to 3.05% of the 2010-11 revenue budget (excluding schools). This is reviewed formally as part of the annual budget process.

- 3.6.2 The provisional movement of +£8.9m in earmarked reserves since 31 March 2009 is mainly due to:

• Increase in Rolling Budget Reserve	+£1.3m	
• Increase in the Economic Downturn Reserve	+£7.7m	reflects decisions taken during 2009-10
• Increase in the Prudential Equalisation Reserve	+£4.7m	to cover PEF 2 costs
• New reserve for Turner Contemporary Investment	+£3.4m	to be used to provide an annuity over the next 20 years
• Increase in the PFI Reserves	+£2.5m	to equalise costs
• Increase in Commercial Services Earmarked Reserves	+£1.5m	
• Increase in Workforce Reduction Reserve	+£1.1m	
• Increase in the reserve for projects previously classified as capital but now considered revenue	+£1.0m	includes Member Highway Fund
• Reduction in Insurance reserve	-£3.3m	£1m budgeted reduction & £2.3m to cover deficit on Insurance Fund
• Reduction in the Supporting People Reserve	-£2.8m	
• Reduction in the reserve to support next year's budget	-£2.6m	
• Reduction in the Asylum Reserve	-£2.4m	
• Reduction in the Kingshill Smoothing Reserve	-£2.0m	
• Reduction in the Performance Reward Grant Reserve	-£0.9m	
• Reduction in the Elections Reserve	-£0.8m	
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	+£8.4m	

3.7 CAPITAL BUDGET OUTTURN 2009-10

3.7.1 The following changes have been made to the capital programme since the last report to Cabinet:

	£000s	£000s
	2009-10	2010-11
1 Cash Limits as reported to Cabinet on 17th May	353,583	486,032
2 Re-phasing as agreed at Cabinet on 17th May		
Children, Families & Education (CFE)	-1,350	1,224
Kent Adult Social Services	-134	134
Environment, Highways & Waste	-1,433	1,308
Communities	-1,969	1,849
Regeneration & Economic Development	-695	695
Corporate Support Services & Performance Management	-528	584
3 Harnessing Technology - now deemed as revenue funded, the expenditure and funding has been transferred - CFE portfolio	-3,120	-2,050
4 Transformation in Adult Social Care - additional grant received - KASS portfolio		730
5 Schools Devolved Capital – following the consolidation of the schools accounts it is apparent that the capital resources available to schools have increased:		
- further grant funding from the DCSF	14,508	
- additional external funding contributions	2,473	
- additional revenue contributions from the schools delegated budgets	-281	
6 Kent History Centre – transfer of lease, no expenditure incurred, memorandum note below - CMY portfolio	-1,830	
	359,224	490,506
7 PFI	54,983	27,101
8 Kent History Centre – transfer of lease, no expenditure incurred, memorandum note - CMY portfolio	1,830	
	416,037	517,607

3.7.2 The provisional outturn for the capital budget, excluding schools devolved capital and the Property Enterprise Fund is £297.1m, a variance of -£1.703m. This outturn compares with the variance (after re-phasing) of -£0.921m last reported to Cabinet at its meeting on 17 May. In addition, the Schools' have underspent their available capital resources by some £14.1m, having previously forecast a balanced position. The provisional outturn by portfolio and the movement since the last report are shown below in table 3.

TABLE 3: PROVISIONAL FINAL CAPITAL OUTTURN BY PORTFOLIO

Portfolio	Budget	Provisional Outturn	Variance	Variance per last report exc re-phasing	Movement
	£k	£k	£k	£k	£k
CFE	+171,124	+169,798	-1,326	-1,061	-265
KASS	+3,708	+3,398	-310	-350	+40
E,H&W	+98,645	+99,151	+506	+413	+93
Communities	+12,046	+12,381	+335	+20	+315
Regen & ED	+4,331	+4,018	-313	-387	+74
Corporate Support & PM	+8,284	+7,695	-589	+511	-1,100
Localism & Partnerships	+665	+659	-6	-67	+61
TOTAL (excl Schools)	+298,803	+297,100	-1,703	-921	-782
Schools	+60,421	+46,314	-14,107	0	-14,107
TOTAL	+359,224	+343,414	-15,810	-921	-14,889

Property Enterprise Fund 1		+121	+121		+121
Property Enterprise Fund 2		+530	+530		+530
TOTAL incl PEF	+359,224	+344,065	-15,159	-921	-14,238

3.7.3 Table 4 shows how the capital spend of £344.065m, including Schools and Property Enterprise Fund has been funded.

TABLE 4: PROVISIONAL FUNDING OF CAPITAL OUTTURN

Funding Source	Capital Cash Limit			Capital Variance			
	KCC portfolios	Schools Devolved	TOTAL	KCC portfolios	Schools Devolved	Property Enterprise Fund (1&2)	TOTAL
	£m	£m	£m	£m	£m	£m	£m
Supported Borrowing	61,596		61,596	438			438
Prudential	39,125		39,125	758			758
Prudential/Revenue (directorate funded)	9,690		9,690	513			513
PEF2	11,411		11,411	-11,411			-11,411
Grant	152,819	47,652	200,471	-1,650	-13,867		-15,517
External Funding - Other	11,728	3,050	14,778	-386	-240		-626
External Funding - Developer contributions	5,051		5,051	547			547
Revenue & Renewals	4,188	9,719	13,907	-1,671			-1,671
Capital Receipts	2,330		2,330	-300			-300
General Capital Receipts (generated by Property Enterprise Fund 1)	865		865	-732		121	-611
PEF2 Capital Receipts	0		0	12,191		530	12,721
TOTAL	298,803	60,421	359,224	-1,703	-14,107	651	-15,159

3.7.4 The main reasons for the movement in the forecast since the last monitoring report to Cabinet on 17 May, as shown in table 3, are as follows:

The overall capital position for the portfolio (excluding capital devolved to schools) has moved by -£0.265m since the last report. The main movements are:

- Childrens Centres and Early Years (-£1.587m): the major rephasings on this programme are:
 - a. Play Equipment – round 2 shop (-£0.861m): two of the elements of this project (the grants to childminder and phase 2 of the online shop) have been delayed due to administration difficulties and delays in processing orders. Both elements will be rolled out in the new financial year.
 - b. Round 2 Childrens Centre builds (-£0.743m): this rephasing is mainly due to the Brent YMCA and East Stour (South Willesborough Childrens Centre) projects where lease and grant agreements are still being finalised by the KCC legal team
 - c. Development & Sustainability (+£0.404m): the programme is progressing ahead of schedule due to private providers completing works ahead of the original dates they submitted.
 - d. Sensory Boxes (-£0.192m): due to shipping problems encountered this project has rephased.
 - e. Round 3 Childrens Centre builds (-£0.113m): this is due to the recharging to revenue for abortive development fees on the earlier stages of the programme and the delays whilst decisions were being taken on how Phase 3 should progress.

Overall this leaves a residual balance of -£0.082m on this project.

- Building Schools for the Future & Academy development fees (+£1.003m): most of this overspend (+£0.870m) relates to Wave 5 development costs where a significant amount of additional work on planning and the outline business case has been required by Partnerships for Schools. There is also a further overspend (+£0.418m in total) on Wave 3 and 4 and New Line Learning development costs which is due to a greater reliance on external consultants than anticipated. This is offset, by a saving of -£0.131m on the internal team costs.

Overall this leaves a residual balance of -£0.154m on this project.

- Building Schools for the Future Wave 3 build costs (-£0.147m): the main variances on this project are detailed below:-
 - a. King Ethelbert and Charles Dickens (total -£2.457m) is a result of the collapse of the contractor, William Verry, during the year.
 - b. Work on Herne Bay High School, although behind schedule, has progressed better than projected, resulting in an overspend of +£1.146m.
 - c. Account has been taken of the work in progress at St George's leading to an overspend of +£0.870m.
 - d. Expenditure on ICT is slightly lower than projected (-£0.641m) as a direct result of the construction programme.
 - e. There were small variations on contracts at Dane Court Grammar School and The Community College Whitstable (total +£0.956m).

Overall this leaves a residual balance of -£0.021m on this project.

- Academies (-£0.120m): the main rephasing is due to the following projects; an overspend of +£1.153m on Longfield Academy which is currently ahead of schedule, an underspend on Cornwallis of -£0.419m, which results from a revision to their payment profile and an underspend on New Line Learning of -£0.794m which although is on schedule and due for completion in the early part of 2010/11, is behind the projected expenditure.

Overall this leaves a residual balance of -£0.060m on this project.

- Practical Cookery Spaces (+£0.125m): the main reason for this variance is the monitoring information supplied by one of the schools being incorrect.
- Swanscombe/6 Schools lifecycle costs (PFI) (+£0.95m): the accounting for PFI has changed and part of the unitary costs are now capitalised.

Overall this leaves a residual balance of +£0.366m on a number of minor projects.

3.7.6 Kent Adult Social Services Portfolio:

The capital outturn for the portfolio has moved by +£0.040m since the previous reported position. This main changes being:-

- Flexible and Mobile Engagement/SWIFT enhancement projects (rephasing -£0.114m): elements of these projects are joint working partnerships with the NHS. A decision was

taken very late in the financial year not to order remaining permanent hardware until interim solutions had been tested and verified with the NHS.

- Westview/Westbrook/Better Homes lifecycle costs (PFI) (+£0.249m): the accounting for PFI has changed and part of the unitary costs are now capitalised.

Overall this leaves a residual balance of -£0.095m on minor projects.

3.7.7 **Environment, Highways and Waste Portfolio:**

The overall capital position for the portfolio has moved by +£0.093m since the last report. This is mainly due to:

- Salt Storage Infrastructure (+£0.140m): the movement against this scheme relates to being able to obtain some of this equipment early than expected.

Overall this leaves a residual balance of -£0.047m on minor projects.

3.7.8 **Communities Portfolio:**

The overall capital position for the portfolio has moved by +£0.315m since the last report. The main movement is:

- Turner Contemporary (+£0.390m): progress on the Turner Gallery has gathered pace around the year end and some works that had initially thought to be commencing in Quarter 1 2010-11 were actually in progress at the year end. The project remains on budget and on schedule to complete prior to the end of the year.

Overall this leaves a residual balance of -£0.075m on minor projects.

3.7.9 **Corporate Support Services and Performance Management Portfolio:**

The capital outturn for the portfolio has moved by -£1.100m since the previous reported position. This main changes are:-

- Commercial Services VPE (-£0.819m): this is matched by a decreased contribution to their renewals fund so there are no funding implications.
- Connecting with Kent (-£0.138m): procurement for the video conferencing project became delayed and will now be purchased in the new financial year.

Overall this leaves a residual balance of -£0.143m on a number of more minor projects

3.7.10 **Regeneration & Economic Development Portfolio:**

The capital outturn for the portfolio has moved by +£0.074m since the previous reported position. All variances are on a number of minor projects.

3.8 **CAPITAL PROJECT ROLL FORWARDS:**

The 2010-11 Capital Programme will now be revised to reflect the re-phasing and other variations of the 2009-10 Capital Programme that resulted in the -£1.703m variance in 2009-10. The rephasing details are included in appendix 3 and will be adjusted in the first monitoring report of the 2010-11 budget to be reported to Cabinet on 12 July 2010.

3.9 **CAPITAL RECEIPTS:**

Capital Receipts realised in 2009-10 were £4.455m from the sale of property and £0.240m from the repayment of loans. All of these receipts are required to fund existing capital programme commitments. This position excludes the receipts generated through the Property Enterprise Fund which are referred to in section 3.11 below.

3.10 **SCHOOLS DEVOLVED CAPITAL**

- 3.10.1 Capital expenditure incurred directly by schools in 2009-10 was £46.3m. Schools have in hand some £14.1m of capital funding which will be carried forward as part of the overall schools reserves position. This represents an increase in schools capital reserves of £4.6m.

3.11 **PROPERTY ENTERPRISE FUND (PEF)** Page 12

3.11.1 **PEF1**

At the end of 2008-09 the fund was in deficit by £5.234m, and this was covered by temporary borrowing.

In 2009-10, the costs of disposal activity undertaken within PEF1 amounted to £0.121m, as shown in table 3 above. In addition, PEF1 was earmarked to fund £0.848m of capital spend in 2009-10 on the completion of the Gateway programme. Therefore, total costs to be met from PEF1 were £0.969m. Due to the slowdown in the property market, capital receipts realised through PEF1 from the sale of non-operational property were £0.255m, leaving a further £0.714m to be funded from the £10m temporary borrowing facility. When taken together with the deficit brought forward from 2008-09, the deficit on PEF1 at the end of 2009-10 was £5.948m.

Further details of the Property Enterprise Fund are provided in section 5.2 of Appendix 4.

3.11.2 **PEF2**

At the end of 2008-09 the fund was in deficit by £35.303m, and this was covered by temporary borrowing.

Costs associated with PEF2 in 2009-10 were £0.530m, as shown in table 3 above, and PEF2 funding support to the capital programme was £7.296m. This was offset by £12.721m of capital receipts realised through the Fund, therefore during 2009-10, there was a surplus of £4.895m on PEF2. When taken together with the deficit brought forward from 2008-09, the deficit on PEF2, against the £85m overdraft limit, at the end of 2009-10 was £30.408m.

Further details of the PEF2 are provided in section 5.3 of Appendix 4.

4. 2009-10 FINAL MONITORING OF KEY ACTIVITY INDICATORS

4.1 Details of the final monitoring of key activity indicators for 2009-10 are detailed in Appendix 4.

5. FINANCIAL HEALTH INDICATORS

5.1 The final financial health indicators for 2009-10 are detailed in Appendix 5.

6. PRUDENTIAL INDICATORS

6.1 The final monitoring of the 2009-10 prudential indicators is detailed in Appendix 6.

7. CAPITAL BUDGET OUTCOMES & ACHIEVEMENTS

7.1 A report highlighting the main achievements delivered by the capital programme in 2009-10 is attached at Appendix 7.

Reconciliation of Gross and Income Cash Limits to the 29 March 2010 Cabinet Report

Portfolio	CASH LIMIT			VARIANCE		
	Gross £k	Income £k	Net £k	Gross £k	Income £k	Net £k
Children, Families & Educ	+409,365	-1,107,236	-697,871	+3,019	-5,257	-2,238
Kent Adult Social Services	+444,229	-109,107	+335,122	+1,852	-1,670	+182
Environ, Highways & Waste	+168,586	-16,640	+151,946	-748	+28	-720
Communities	+146,012	-87,412	+58,600	-18	-800	-818
Localism & Partnerships	+6,970	-405	+6,565	-209	+95	-114
Corporate Support & Performance Mgmt	+53,839	-43,770	+10,069	+6,384	-7,215	-831
Finance	+142,671	-19,068	+123,603	+1,440	-5,583	-4,143
Public Health & Innovation	+1,410	-620	+790	-425	+311	-114
Regen & Economic Dev	+11,518	-3,422	+8,096	+139	-169	-30
SUB TOTAL (excl Schools)	+1,384,600	-1,387,680	-3,080	+11,434	-20,260	-8,826
Asylum	+14,129	-14,129	0	+4,677	-4,677	0
TOTAL (excl Schools)	+1,398,729	-1,401,809	-3,080	+16,111	-24,937	-8,826
Schools	+978,347	-80,967	+897,380	+9,919	+1,511	+11,430
TOTAL	+2,377,076	-1,482,776	+894,300	+26,030	-23,426	+2,604
	Gross	Income	Net			
	£k	£k	£k			
Reconciliation:						
Cash Limits Per Mar report	+2,367,894	-1,473,594	+894,300			
Subsequent changes:						
				Changes to grant/income allocations:		
CFE	-1,657	1,657	0	DCLG PFI Credits adjustment		
CFE	472	-472	0	Further school contributions to PFI costs		
CFE	-181	181	0	Reduced interest income for PFI scheme		
CFE	77	-77	0	DCSF Rural Transport Coordinator funding		
CFE	138	-138	0	Teacher Development Agency grant		
CFE	191	-191	0	Contact point income prior year adjustment		
CFE	106	-106	0	DCSF Poverty Pilot funding		
CFE	394	-394	0	Skills Studio income from schools		
CFE	152	-152	0	Department of Transport Walking to School initiative		
CFE	2,117	-2,117	0	Additional SEN recoupment income from other local authorities		
CFE	154	-154	0	Learning & Skills Council additional grant allocation		
CFE	157	-157	0	DCSF Schools Standards Grant & Personalisation adjustment		
CFE	477	-477	0	Sure Start Two year old pilot grant		
CFE	-530	530	0	Sure Start Local Programmes unspent grant to be paid back to DCSF		
CFE	-9	9	0	Sure Start Transition Support Programme unspent grant to be paid back to DCSF		
CFE	-824	824	0	Unspent academic year diploma grant treated as a receipt in advance		
CFE	-8,140	8,140	0	Unspent Standards Fund grant treated as a receipt in advance		
KASS	18	-18	0	DoH grant for Kent & Medway Dementia Demonstrator		
KASS	-498	498	0	correction to Kent Supported Employment income target (base budget issue)		

	Gross	Income	Net	
	£k	£k	£k	
KASS	281	-281	0	OP Residential - further increased costs of Integrated Care Centres which are rechargeable to Health
KASS	3,079	-3,079	0	OP Other Services - PFI credits and unitary charge for Better Homes Active Lives
KASS	649	-649	0	LD Supported Accommodation - PFI credits and unitary charge for Better Homes Active Lives
KASS	78	-78	0	MH Supported Accommodation - PFI credits and unitary charge for Better Homes Active Lives
KASS	1,600	-1,600	0	Strategic Business Support - PFI credits for Better Homes Active Lives
KASS	519	-519	0	OP Residential - adj to PFI credits for Westbrook and Westview Integrated Care Centres
EH&W	79	-79	0	DfT grant: Delivering a Sustainable Transport System
CMY	-26	26	0	Reduction of funding for the festival of learning projects from Local Education Authorities Forum for the Education of Adults (LEAFA)
CMY	-279	279	0	Youth: correction to Qtr 3 adjustment for funding from GOSE to fund Youth Opportunities Fund.
CMY	-48	48	0	Youth: correction to Qtr 3 adjustment for funding from Sanctuary Housing to support youth work in the Canterbury area.
				Technical Adjustments:
CFE	4,674	-4,674	0	Kent Public Services Network - change in treatment of grant and expenditure from capital to revenue as agreed with the external auditors
CFE	1,369	-1,369	0	Internal Commissioning arrangements with LCSPs
CFE	130	-130	0	Internal recharging of costs within 14-24 unit
CFE	-101	101	0	Removal of historic internal income budget for Alternative Curriculum
KASS	898	-898	0	LD Domiciliary - recharge of Supporting People to Communities following tfr of budget
KASS	240	-240	0	LD Supported Accommodation - recharge of Supporting People to Communities following tfr of budget
KASS	96	-96	0	All Adults A&R - recharge of Supporting People to Communities following tfr of budget
CS&PM	3,837	-3,837	0	Kent Public Services Network - change in treatment of grant and expenditure from capital to revenue as agreed with the external auditors
CS&PM	-507	507	0	Income for Interreg partners not now coming through KCC accounts
Revised Budget	2,377,076	-1,482,776	894,300	

2009-10 REVENUE BUDGET ROLL FORWARDS**1. CHILDREN, FAMILIES & EDUCATION:**

Provisional outturn variance:	CF&E portfolio	£k -2,238
		-2,238
Committed roll forwards:		
▪ None		0
UNCOMMITTED		-2,238

2. KENT ADULT SOCIAL SERVICES:

Provisional outturn variance:	KASS portfolio	£k 182
	Transfer from Finance portfolio	-301
		-119
Committed roll forwards:		
▪ Contribution to Integrated Community Equipment Store pooled budget		119
This represents KCC's share of the underspend of the ICES Board. Under the terms of the S75 agreement, we have an obligation to provide this funding to the pooled budget. The underspending relating to partners contributions has been 'rolled forward' as a receipt in advance.		
		119
UNCOMMITTED		0

3. ENVIRONMENT, HIGHWAYS & WASTE:

	EH&W portfolio	£k
Provisional outturn variance:		-720
		-720
Committed roll forwards:		
<ul style="list-style-type: none"> ▪ Signs & Lines Project 		432
<p>Part of this £850k project has re-phased into 2010-11. This funding is required to complete the project. The project was temporarily halted as lining is not recommended during the winter months as reported to Cabinet in January.</p>		
<ul style="list-style-type: none"> ▪ Permit Scheme from the Traffic Management Act 		-441
<p>The set up costs for the introduction of the Permit Scheme in Kent, which became operational in February 2010, will be recovered from future income streams from the charges for permits. Therefore a deficit is being rolled, as reported to Cabinet in January, which will be offset by the new permit income.</p>		
<ul style="list-style-type: none"> ▪ Land Use Survey 		225
<p>There have been delays to the land use survey (as reported to Cabinet in November 2009). This money is being used to match fund against a successful Interreg bid. The external funding has been used first where appropriate and the KCC contribution will be needed to complete the project in 2010-11.</p>		
<ul style="list-style-type: none"> ▪ Surface Water Management Plan 		57
<p>The SWMP is funded from a two year increase to Area Based Grant which was not notified until late in 2009-10 so it was not possible to spend the 2009-10 allocation by 31 March. The funding is required to roll forward to complete this project in 2010-11.</p>		
<ul style="list-style-type: none"> ▪ Replacement of MIDAS Financial & Management Information System 		405
<p>Re-phasing of the replacement project. The replacement of the MIDAS financial system was only partially completed in 2009-10. Waste and PROW have transferred to ORACLE but Highways has yet to do so because of the added complexities of this budget and the link with WAMS (KHS Works Ordering System). This project is expected to complete by 31-03-2011 and it is requested that the funding is rolled forward in order to pay for the final phase.</p>		
<ul style="list-style-type: none"> ▪ Kent Waste Partnership 		39
<p>This represents KCC's share of the underspend of the KWP that KCC holds on behalf of the partnership. Under the terms of the partnership agreement, we have an obligation to provide this funding to the pooled budget.</p>		
		717
UNCOMMITTED		-3

4. COMMUNITIES:

		£k
Provisional outturn variance:	Communities portfolio	-818
		-818
Committed roll forwards:		
▪ Kent Drugs & Alcohol Team:		
- KCC share of the underspend on the S31 pooled treatment budget. Under the terms of the partnership agreement, KCC has an obligation to contribute this funding to the KDAAT Board. The underspending relating to partners contributions has been 'rolled forward' as a receipt in advance.		61
- Underspend on the Partnership Support Grant paid via Area Based Grant. This forms part of the KCC contribution to the KDAAT Board. Under the terms of the partnership agreement KCC has an obligation to contribute this funding to the KDAAT Board. All underspends (KCC & partners) are reported to the Board for them to consider\approve future treatment i.e. whether monies are used to support services in the new financial year or returned to funding partners (incl. KCC)		15
▪ Supporting Independence		50
One-off costs in relation to the restructuring of the unit and the change in emphasis and direction of a number of the projects that are to be delivered following the 2009-10 mid year review. The base budget reflects the position going forward but one-off funding is necessary to enable the transition.		
		126
UNCOMMITTED		-692

5. LOCALISM & PARTNERSHIPS:

		£k
Provisional outturn variance:	L&P portfolio	-114
	transfer from CS&PM portfolio	-142
		-256
Committed roll forwards:		
▪ Member Community Grants		13
Grants which have been committed in 09-10 for projects internal to KCC, but the work was not completed by 31 March		
▪ Local Priorities		175
Grants to District Councils for Local Priorities from 2009-10 second homes money, which have been requested to roll forward to 2010-11. Under the terms of the scheme, roll forward for one year is permitted.		
▪ Local Scheme spending recommended by Local Boards		68
Grants which have been committed in 2009-10 for projects internal to KCC, but the work was not completed by 31 March.		
		256
UNCOMMITTED		0

6. CORPORATE SUPPORT & PERFORMANCE MANAGEMENT:

		£k
Provisional outturn variance:	CS&PM portfolio	-831
	Transfer to L&P portfolio	142
		-689
Committed roll forwards:		
▪ P&D - Well Being Health checks		75
Due to lower than expected take-up in 2009-10, roll forward is required in order to complete the programme in 2010-11.		
▪ P&D - Kent Leadership Programme (3rd cohort)		45
This roll forward is required to complete/finance the Kent Leadership Programme, which overlaps two financial years.		
▪ Strategic Development Unit - Route Development Fund		4
Re-phasing of the project		
▪ Property - Room Booking System		40
Roll forward is required to pay for new application software to superceed and upgrade the Computer Aided Booking Stsyem (CABS). Tender and evaluation began in early March, we are now in a position to award the contract.		
▪ Property Group Review		35
The Property Group Review started in the 4th quarter of 2009-10 with a final report due in late May.		
		199
UNCOMMITTED		-490

7. FINANCE:

		£k
Provisional outturn variance:	Finance portfolio	-4,143
	transfer to KASS portfolio	301
		-3,842
Committed roll forwards:		
▪ None		
		0
UNCOMMITTED		-3,842

8. PUBLIC HEALTH & INNOVATION:

		£k
Provisional outturn variance:	Public Health & Innovation portfolio	-114
		-114
Committed roll forwards:		
▪ Public Health - Health Service Standards		6
To fund a collaboration with Patient's Association to improve health service standards in Kent. This was slightly delayed and will happen early in the new financial year.		
		6
UNCOMMITTED		-108

9. REGENERATION & ECONOMIC DEVELOPMENT:

		£k
Provisional outturn variance:	R&ED portfolio	-30
		-30
Committed roll forwards:		
▪ Research & Intelligence		30
The need to halve the R+I team budget set in train formal Personnel processes to reduce the head count of the team. From a start point of 22 February, when formal consultation with staff commenced, the reduction of head count will only be achieved by w/c the 2 August through redeployment or redundancy. Overall the head count will be reduced but there is a need to find the resources to pay for these staff, not budgeted for in the 2010/11 Budget, through to 2 August. The team budget is primarily staff costs and there is no scope to find these savings elsewhere in the team's budget. Nor is there scope to add further to an existing ambitious income generation target. The roll forward is required to meet the projected overspend in 2010/11 due to unbudgeted and unavoidable costs.		
		30
UNCOMMITTED		0

CAPITAL RE-PHASING

The 2010-11 Capital Programme will be adjusted to reflect the total re-phasing of -£2.415m as follows:-

CFE	2009-10	2010-11	2011-12	Future Years	Total
	£k	£k	£k	£k	
Building Schools For Future - BSF Unit Costs					
Amended total cash limits	+6,168	+1,500	+1,600	+4,200	+13,468
re-phasing	+1,003	-1,003			0
Revised project phasing	+7,171	+497	+1,600	+4,200	+13,468
Special Schools Review - approval to spend					
Amended total cash limits	+13,846	+2,969	+57		+16,872
re-phasing	-405	+404	+1		0
Revised project phasing	+13,441	+3,373	+58	0	+16,872
Children Centres					
Amended total cash limits	+11,766	+18,753	+7		+30,526
re-phasing	-1,550	+1,550			0
Revised project phasing	+10,216	+20,303	+7	0	+30,526
Buliding Schools for the Future wave 3					
Amended total cash limits	+61,172	+39,059	+1,315	+4,183	+105,729
re-phasing	-147	+147			0
Revised project phasing	+61,025	+39,206	+1,315	+4,183	+105,729
Practical Cooking Spaces					
Amended total cash limits	+1,036	+2,654			+3,690
re-phasing	+125	-125			0
Revised project phasing	+1,161	+2,529	0	0	+3,690
Academy projects - Maidstone New Line Learning new build					
Amended total cash limits	+13,580	+7,162	+214		+20,956
re-phasing	-211	+211			0
Revised project phasing	+13,369	+7,373	+214	0	+20,956
Academy projects - Maidstone Cornwallis new build					
Amended total cash limits	+12,113	+19,853	+3,184	+178	+35,328
re-phasing	-283	+283			0
Revised project phasing	+11,830	+20,136	+3,184	+178	+35,328

CFE	2009-10	2010-11	2011-12	Future Years	Total
	£k	£k	£k	£k	
Academy projects - Longfield new build					
Amended total cash limits	+4,885	+17,602	+1,575		+24,062
re-phasing	+1,426	-1,426			0
Revised project phasing	+6,311	+16,176	+1,575	0	+24,062
Academy projects - Tunbridge Wells new build					
Amended total cash limits	+206	+1,899	+10,416	+8,485	+21,006
re-phasing	+114	-114			0
Revised project phasing	+320	+1,785	+10,416	+8,485	+21,006
Total re-phasing >£100k	+72	-73	+1	0	0
Other re-phased Projects below £100k	-641	+762	-96	-25	0
TOTAL RE-PHASING	-569	+689	-95	-25	0
KASS	2009-10	2010-11	2011-12	Future Years	Total
	£k	£k	£k	£k	
Modernisation of Assets					
Amended total cash limits	533.0	1,107.0	267.0	275.0	2,182.0
re-phasing	-153.0	153.0	0.0	0.0	0.0
Revised project phasing	380.0	1,260.0	267.0	275.0	2,182.0
Total re-phasing >£100k	-153.0	153.0	0.0	0.0	0.0
Other re-phased Projects below £100k	-407.0	407.0			
TOTAL RE-PHASING	-560.0	560.0	0.0	0.0	0.0
EHW	2009-10	2010-11	2011-12	Future Years	Total
	£k	£k	£k	£k	
Kent Highway Partnership - Co-Location depots					
Amended total cash limits	+274	+4,195			+4,469
re-phasing	-105	+105			0
Revised project phasing	+169	+4,300	0	0	+4,469
Total re-phasing >£100k	-105	+105	0	0	0
Other re-phased Projects below £100k	-416	+384	+32		0
TOTAL RE-PHASING	-521	+489	+32	0	0

CMY	2009-10	2010-11	2011-12	Future Years	Total
	£k	£k	£k	£k	
Modernisation of Assets					
Amended total cash limits	+1,493	+2,587	+1,746	+2,084	+7,910
re-phasing	-460	+347	+113		0
Revised project phasing	+1,033	+2,934	+1,859	+2,084	+7,910
Turner Contemporary					
Amended total cash limits	+5,391	+8,831	+286		+14,508
re-phasing	+390	-390			0
Revised project phasing	+5,781	+8,441	+286	0	+14,508
Total re-phasing >£100k	-70	-43	+113	0	0
Other re-phased Projects below £100k	-173	+269		-96	
TOTAL RE-PHASING	-243	+226	+113	-96	0
CED	2009-10	2010-11	2011-12	Future Years	Total
	£k	£k	£k	£k	
Modernisation of Assets - (CSS&PM)					
Amended total cash limits	+2,232	+605	+1,250	+1,250	+5,337
re-phasing	-117	+117			0
Revised project phasing	+2,115	+722	+1,250	+1,250	+5,337
Connecting with Kent - (CSS&PM)					
Amended total cash limits	+273	+35			+308
re-phasing	-138	+138			0
Revised project phasing	+135	+173	0	0	+308
Maintaining the Infrastructure - (CSS&PM)					
Amended total cash limits	+2,123	+6,327	+1,150	+500	+10,100
re-phasing	+101	-101			0
Revised project phasing	+2,224	+6,226	+1,150	+500	+10,100
Oracle Release 12 - (CSS&PM)					
Amended total cash limits	+530	+1,203			+1,733
re-phasing	-114	+114			0
Revised project phasing	+416	+1,317	0	0	+1,733
Total re-phasing >£100k	-268	+268	0	0	0
Other re-phased Projects below £100k	-254	+254			0
TOTAL RE-PHASING	-522	+522	0	0	0

Total re-phasing by portfolio:

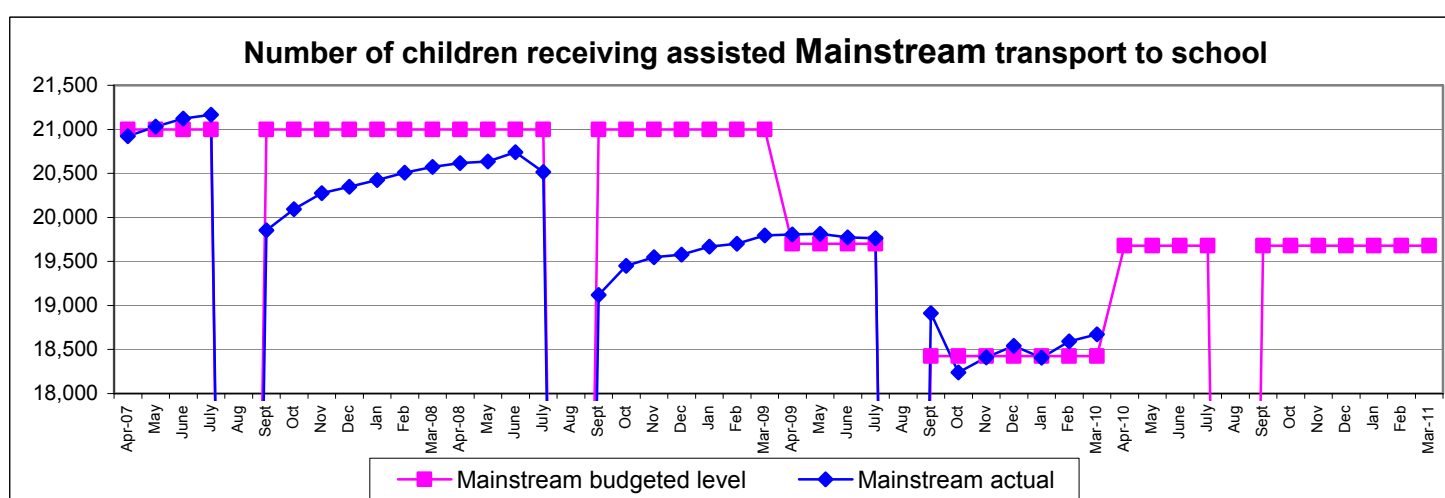
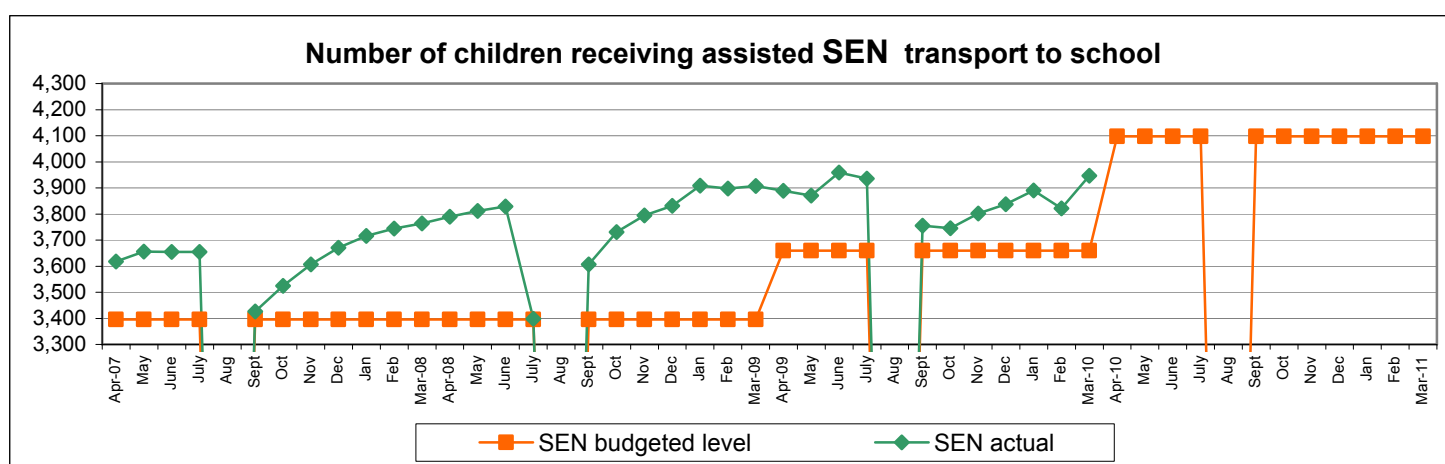
Portfolio totals	2009-10	2010-11	2011-12	Future Years	Total
	£k	£k	£k	£k	£k
CFE					
Amended total cash limits	171,124	220,827	233,556	402,942	1,028,449
Re-phasing	72	-73	1	0	0
Revised cash limits	171,196	220,754	233,557	402,942	1,028,449
KASS					
Amended total cash limits	3,708	12,222	7,857	1,488	25,275
Re-phasing	-153	153	0	0	0
Revised cash limits	3,555	12,375	7,857	1,488	25,275
E,H&W					
Amended total cash limits	98,645	167,253	119,550	308,266	693,714
Re-phasing	-105	105	0	0	0
Revised cash limits	98,540	167,358	119,550	308,266	693,714
Communities					
Amended total cash limits	13,876	28,459	10,198	3,506	56,039
Re-phasing	-70	-43	113	0	0
Revised cash limits	13,806	28,416	10,311	3,506	56,039
Regen & ED					
Amended total cash limits	4,331	11,929	4,230	6,222	26,712
Re-phasing	0	0	0	0	0
Revised cash limits	4,331	11,929	4,230	6,222	26,712
Corporate Support & PM					
Amended total cash limits	8,284	15,626	9,317	13,703	46,930
Re-phasing	-268	268	0	0	0
Revised cash limits	8,016	15,894	9,317	13,703	46,930
Localism & Partnerships					
Amended total cash limits	665	500	500	500	2,165
Re-phasing	0	0	0	0	0
Revised cash limits	665	500	500	500	2,165
TOTAL RE-PHASING >£100k	-524	410	114	0	0
Other re-phased Projects below £100k	-1,891	+2,076	-64	-121	0
TOTAL RE-PHASING	-2,415	+2,486	+50	-121	0

2009-10 FINAL MONITORING OF KEY ACTIVITY INDICATORS

1. CHILDREN, FAMILIES & EDUCATION DIRECTORATE

1.1 Numbers of children receiving assisted SEN and Mainstream transport to school:

	2007-08				2008-09				2009-10				2010-11	
	SEN		Mainstream		SEN		Mainstream		SEN		Mainstream		SEN	Mainstream
	Budget level	actual	Budget level	actual	Budget level	actual	Budget level	actual	Budget level	actual	Budget level	actual	Budget Level	Budget Level
April	3,396	3,618	21,000	20,923	3,396	3,790	21,000	20,618	3,660	3,889	19,700	19,805	4,098	19,679
May	3,396	3,656	21,000	21,032	3,396	3,812	21,000	20,635	3,660	3,871	19,700	19,813	4,098	19,679
June	3,396	3,655	21,000	21,121	3,396	3,829	21,000	20,741	3,660	3,959	19,700	19,773	4,098	19,679
July	3,396	3,655	21,000	21,164	3,396	3,398	21,000	20,516	3,660	3,935	19,700	19,761	4,098	19,679
Aug	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Sept	3,396	3,426	21,000	19,855	3,396	3,607	21,000	19,118	3,660	3,755	18,425	18,914	4,098	19,679
Oct	3,396	3,525	21,000	20,093	3,396	3,731	21,000	19,450	3,660	3,746	18,425	18,239	4,098	19,679
Nov	3,396	3,607	21,000	20,276	3,396	3,795	21,000	19,548	3,660	3,802	18,425	18,410	4,098	19,679
Dec	3,396	3,671	21,000	20,349	3,396	3,831	21,000	19,579	3,660	3,838	18,425	18,540	4,098	19,679
Jan	3,396	3,716	21,000	20,426	3,396	3,908	21,000	19,670	3,660	3,890	18,425	18,407	4,098	19,679
Feb	3,396	3,744	21,000	20,509	3,396	3,898	21,000	19,701	3,660	3,822	18,425	18,591	4,098	19,679
Mar	3,396	3,764	21,000	20,575	3,396	3,907	21,000	19,797	3,660	3,947	18,425	18,674	4,098	19,679



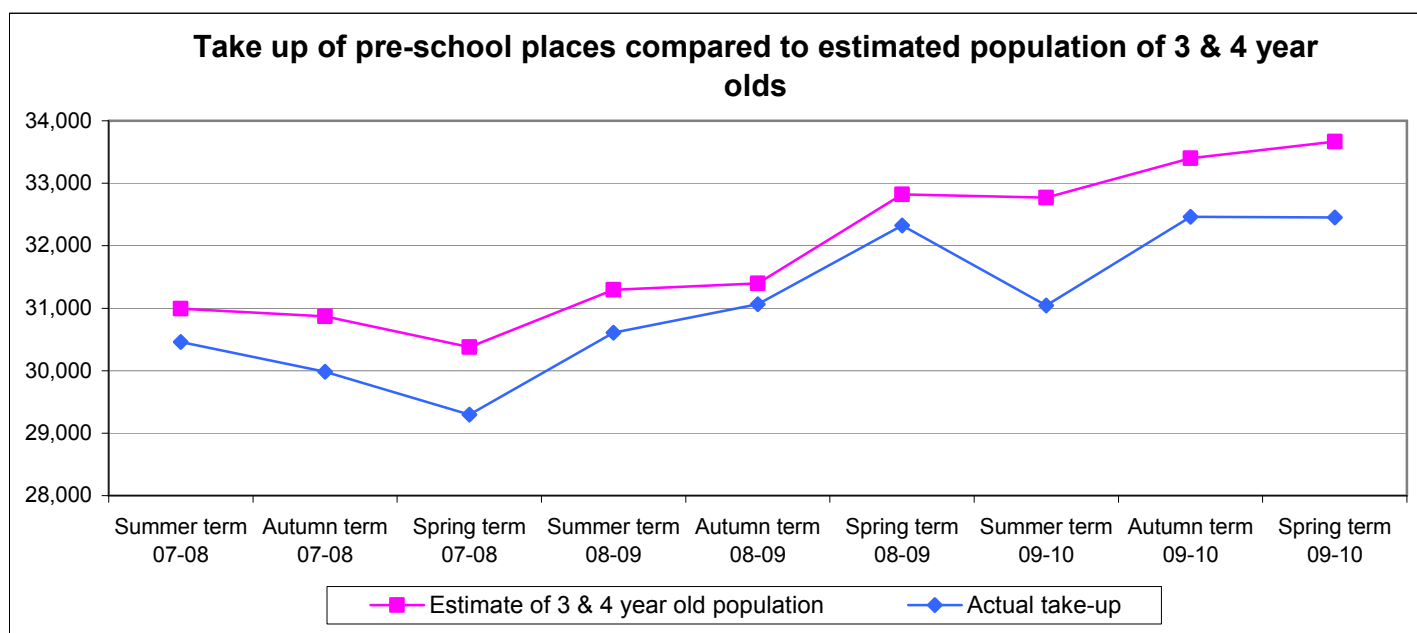
Comments:

- **SEN HTST** – The number of children requiring SEN transport continues to be higher than budgeted levels, however the outturn is an underspend of £855k. This is partly due to the cancellation of transport during the period of snow in December and January and also due to a high level of savings achieved from very successful contract renegotiations.

- **Mainstream HTST** – The activity suggests the number of children requiring mainstream transport is approximately equivalent to the budgeted level. However, savings have been generated through the contract renegotiation which means we can now afford more travellers than the budgeted level suggests. In addition, extra savings have been generated following the reduced costs of transport during the snow in December. Overall the underspend is £1,087k.

1.2.1 Take up of pre-school places against the number of places available, split between Private Voluntary and Independent Sector (PVI) places and School places:

	<i>PVI places taken up</i>	<i>School places taken up</i>	Total places taken up	Estimate of 3 & 4 year old population	% take up
2007-08					
Summer term	20,675	9,485	30,460	30,992	98%
Autumn term	14,691	15,290	29,981	30,867	97%
Spring term	17,274	12,020	29,294	30,378	96%
2008-09					
Summer term	20,766	9,842	30,608	31,294	98%
Autumn term	14,461	16,604	31,065	31,399	99%
Spring term	19,164	13,161	32,325	32,820	98%
2009-10					
Summer term	21,175	9,868	31,043	32,770	95%
Autumn term	15,211	17,254	32,465	33,401	97%
Spring term	18,948	13,503	32,451	33,668	96%



Comments:

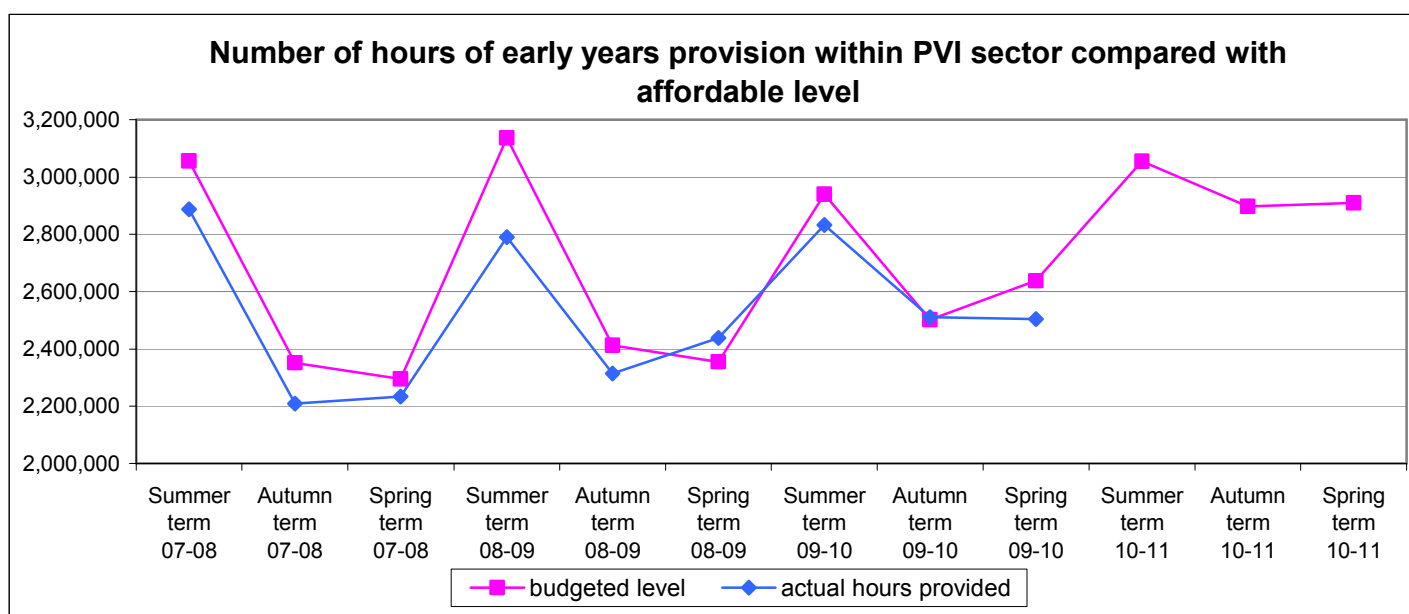
- This graph shows that currently 96% of the estimated population of 3 and 4 year olds are receiving some level of early years provision, whether this be one session per week for 33 weeks or five sessions per week for 38 weeks.
- This activity indicator is based on headcount and provides a snapshot position at a point in time, whereas the activity data in 2.2.2 below provides details of the number of hours provided in the Private, Voluntary & Independent sector, and will correlate with the variance on the Early Years budget within the Management Information Unit. However as this budget is funded entirely from DSG/standards fund, any surplus or deficit at the end of the year must be carried forward to the next financial year in accordance with the regulations, and cannot be used to offset over or underspending elsewhere in the directorate budget. Therefore, as any unspent DSG Early Years funding has to be returned to schools, in 2009-10 an underspend of £1.078m was transferred to the schools unallocated reserve. Expenditure relating to the increase in the free entitlement from 12.5hrs to 15hrs a week has been funded from Standards Fund, a

17month ring-fenced specific grant, which requires any resulting underspends to be carried forward to the next financial year to be spent by 31st August 2010.

- It should be noted that in the Autumn term each year, there is a shift in actual places taken up from PVI sector to schools due to the movement of 4 year olds into reception classes in mainstream schools.

1.2.2 Number of hours of early years provision provided to 3 & 4 year olds within the Private, Voluntary & Independent Sector compared with the affordable level:

Term	2007-08		2008-09		2009-10		2010-11
	Budgeted number of hours	Actual hours provided	Budgeted number of hours	Actual hours provided	Budgeted number of hours	Actual hours provided	Budgeted number of hours
Summer	3,056,554	2,887,134	3,136,344	2,790,446	2,939,695	2,832,550	3,054,794
Autumn	2,352,089	2,209,303	2,413,489	2,313,819	2,502,314	2,510,826	2,897,016
Spring	2,294,845	2,233,934	2,354,750	2,438,957	2,637,646	2,504,512	2,909,688
	7,703,488	7,330,371	7,904,583	7,543,222	8,079,655	7,847,888	8,861,498



Comments:

- The budgeted number of hours per term is based on an assumed level of take-up and the assumed number of weeks the providers are open. The variation between the terms is due to two reasons: firstly, the movement of 4 year olds at the start of the Autumn term into reception year in mainstream schools; and secondly, the terms do not have the same number of weeks.
- The phased roll-out of the increase in the number of free entitlement hours from 12.5hrs to 15 hrs per week began from September 2009-10. The estimated increase in the number of hours has been factored into the budgeted number of hours for 2009-10. This increase in hours is funded by a specific DCSF Standards Fund grant.
For the Autumn Term there were 39,859 more hours than budgeted for, but this relates entirely to a greater take up of the increase from 12.5 to 15 hours than assumed in the budgeted level and therefore all of this increase has been funded by additional DCSF standards fund grant and has had no impact on our net financial forecast position.
- The DSG underspent by £1.078m on this budget, and this has been transferred to the DSG reserve in accordance with the terms of the grant.
- It should be noted that not all parents currently take up their full entitlement and this can change during the year.

1.3 **Number of schools with deficit budgets compared with the total number of schools:**

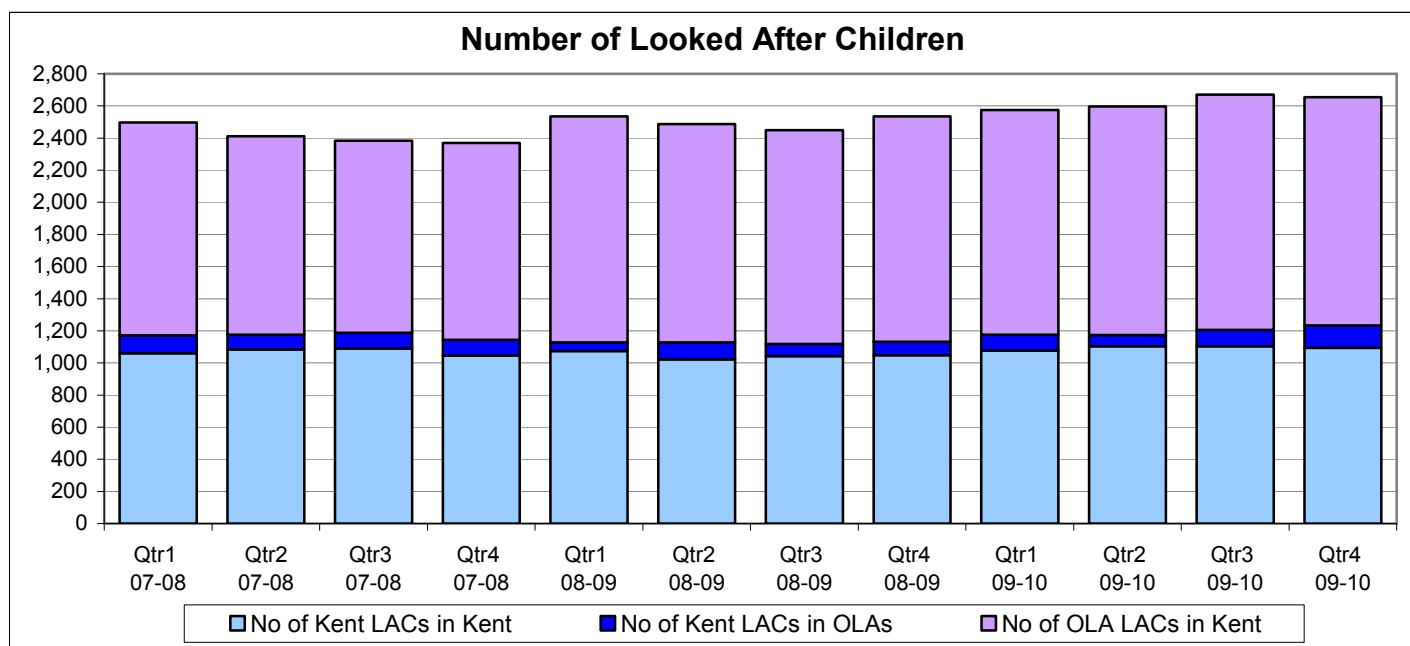
	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11
	as at 31-3-06	as at 31-3-07	as at 31-3-08	as at 31-3-09	as at 31-3-10	projection
Total number of schools	600	596	575	570	564	558
Total value of school reserves	£70,657k	£74,376k	£79,360k	£63,184k	£51,753k	£49,000k
Number of deficit schools	9	15	15	13	23	20
Total value of deficits	£947k	£1,426k	£1,068k	£1,775k	£2,409k	£2,000k

Comments:

- The CFE Statutory team are working with all schools currently reporting a deficit with the aim of returning the schools to a balanced budget position as soon as possible. This involves agreeing a management action plan with each school.
- KCC now has a “no deficit” policy for schools, which means that schools cannot plan for a deficit budget at the start of the year. Unplanned deficits will need to be addressed in the following year’s budget plan, and schools that incur unplanned deficits in successive years will be subject to intervention by the Local Authority.

1.4 Numbers of Looked After Children (LAC):

	No of Kent LAC placed in Kent	No of Kent LAC placed in OLAs	TOTAL NO OF KENT LAC	No of OLA LAC placed in Kent	TOTAL No of LAC in Kent
2007-08					
Apr – Jun	1,060	112	1,172	1,325	2,497
Jul – Sep	1,084	91	1,175	1,236	2,411
Oct – Dec	1,090	97	1,187	1,197	2,384
Jan – Mar	1,047	97	1,144	1,226	2,370
2008-09					
Apr – Jun	1,075	52	1,127	1,408	2,535
Jul – Sep	1,022	105	1,127	1,360	2,487
Oct – Dec	1,042	77	1,119	1,331	2,450
Jan – Mar	1,048	84	1,132	1,402	2,534
2009-10					
Apr – Jun	1,076	100	1,176	1,399	2,575
Jul – Sep	1,104	70	1,174	1,423	2,597
Oct – Dec	1,104	102	1,206	1,465	2,671
Jan – Mar	1,094	139	1,233	1,421	2,654

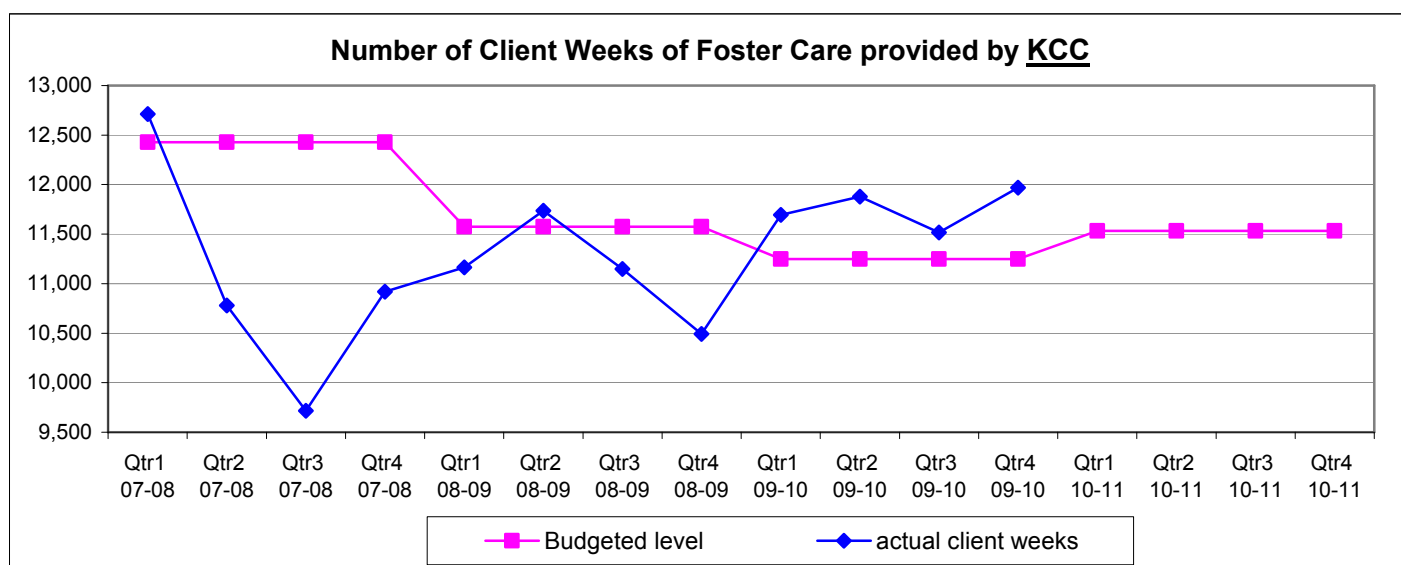


Comments:

- Children Looked After by KCC may on occasion be placed out of the County, which is undertaken using practice protocols that ensure that all long-distance placements are justified and in the interests of the child. All Looked After Children are subject to regular statutory reviews (at least twice a year), which ensures that a regular review of the child's care plan is undertaken. The majority (over 99%) of Looked After Children placed out of the Authority are either in adoptive placements, placed with a relative, specialist residential provision not available in Kent or living with KCC foster carers based in Medway.
- Please note, the number of looked after children for each quarter represents a snapshot of the number of children designated as looked after at the end of each quarter, it is not the total number of looked after children during the period. Therefore although the number of Kent looked after children has increased by 101 since the beginning of the year, there could have been more during the period.
- The increase in Kent looked after children has placed additional pressure on the fostering service and 16+ services budget.

1.5.1 Number of Client Weeks of Foster Care provided by KCC:

	2007-08		2008-09		2009-10		2010-11
	Budgeted level	Actual Client Weeks	Budgeted level	Actual Client Weeks	Budgeted level	Actual Client Weeks	Budgeted level
Apr - Jun	12,427	12,711	11,576	11,166	11,249	11,695	11,532
Jul - Sep	12,427	10,781	11,576	11,735	11,249	11,880	11,532
Oct - Dec	12,427	9,716	11,576	11,147	11,249	11,518	11,532
Jan - Mar	12,427	10,918	11,576	10,493	11,249	11,969	11,532
	49,709	44,129	46,304	44,541	44,996	47,062	46,128

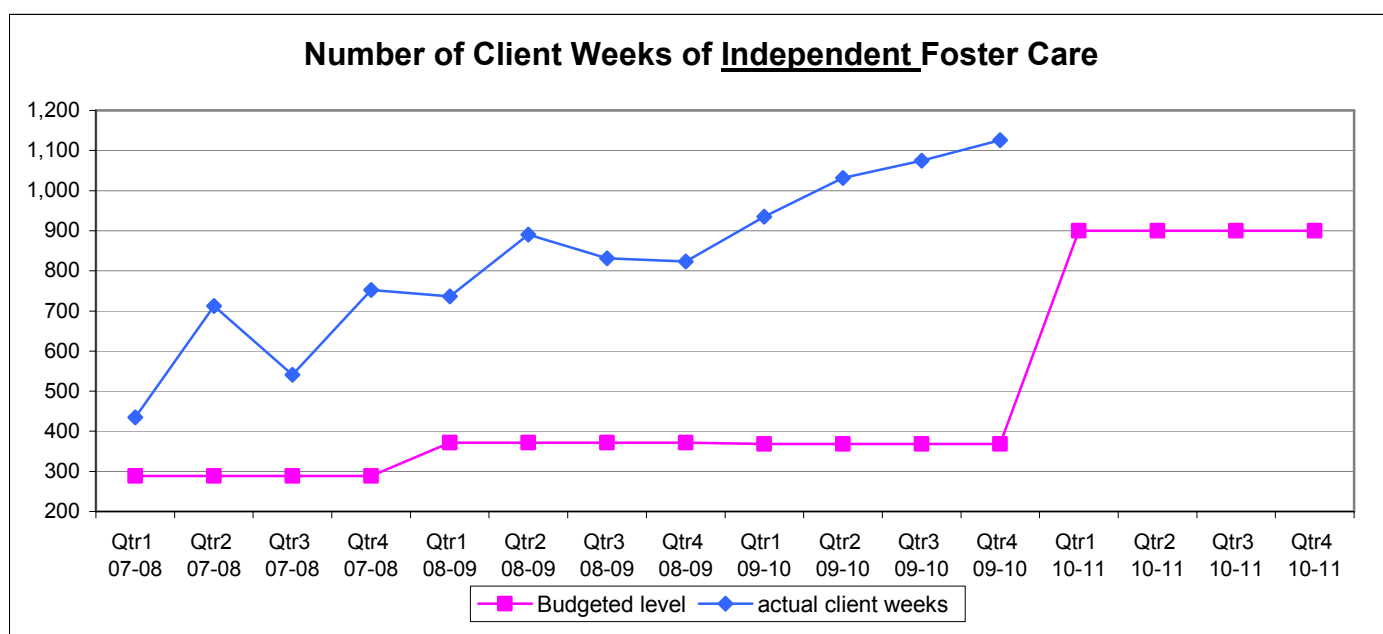


Comments:

- The actual number of client weeks is based on the numbers of known clients at a particular point in time.
- The budgeted level has been calculated by dividing the 2009-10 budget for all in-house fostering (including 16+) by the 2008-09 average weekly cost adjusted for inflation. The average weekly cost is also an estimate based on financial information and estimates of the number of client weeks.
- It should be noted that the data relating to 2007-08 was manually produced due to problems with the IT system and should be treated with some caution.
- The overall net pressure on in-house fostering at the end of 2009-10 was £1,275k, combining both 16+ and fostering service forecasts and corresponds with activity levels.
- It must be noted there is a move to increase the number of in-house foster carers to reduce the dependence on more costly independent sector provision. This has not happened as quickly as hoped due to delays in the recruitment of relevant staff. However the number of in-house foster carers has now started to increase, but the dependence on independent sector provision is unlikely to reduce in the short term due to the rise in the overall number of fostering placements and the need to maintain placement stability.

1.5.2 Number of Client Weeks of Independent Foster Care:

	2007-08		2008-09		2009-10		2010-11
	Budgeted level	Actual Client Weeks	Budgeted level	Actual Client Weeks	Budgeted level	Actual Client Weeks	Budgeted level
Apr - Jun	289	435	372	737	369	935	900
Jul - Sep	289	712	372	890	369	1,032	900
Oct - Dec	289	540	372	831	369	1,075	900
Jan - Mar	289	752	372	823	369	1,126	900
	1,156	2,439	1,488	3,281	1,476	4,168	3,600

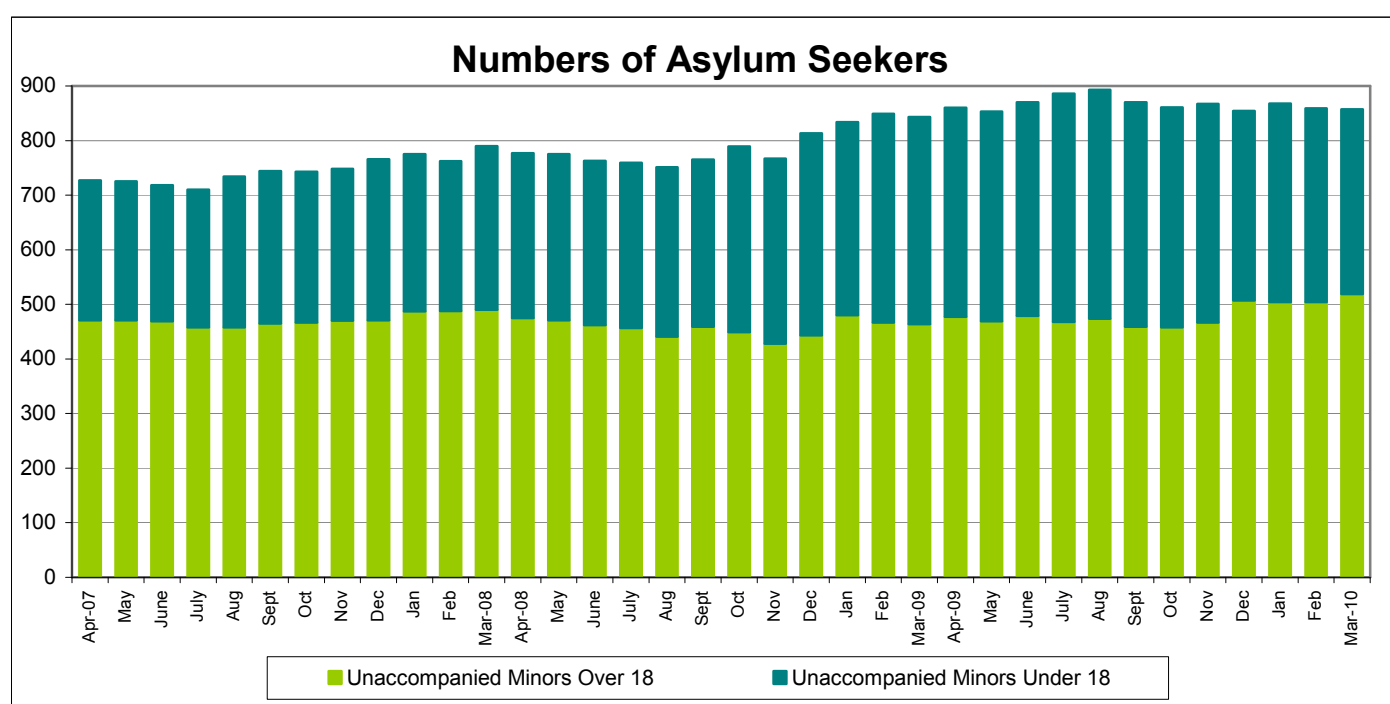


Comments:

- The actual number of client weeks is based on the numbers of known clients at a particular point in time.
- The budgeted level has been calculated by dividing the 2009-10 budget by the 2008-09 average weekly cost adjusted for inflation. The average weekly cost is also an estimate based on financial information and estimates of the number of client weeks and may be subject to change.
- The number of independent sector fostering placements has increased steeply during 2009-10 with a 37% increase in the number of weeks purchased in the fourth quarter of 2009-10 compared with the final quarter of the previous year. The overspend on independent sector fostering payments is £2,754k combining both 16+ and fostering service forecasts.
- The activity relating to Independent Sector Provision is expected to reduce once the number and skill level of in-house foster carers has begun to increase. However this is unlikely to happen in the short term due to the rise in the overall number of fostering placements and the need to maintain placement stability.

1.6 Numbers of Unaccompanied Asylum Seeking Children (UASC):

	2007-08			2008-09			2009-10		
	Under 18	Over 18	Total Clients	Under 18	Over 18	Total Clients	Under 18	Over 18	Total Clients
April	256	471	727	302	475	777	383	477	860
May	254	471	725	304	471	775	384	469	853
June	249	469	718	301	462	763	391	479	870
July	252	458	710	302	457	759	418	468	886
August	276	458	734	310	441	751	419	474	893
September	279	465	744	306	459	765	411	459	870
October	276	467	743	340	449	789	403	458	861
November	278	470	748	339	428	767	400	467	867
December	295	471	766	370	443	813	347	507	854
January	288	487	775	354	480	834	364	504	868
February	274	488	762	382	467	849	355	504	859
March	300	490	790	379	464	843	338	519	857

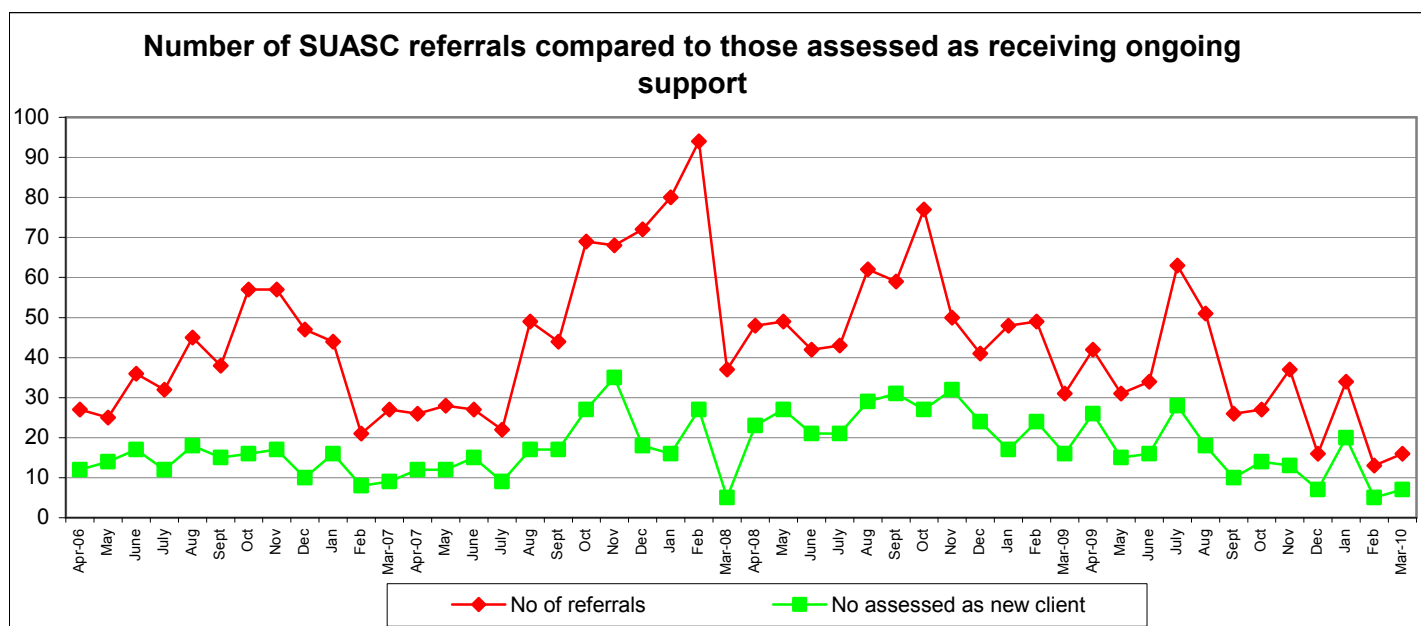


Comment:

- Client numbers have risen as a result of higher referrals and are higher than the projected number, which for 2009-10 is an average of 820 clients per month (approx 6% higher). It is unclear at this time whether this trend will continue.
- The age profile suggests the number of over 18s is increasing and it is this service which is experiencing the shortfall of funding. In addition the age profile of the under 18 children has reduced, with significantly higher numbers being placed in foster care.
- The data recorded above will include some referrals for which the assessments are not yet complete or are being challenged. These clients are initially recorded as having the Date of Birth that they claim but once their assessment has been completed, or when successfully appealed, their category may change.

1.7 Numbers of Asylum Seeker referrals compared with the number assessed as qualifying for on-going support from Service for Unaccompanied Asylum Seeking Children (SUASC) ie new clients:

	2006-07			2007-08			2008-09			2009-10		
	No. of referrals	No. assessed as new client	%	No. of referrals	No. assessed as new client	%	No. of referrals	No. assessed as new client	%	No. of referrals	No. assessed as new client	%
April	27	12	44%	26	12	46%	48	23	48%	42	26	62%
May	25	14	56%	28	12	43%	49	27	55%	31	15	48%
June	36	17	47%	27	15	56%	42	21	50%	34	16	47%
July	32	12	38%	22	9	41%	43	21	49%	63	28	44%
August	45	18	40%	49	17	35%	62	29	47%	51	18	35%
Sept	38	15	39%	44	17	39%	59	31	53%	26	10	38%
Oct	57	16	28%	69	27	39%	77	27	35%	27	14	52%
Nov	57	17	30%	68	35	51%	50	32	64%	37	13	35%
Dec	47	10	21%	72	18	25%	41	24	59%	16	7	44%
Jan	44	16	36%	80	16	20%	48	17	35%	34	20	59%
Feb	21	8	38%	94	27	29%	49	24	49%	13	5	38%
March	27	9	33%	37	5	14%	31	16	52%	16	7	44%
	456	164	36%	616	210	34%	599	292	49%	390	179	46%



Comments:

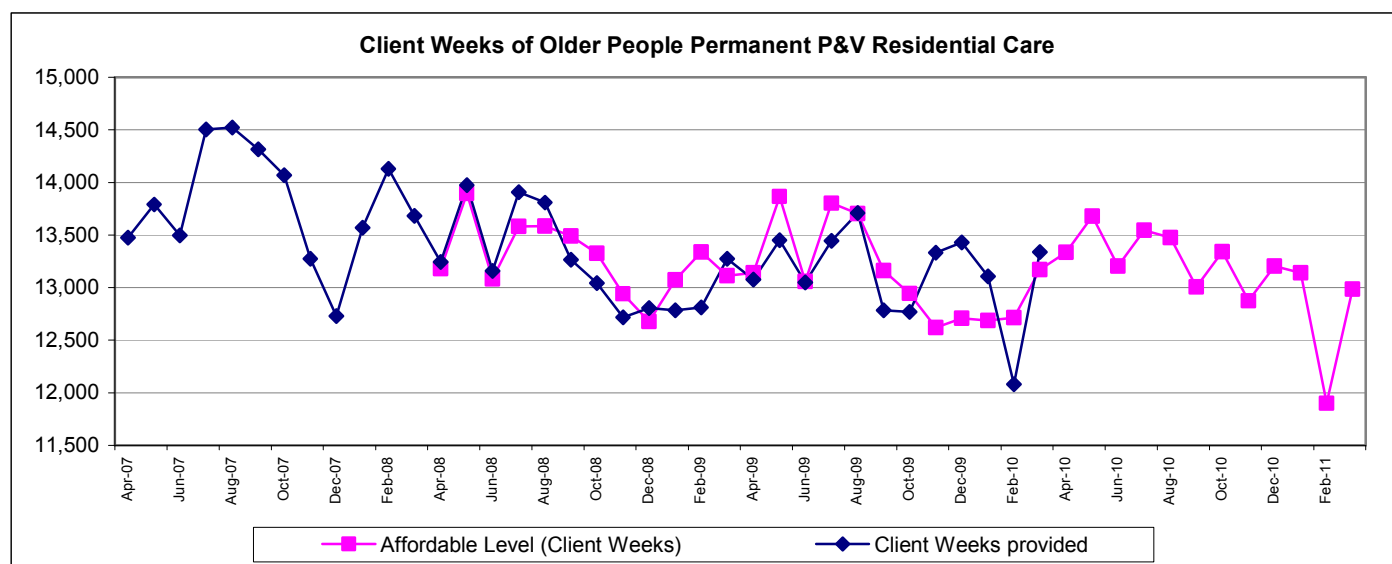
- The number of referrals has fluctuated during the year from 63 in July to 13 in February reflecting the very volatile nature of this budget.
- The number of applicants assessed as new clients during January has been restated due to two children who were previously thought to be over 18.
- The number of referrals has been lower since September which coincides with the French Government's action to clear asylum seeker camps around Calais.
- The number of referrals has a knock on effect on the number assessed as new clients. The budgeted level is based on the assumption 50% of the referrals will be assessed as a new client. The number assessed as a new client has been consistently higher than the budgeted level, of 15 new clients a month, for the past 18 months however this trend reversed from September and has remained below the budgeted level in every month since except for January.

2. KENT ADULT SOCIAL SERVICES DIRECTORATE

The affordable levels included for 2010-11 are based on the approved budget, however KASS will be reviewing the split of their budget across service groups in light of the outturn and any changes will be requested in the first full monitoring report for 2010-11, to be reported to Cabinet in September. The affordable levels of activity will therefore change as a result of this exercise.

2.1.1 Number of client weeks of older people permanent P&V residential care provided compared with affordable level:

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Client Weeks)	Client Weeks of older people permanent P&V residential care provided	Affordable Level (Client Weeks)	Client Weeks of older people permanent P&V residential care provided	Affordable Level (Client Weeks)	Client Weeks of older people permanent P&V residential care provided	Affordable Level (Client Weeks)
April		13,476	13,181	13,244	13,142	13,076	13,335
May		13,789	13,897	13,974	13,867	13,451	13,679
June		13,495	13,084	13,160	13,059	13,050	13,204
July		14,502	13,581	13,909	13,802	13,443	13,543
August		14,520	13,585	13,809	13,703	13,707	13,475
September		14,316	13,491	13,264	13,162	12,784	13,007
October		14,069	13,326	13,043	12,943	12,768	13,340
November		13,273	12,941	12,716	12,618	13,333	12,875
December		12,728	12,676	12,805	12,707	13,429	13,206
January		13,568	13,073	12,784	12,685	13,107	13,140
February		14,131	13,338	12,810	12,712	12,082	11,899
March		13,680	13,114	13,275	13,172	13,338	12,987
TOTAL	169,925	165,546	159,287	158,793	157,572	157,568	157,690

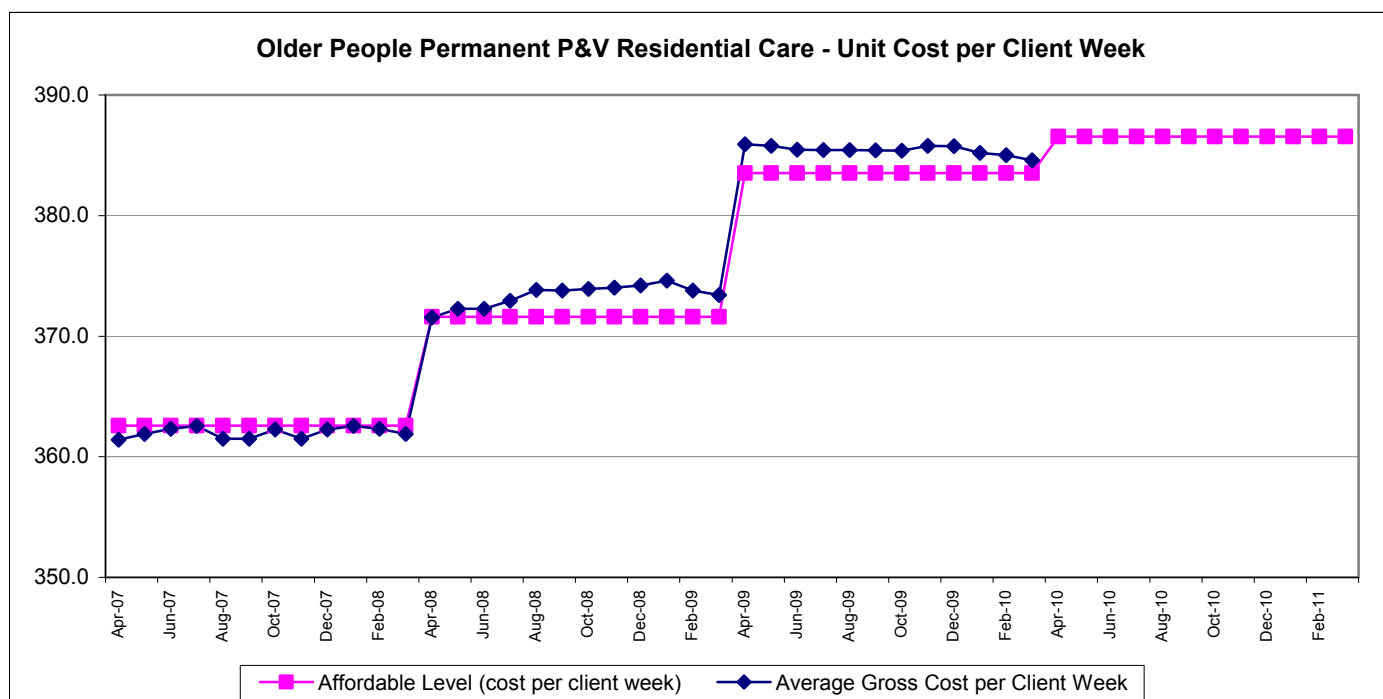


Comments:

- The above graph reflects the number of client weeks of service provided as this has a greater influence on cost than the actual number of clients. The actual number of clients in older people permanent P&V residential care at the end of 2007-08 was 2,917 and at the end of March 2009 it was 2,832. In December, the number was 2,774 and the numbers continued to decrease to 2,751 in March.
- The outturn position is 157,568 weeks of care against an affordable level of 157,572, a difference of four weeks. Using the actual unit cost of £384.59, this reduced level of activity generated an underspend of £2k.

2.1.2 Average gross cost per client week of older people permanent P&V residential care compared with affordable level:

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)
April	362.60	361.41	371.60	371.54	383.52	385.90	386.54
May	362.60	361.90	371.60	372.28	383.52	385.78	386.54
June	362.60	362.31	371.60	372.27	383.52	385.47	386.54
July	362.60	362.56	371.60	372.94	383.52	385.43	386.54
August	362.60	361.50	371.60	373.84	383.52	385.44	386.54
September	362.60	361.50	371.60	373.78	383.52	385.42	386.54
October	362.60	362.27	371.60	373.91	383.52	385.39	386.54
November	362.60	361.50	371.60	374.01	383.52	385.79	386.54
December	362.60	362.27	371.60	374.22	383.52	385.76	386.54
January	362.60	362.56	371.60	374.61	383.52	385.20	386.54
February	362.60	362.31	371.60	373.78	383.52	385.01	386.54
March	362.60	361.90	371.60	373.42	383.52	384.59	386.54

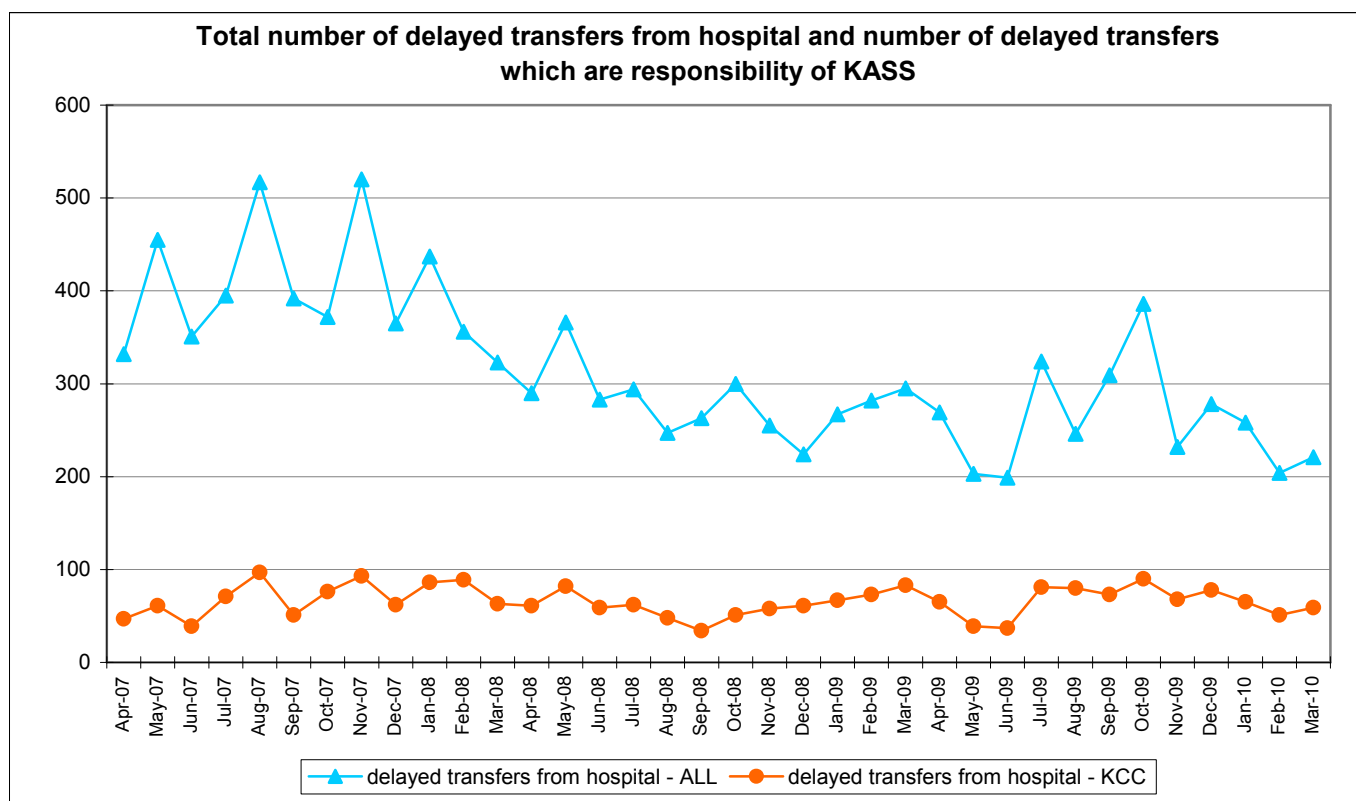


Comments:

- The increase in unit cost over the last year is higher than inflation, but reflects the increasing proportion of clients with dementia.
- The unit cost of £384.59 is higher than the affordable cost of £383.52 and this difference of +£1.07 added £169k to the outturn position when multiplied by the affordable weeks.

2.1.3 **Total of All Delayed Transfers from hospital compared with those which are KASS responsibility:**

	2007-08		2008-09		2009-10	
	ALL	KASS responsibility	ALL	KASS responsibility	ALL	KASS responsibility
April	332	47	290	61	269	65
May	455	61	366	82	203	39
June	351	39	283	59	199	37
July	395	71	294	62	324	81
August	517	97	247	48	246	80
September	392	51	263	34	309	73
October	372	76	300	51	386	90
November	520	93	255	58	232	68
December	365	62	224	61	278	78
January	437	86	267	67	258	65
February	356	89	282	73	204	51
March	323	63	295	83	221	59

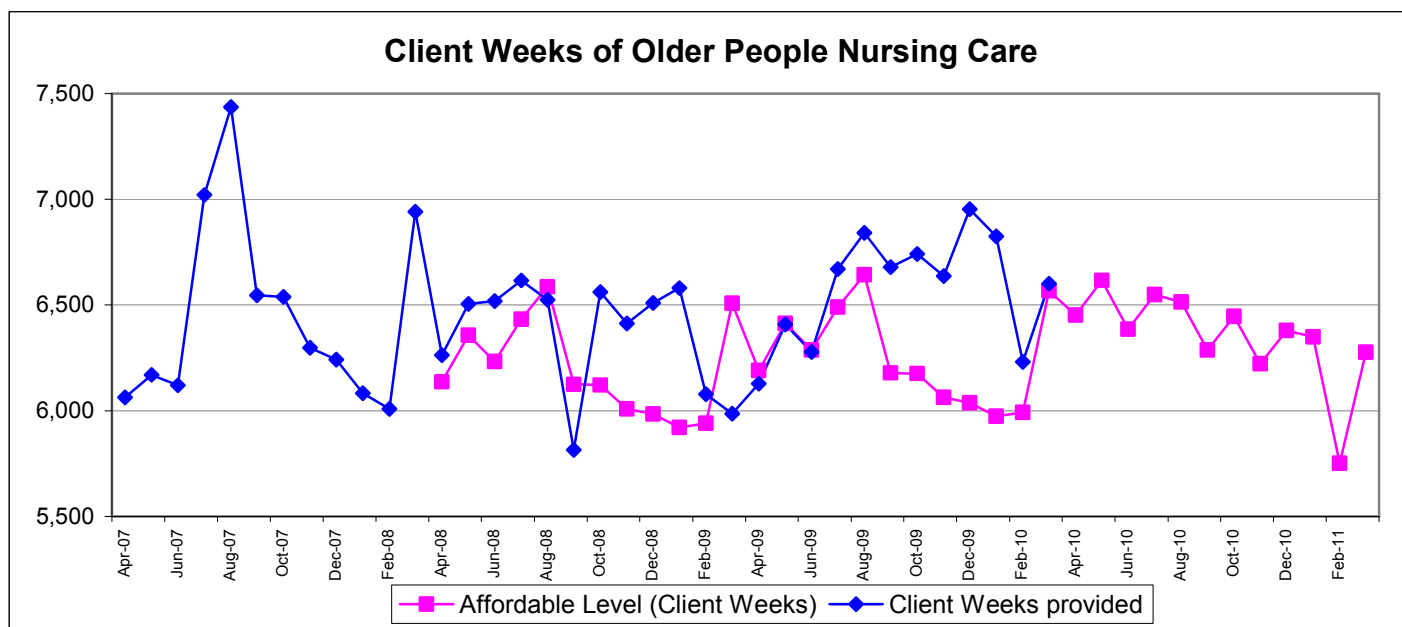


Comments:

- The Delayed Transfers of Care (DTCs) show the numbers of people whose movement from an acute hospital has been delayed. Typically this may be because they are waiting for an assessment to be completed, they are choosing a residential or nursing home placement, or waiting for a vacancy to become available. This figure shows all delays, but those attributable to Adult Social Services, and therefore subject to the reimbursement regime, are a minority. There are many reasons for fluctuations in the number of DTCs which result from the interaction of various different factors within a highly complex system across both Health and Social Care.
- This activity information is obtained from a national database based on data provided by the PCTs.

2.2.1 Number of client weeks of older people nursing care provided compared with affordable level:

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Client Weeks)	Client Weeks of older people nursing care provided	Affordable Level (Client Weeks)	Client Weeks of older people nursing care provided	Affordable Level (Client Weeks)	Client Weeks of older people nursing care provided	Affordable Level (Client Weeks)
April		6,062	6,137	6,263	6,191	6,127	6,452
May		6,170	6,357	6,505	6,413	6,408	6,616
June		6,120	6,233	6,518	6,288	6,279	6,386
July		7,020	6,432	6,616	6,489	6,671	6,548
August		7,436	6,586	6,525	6,644	6,841	6,514
September		6,546	6,124	5,816	6,178	6,680	6,288
October		6,538	6,121	6,561	6,175	6,741	6,446
November		6,298	6,009	6,412	6,062	6,637	6,222
December		6,243	5,984	6,509	6,037	6,952	6,380
January		6,083	5,921	6,580	5,973	6,824	6,349
February		6,008	5,940	6,077	5,992	6,231	5,752
March		6,941	6,507	5,985	6,566	6,601	6,277
TOTAL	74,707	77,463	74,351	76,367	75,008	78,992	76,230

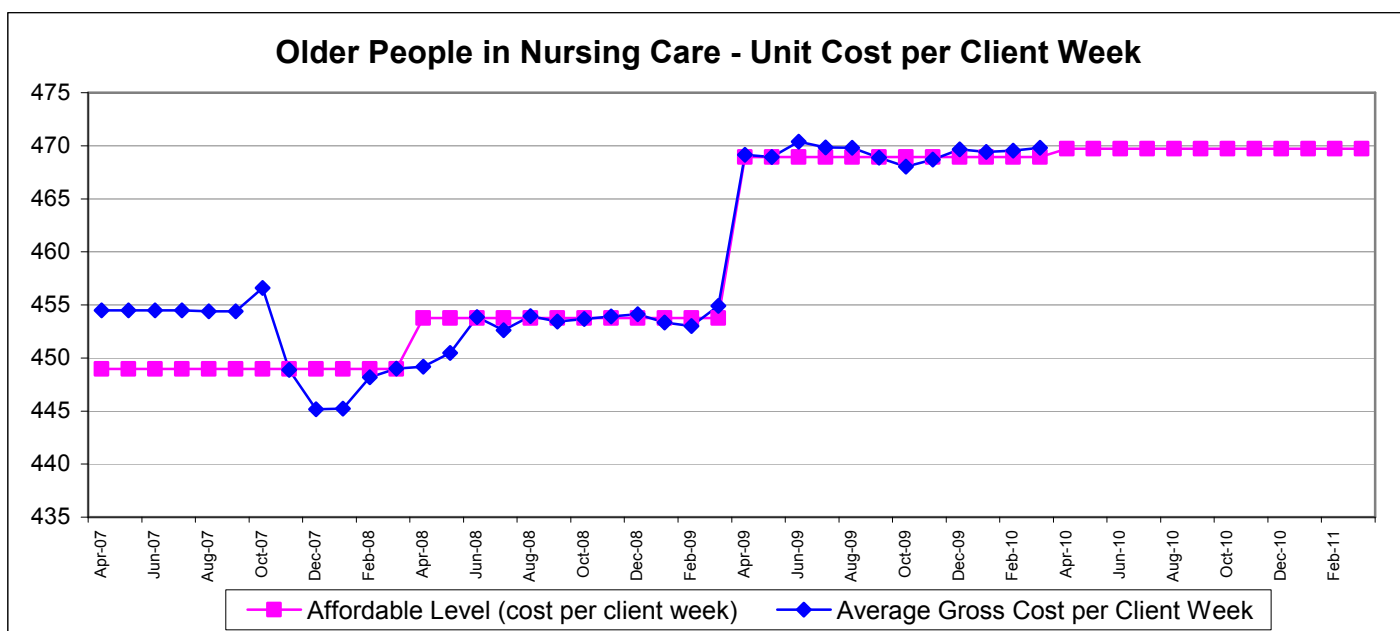


Comment:

- The above graph reflects the number of client weeks of service provided as this has a greater influence on cost than the actual number of clients. The actual number of clients in older people nursing care at the end of 2007-08 was 1,386, at the end of March 2009 it had decreased to 1,332, and in December it had increased slightly to 1,386, but decreased again to 1,374 in March.
- The outturn position is 78,992 weeks of care against an affordable level of 75,008, a difference of 3,984 weeks. Using the actual unit cost of £469.80, this additional activity added £1,872k to the outturn position.
- There are always pressures in permanent nursing care which may occur for many reasons. Increasingly, older people are entering nursing care only when other ways of support have been explored. This means that the most dependent are those that enter nursing care and consequently are more likely to have dementia. In addition, there will always be pressures which the directorate face, for example the knock on effect of minimising delayed transfers of care. Demographic changes – increasing numbers of older people with long term illnesses – also means that there is an underlying trend of growing numbers of people needing nursing care.

2.2.2 Average gross cost per client week of older people nursing care compared with affordable level:

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)
April	448.98	454.50	453.77	449.18	468.95	469.15	469.71
May	448.98	454.50	453.77	450.49	468.95	468.95	469.71
June	448.98	454.50	453.77	453.86	468.95	470.37	469.71
July	448.98	454.50	453.77	452.61	468.95	469.84	469.71
August	448.98	454.40	453.77	453.93	468.95	469.82	469.71
September	448.98	454.40	453.77	453.42	468.95	468.88	469.71
October	448.98	456.60	453.77	453.68	468.95	468.04	469.71
November	448.98	448.88	453.77	453.92	468.95	468.69	469.71
December	448.98	445.16	453.77	454.13	468.95	469.67	469.71
January	448.98	445.22	453.77	453.33	468.95	469.42	469.71
February	448.98	448.17	453.77	453.02	468.95	469.55	469.71
March	448.98	449.00	453.77	454.90	468.95	469.80	469.71

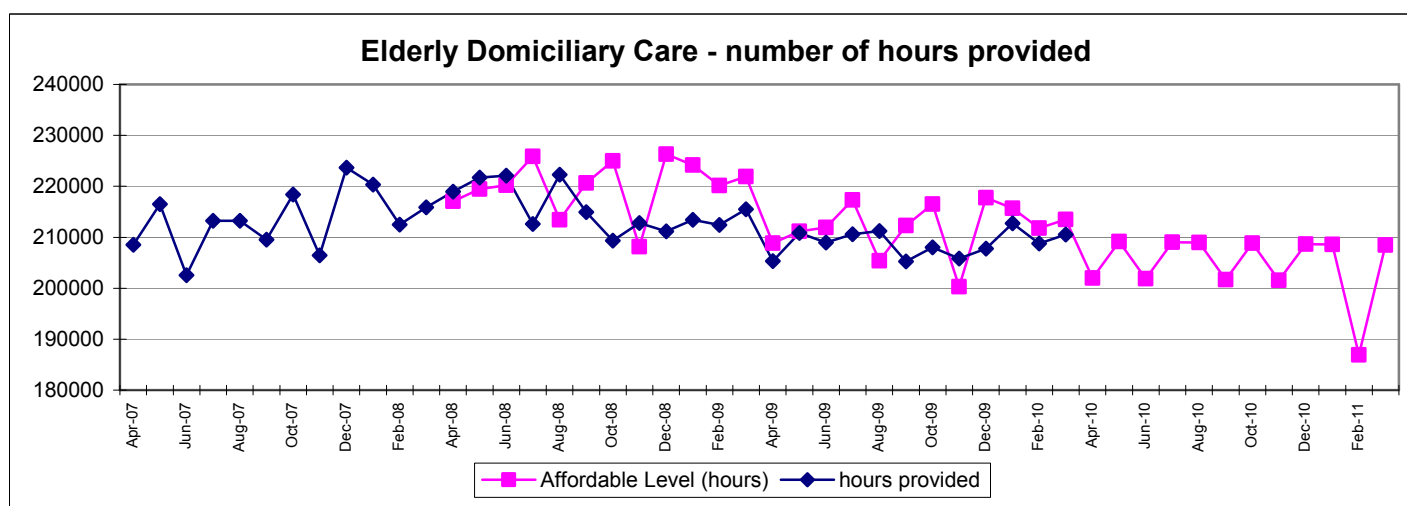
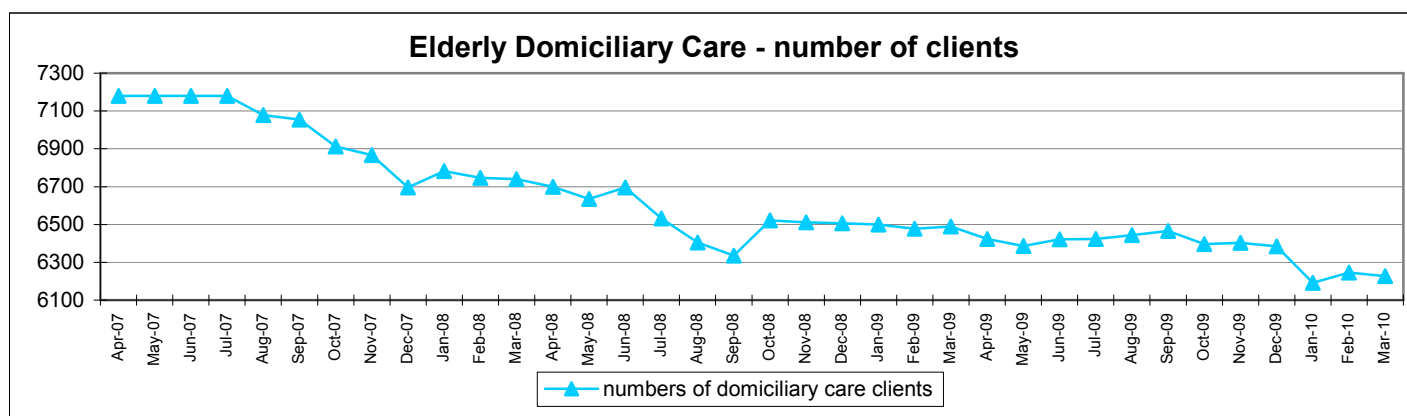


Comments:

- As with residential care, the unit cost for nursing care will be affected by the increasing proportion of older people with dementia who need more specialist and expensive care
- The unit cost of £469.80 is slightly above the affordable cost of £468.95 but does fluctuate with the differing placements within it (non OPMH, OPMH and non permanent). The difference in unit cost of £0.85 caused an overspend of £63k when multiplied by the affordable weeks.

2.3.1 Elderly domiciliary care – numbers of clients and hours provided in the independent sector:

	2007-08			2008-09			2009-10			2010-11
	Affordable level (hours)	hours provided	number of clients	Affordable level (hours)	hours provided	number of clients	Affordable level (hours)	hours provided	number of clients	Affordable level (hours)
April		208,524	7,179	217,090	218,929	6,700	208,869	205,312	6,423	201,963
May		216,477	7,180	219,480	221,725	6,635	211,169	210,844	6,386	209,137
June		202,542	7,180	220,237	222,088	6,696	211,897	208,945	6,422	201,836
July		213,246	7,180	225,841	212,610	6,531	217,289	210,591	6,424	209,006
August		213,246	7,079	213,436	222,273	6,404	205,354	211,214	6,443	208,941
Sept		209,504	7,054	220,644	214,904	6,335	212,289	205,238	6,465	201,646
Oct		218,397	6,912	225,012	209,336	6,522	216,491	208,051	6,396	208,810
Nov		206,465	6,866	208,175	212,778	6,512	200,292	205,806	6,403	201,520
Dec		223,696	6,696	226,319	211,189	6,506	217,749	207,771	6,385	208,680
Jan		220,313	6,782	224,175	213,424	6,499	215,686	212,754	6,192	208,614
Feb		212,499	6,746	220,135	212,395	6,478	211,799	208,805	6,246	186,892
March		215,865	6,739	221,875	215,488	6,490	213,474	210,507	6,227	208,487
TOTAL	2,610,972	2,560,774		2,642,419	2,587,139		2,542,358	2,505,838		2,455,532



Comments:

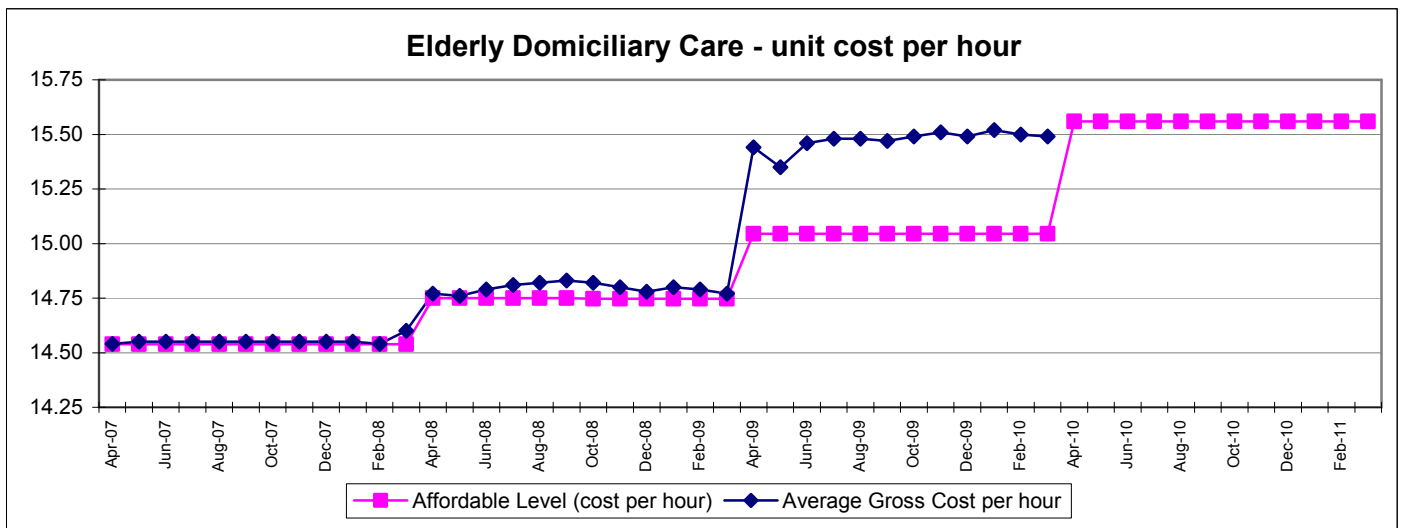
- Figures exclude services commissioned from the Kent HomeCare Service.
- At outturn, 2,505,838 hours of care had been delivered against an affordable level of 2,542,358, a difference of 36,520 hours. Using the actual unit cost of £15.491 this reduction in activity generated an underspend of £566k.
- The number of people receiving domiciliary care has decreased since 2008/09, and we would not expect the number of domiciliary care clients to be significantly increasing for several reasons. Firstly, the success of preventative services such as intermediate care, rapid response and ongoing service developments with the voluntary sector and other organisations mean that we continue to prevent people from needing 'mainstream' domiciliary care. The LAA target focuses on how we can ensure

that people are helped back to their own homes successfully with very minimal support. In the voluntary sector, people can access services, very often involving social inclusion (e.g. luncheon clubs and other social activities), without having to undergo a full care management assessment. Secondly, public health campaigns and social marketing aimed at improving people's health is already starting to result in healthier older people. Increase in the use of Telecare and Telehealth similarly reduces the need for domiciliary care, and it is possible that this trend will continue despite the growth in numbers of older people. Thirdly, in Kent, as well as nationwide, the take up of direct payments by older people, has for the first time, reached similar levels as people with physical disabilities.

- With the implementation of Self directed support within the Directorate and a key emphasis on enablement services, which is a short term but intensive service, we would expect the average hours per person to increase and this is starting to happen.

2.3.2 Average gross cost per hour of older people domiciliary care compared with affordable level:

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Cost per Hour)	Average Gross Cost per Hour	Affordable Level (Cost per Hour)	Average Gross Cost per Hour	Affordable Level (Cost per Hour)	Average Gross Cost per Hour	Affordable Level (Cost per Hour)
April	14.50	14.54	14.75	14.77	15.045	15.44	15.56
May	14.50	14.55	14.75	14.76	15.045	15.35	15.56
June	14.50	14.55	14.75	14.79	15.045	15.46	15.56
July	14.50	14.55	14.75	14.81	15.045	15.48	15.56
August	14.50	14.55	14.75	14.82	15.045	15.48	15.56
September	14.50	14.55	14.75	14.83	15.045	15.47	15.56
October	14.50	14.55	14.75	14.82	15.045	15.49	15.56
November	14.50	14.55	14.75	14.80	15.045	15.51	15.56
December	14.50	14.55	14.75	14.78	15.045	15.49	15.56
January	14.50	14.55	14.75	14.80	15.045	15.52	15.56
February	14.50	14.54	14.75	14.79	15.045	15.50	15.56
March	14.50	14.60	14.75	14.77	15.045	15.49	15.56

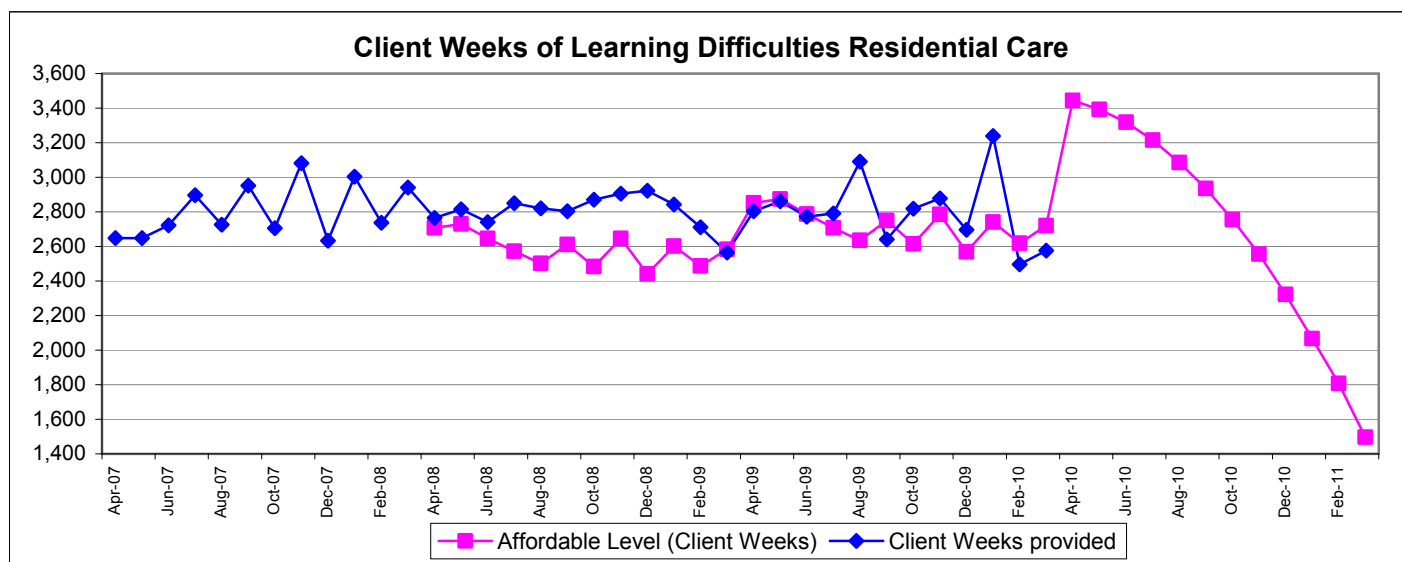


Comments:

- Average unit cost per week has increased more than inflation and is likely to reflect the same issues outlined above concerning more intense packages and higher levels of need.
- The actual unit cost of £15.491 is slightly higher than the affordable cost of £15.045 and this difference of £0.446 gave an overspend of £1,136k when multiplied by the affordable hours.

2.4.1 Number of client weeks of learning difficulties residential care provided compared with affordable level (non preserved rights clients):

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Client Weeks)	Client Weeks of LD residential care provided	Affordable Level (Client Weeks)	Client Weeks of LD residential care provided	Affordable Level (Client Weeks)	Client Weeks of LD residential care provided	Affordable Level (Client Weeks)
April		2,648	2,707	2,765	2,851	2,804	3,445
May		2,648	2,730	2,815	2,875	2,861	3,393
June		2,722	2,647	2,740	2,787	2,772	3,318
July		2,897	2,572	2,850	2,708	2,792	3,215
August		2,725	2,502	2,821	2,635	3,091	3,086
September		2,952	2,611	2,803	2,750	2,640	2,936
October		2,706	2,483	2,870	2,615	2,818	2,755
November		3,081	2,646	2,906	2,786	2,877	2,555
December		2,633	2,440	2,923	2,569	2,696	2,323
January		3,004	2,602	2,842	2,740	3,238	2,066
February		2,737	2,487	2,711	2,619	2,497	1,807
March		2,941	2,584	2,565	2,721	2,576	1,497
TOTAL	30,984	33,695	31,011	33,611	32,656	33,662	32,396

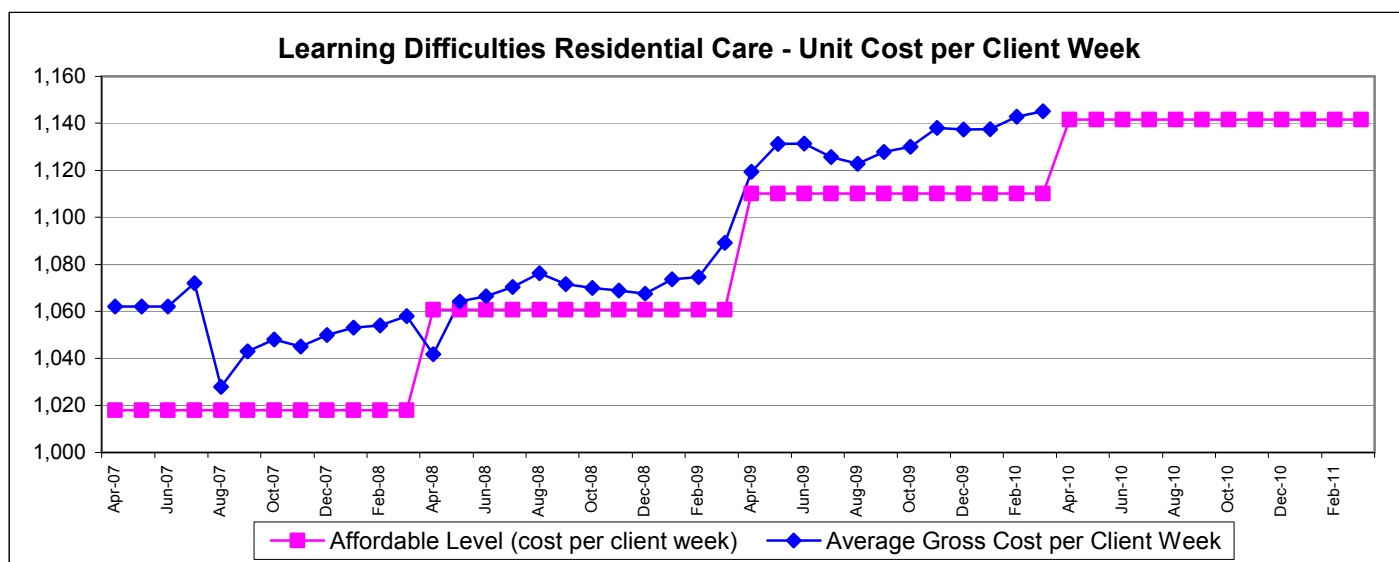


Comments:

- The above graph reflects the number of client weeks of service provided as this has a greater influence on cost than the actual number of clients. The actual number of clients in LD residential care at the end of 2007-08 was 633, at the end of 2008-09 it was 640 (with some much higher numbers during the year) and at the end of March 2010, 632.
- The outturn is 33,662 weeks of care against an affordable level of 32,656, a difference of 1,006 weeks. Using the actual unit cost of £1,145.12 this additional activity added £1,153k to the outturn position.

2.4.2 Average gross cost per client week of Learning Difficulties residential care compared with affordable level (non preserved rights clients):

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)
April	1,018.00	1,062.00	1,060.70	1,041.82	1,110.15	1,119.42	1,141.54
May	1,018.00	1,062.00	1,060.70	1,064.19	1,110.15	1,131.28	1,141.54
June	1,018.00	1,062.00	1,060.70	1,066.49	1,110.15	1,131.43	1,141.54
July	1,018.00	1,072.00	1,060.70	1,070.50	1,110.15	1,125.65	1,141.54
August	1,018.00	1,028.00	1,060.70	1,076.27	1,110.15	1,122.81	1,141.54
September	1,018.00	1,043.00	1,060.70	1,071.59	1,110.15	1,127.79	1,141.54
October	1,018.00	1,048.00	1,060.70	1,070.02	1,110.15	1,130.07	1,141.54
November	1,018.00	1,045.00	1,060.70	1,068.95	1,110.15	1,137.95	1,141.54
December	1,018.00	1,050.00	1,060.70	1,067.59	1,110.15	1,137.28	1,141.54
January	1,018.00	1,053.00	1,060.70	1,073.71	1,110.15	1,137.41	1,141.54
February	1,018.00	1,054.00	1,060.70	1,074.67	1,110.15	1,142.82	1,141.54
March	1,018.00	1,058.00	1,060.70	1,089.10	1,110.15	1,145.12	1,141.54

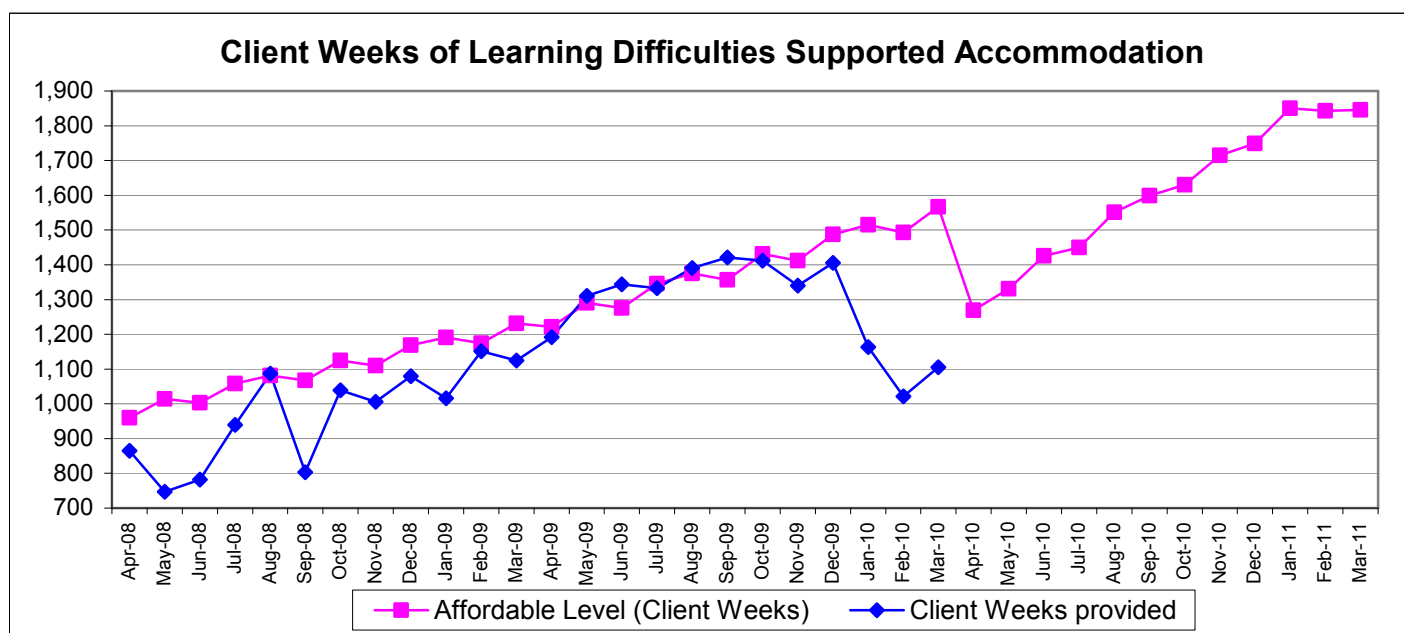


Comments:

- Clients being placed in residential care are those with very complex and individual needs which makes it difficult for them to remain in the community, in supported accommodation/supporting living arrangements, or receiving a domiciliary care package. These are therefore placements which attract a very high cost, with the average now being over £1,100 per week. It is expected that clients with less complex needs, and therefore less cost, can transfer from residential into supported living arrangements. This would mean that the average cost per week would increase over time as the remaining clients in residential care would be those with very high costs – some of whom can cost up to £2,000 per week. In addition, no two placements are alike – the needs of people with learning disabilities are unique and consequently, it is common for average unit costs to increase or decrease significantly on the basis of one or two cases.
- The unit cost of £1,145.12 is higher than the affordable cost of £1,110.15 and this difference of £34.97 added £1,142k to the outturn position when multiplied by the affordable weeks.

2.5.1 Number of client weeks of learning difficulties supported accommodation provided compared with affordable level:

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Client Weeks)	Client Weeks of LD supported accommodation provided	Affordable Level (Client Weeks)	Client Weeks of LD supported accommodation provided	Affordable Level (Client Weeks)	Client Weeks of LD supported accommodation provided	Affordable Level (Client Weeks)
April			960	865	1,221	1,192	1,269
May			1,014	747	1,290	1,311	1,331
June			1,003	782	1,276	1,344	1,426
July			1,058	939	1,346	1,333	1,450
August			1,081	1,087	1,375	1,391	1,551
September			1,067	803	1,357	1,421	1,599
October			1,125	1,039	1,431	1,412	1,630
November			1,110	1,006	1,412	1,340	1,715
December			1,169	1,079	1,487	1,405	1,749
January			1,191	1,016	1,515	1,163	1,850
February			1,174	1,151	1,493	1,021	1,843
March			1,231	1,125	1,567	1,105	1,846
TOTAL	7,618	11,156	13,183	11,639	16,770	15,438	19,259

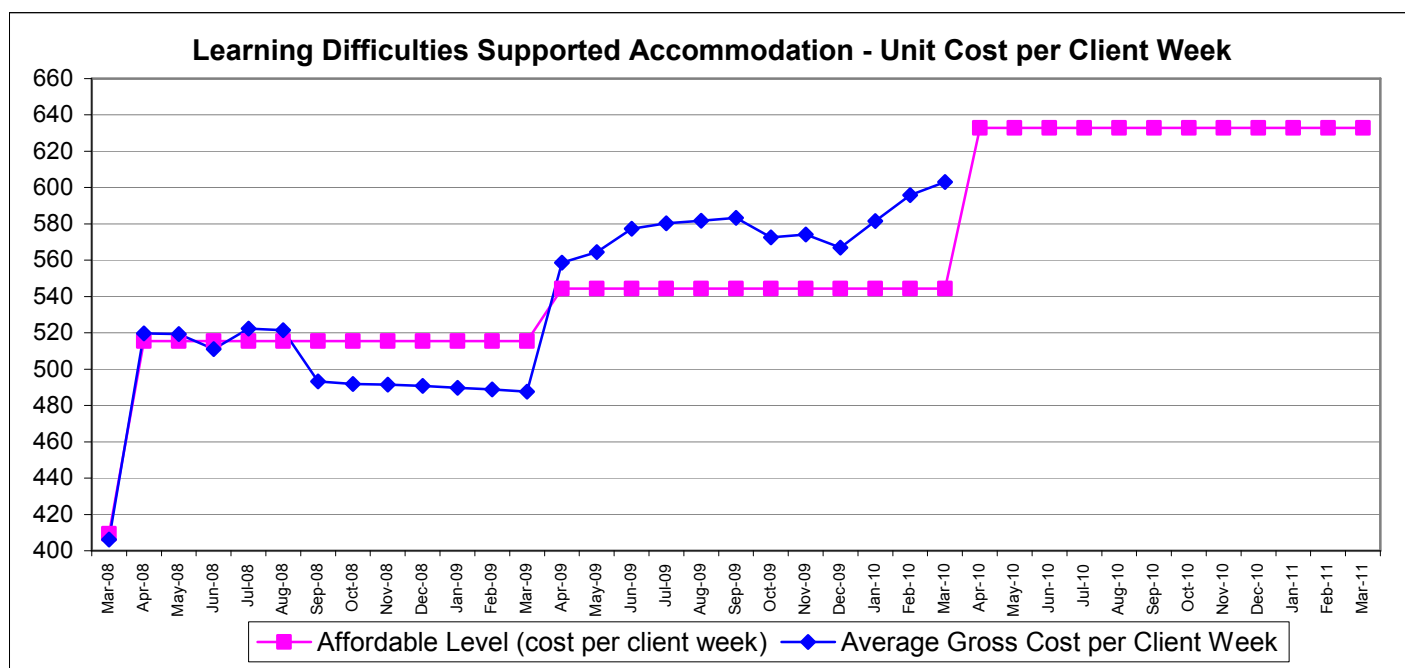


Comments:

- The above graph reflects the number of client weeks of service. The actual number of clients in LD supported accommodation at the end of 2007-08 was 193 and at the end of March 2009 it was 233. As at the end of March 2010, the numbers had increased to 309.
- The outturn position is 15,438 weeks of care against an affordable level of 16,770, a difference of 1,332 weeks. Using the final unit cost of £603.08 this reduction in activity provided a saving of £804k.
- Like residential care for people with a learning disability, every case is unique and varies in cost, depending on the individual circumstances. Although the quality of life will be better for these people, it is not always significantly cheaper. The focus to enable as many people as possible to move from residential care into supported accommodation means that increasingly complex and unique cases will be successfully supported to live independently.

2.5.2 Average gross cost per client week of Learning Difficulties supported accommodation compared with affordable level (non preserved rights clients):

	2007-08		2008-09		2009-10		2010-11
	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)	Average Gross Cost per Client Week	Affordable Level (Cost per Week)
April			515.41	519.60	544.31	558.65	632.92
May			515.41	519.40	544.31	564.49	632.92
June			515.41	511.10	544.31	577.33	632.92
July			515.41	522.30	544.31	580.27	632.92
August			515.41	521.40	544.31	581.76	632.92
September			515.41	493.33	544.31	583.26	632.92
October			515.41	491.85	544.31	572.59	632.92
November			515.41	491.47	544.31	574.24	632.92
December			515.41	490.83	544.31	566.87	632.92
January			515.41	489.75	544.31	581.53	632.92
February			515.41	488.90	544.31	595.89	632.92
March	409.31	406.18	515.41	487.60	544.31	603.08	632.92

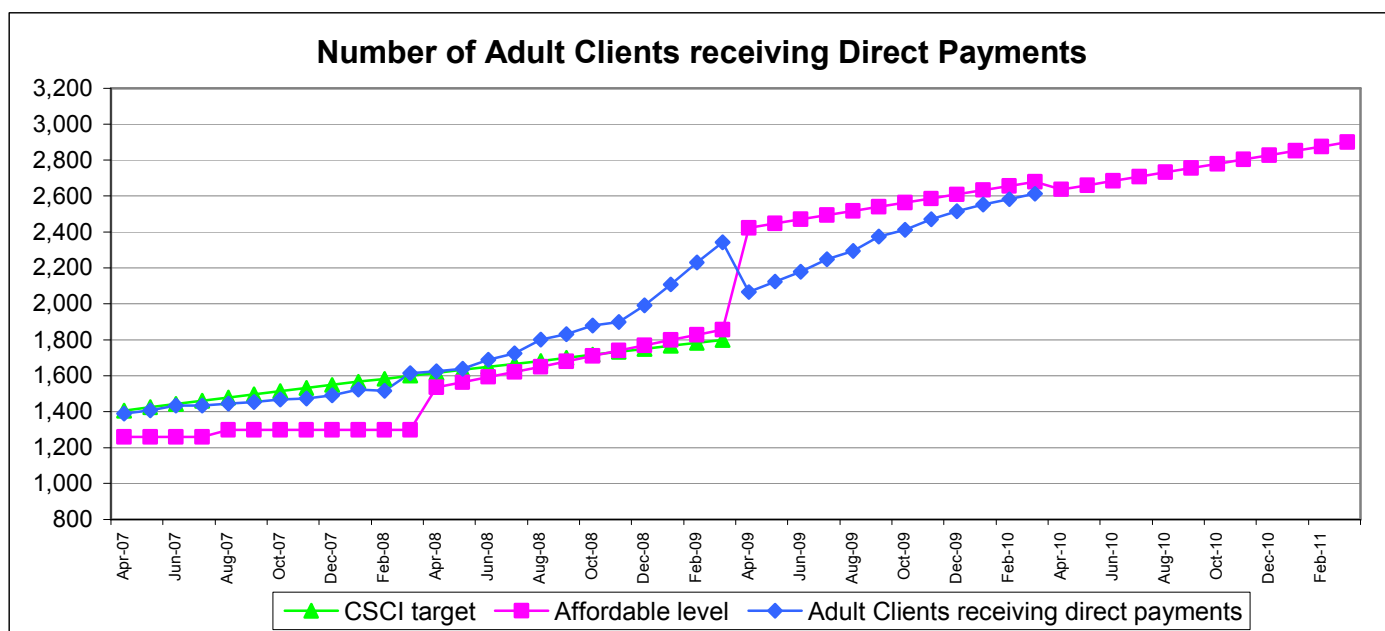


Comments:

- The actual unit cost of £603.08 is lower than the affordable cost of £544.31 and this difference of £58.77 generated an overspend of £986k when multiplied by the affordable weeks.
- The costs associated with these placements will vary depending on the complexity of each case and the type of support required in each placement. This varies enormously between a domiciliary type support to life skills and daily living support.

2.6 Direct Payments – Number of Adult Social Services Clients receiving Direct Payments:

	2007-08			2008-09			2009-10		2010-11
	CSCI Target	Affordable Level	Adult Clients receiving Direct Payments	CSCI Target	Affordable Level	Adult Clients receiving Direct Payments	Affordable Level	Adult Clients receiving Direct Payments	Affordable Level
April	1,406	1,259	1,390	1,617	1,535	1,625	2,400	2,065	2,637
May	1,424	1,259	1,407	1,634	1,564	1,639	2,447	2,124	2,661
June	1,442	1,259	1,434	1,650	1,593	1,689	2,470	2,179	2,685
July	1,460	1,259	1,434	1,667	1,622	1,725	2,493	2,248	2,709
Aug	1,478	1,299	1,444	1,683	1,651	1,802	2,516	2,295	2,733
Sept	1,496	1,299	1,454	1,700	1,681	1,832	2,540	2,375	2,757
Oct	1,514	1,299	1,467	1,717	1,710	1,880	2,563	2,411	2,780
Nov	1,532	1,299	1,472	1,734	1,740	1,899	2,586	2,470	2,804
Dec	1,549	1,299	1,491	1,750	1,769	1,991	2,609	2,515	2,828
Jan	1,566	1,299	1,522	1,767	1,799	2,108	2,633	2,552	2,852
Feb	1,583	1,299	1,515	1,783	1,828	2,231	2,656	2,582	2,876
March	1,600	1,299	1,615	1,800	1,857	2,342	2,679	2,613	2,900



Comments:

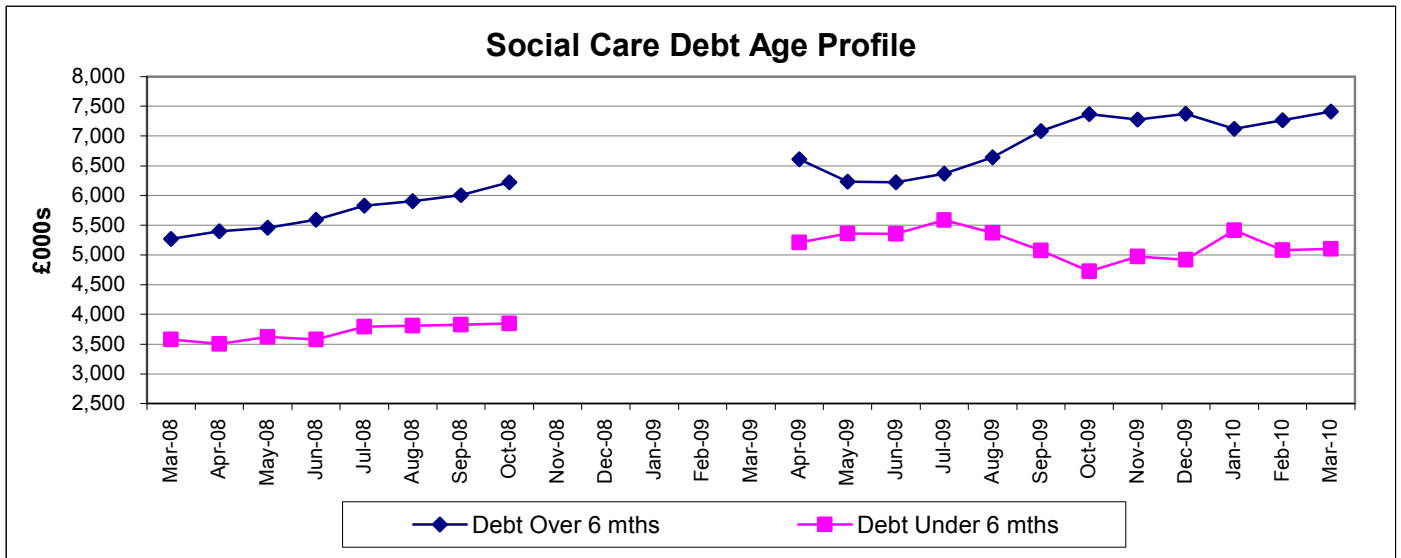
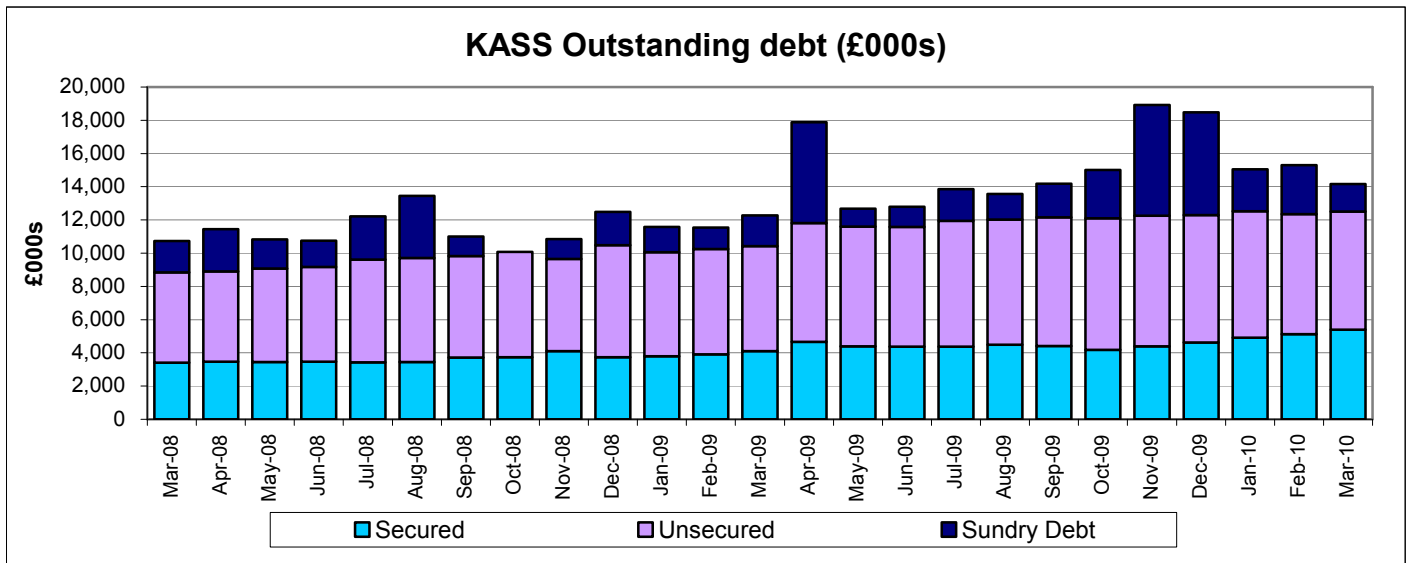
- From April 2008, the national measure for direct payments counted the permanent placements and the number of one-off payments within the year. The position reported for March 2009 represented the total activity for 2008-09 i.e. of the 2,342 adult clients reported as receiving a direct payment, 2,055 were in receipt of ongoing payments and 287 were clients that had received one-off payments at some point throughout the year. From April 2009, we have gone back to again reporting only the permanent placements in line with the requirements for Core Monitoring. For purposes of comparison, the ongoing placements as at March were 2,055, as at March 2010 this had increased to 2,613. The previously reported affordable level of 3,042 for March 2010 assumed 2,679 on-going placements and 363 one-off payments. In order to provide a direct comparison with the actual activity for 2009-10, the affordable figures in the graph and table above have been revised to show the monthly trend of these on-going figures only, over the year. The actual activity for 2009-10 has also been revised from data previously reported to take account of changes in operational processes as a result of the implementation of Self Directed Support which have caused delays in information being provided or updated on the client activity system. Therefore as at March we were 66 placements below the affordable level for on-going placements across all client groups.
- From 2009-10, we no longer have a CSCI target for direct payments.

2.7 KASS OUTSTANDING DEBT

The outstanding debt as at the end of March was £14.157m compared with January's figure of £15.054m (reported to Cabinet in March) excluding any amounts not yet due for payment (as they are still within the 28 day payment term allowed). Within this figure is £1.643m of sundry debt compared to £2.521m in January. The amount of sundry can change significantly for large invoices to health; for example it increased significantly in November and December due to two large invoices to Health secured through Section 256 agreements, which were then paid in January. Also within the outstanding debt is £12.514m relating to Social Care (client) debt which is a small reduction of £0.019m from the last reported position to Cabinet in March. The following table shows how this breaks down in terms of age and also whether it is secured (i.e. by a legal charge on the client's property) or unsecured, together with how this month compares with previous months. For most months the debt figures refer to when the four weekly invoice billing run interfaces with Oracle (the accounting system) rather than the calendar month, as this provides a more meaningful position for Social Care Client Debt. This therefore means that there are 13 billing invoice runs during the year. It also means that as the Directorate moved onto the new Client Billing system in October 2008, the balance will differ from that reported by Corporate Exchequer who report on a calendar month basis, apart from the period November 2008 to March 2009, when the figures are based on calendar months, as provided by Corporate Exchequer, because reports at that time were not aligned with the four weekly billing runs. From April 2009 the debt figures revert back to being on a four weekly basis to coincide with invoice billing runs. The age of debt cannot be completed for the months between November 2008 and March 2009 as the switch to Client Billing meant that all debts transferring on to the new system became "new" for purposes of reporting therefore it was not possible to show ageing until April.

Debt Month	Total Due Debt (Social Care & Sundry Debt) £000s	Sundry Debt £000s	Social Care Debt				
			Total Social Care Due Debt £000s	Debt Over 6 mths £000s	Debt Under 6 mths £000s	Secured £000s	Unsecured £000s
Mar-08	10,727	1,882	8,845	5,268	3,577	3,410	5,435
Apr-08	11,436	2,531	8,905	5,399	3,506	3,468	5,437
May-08	10,833	1,755	9,078	5,457	3,621	3,452	5,626
Jun-08	10,757	1,586	9,171	5,593	3,578	3,464	5,707
Jul-08	12,219	2,599	9,620	5,827	3,793	3,425	6,195
Aug-08	13,445	3,732	9,713	5,902	3,811	3,449	6,264
Sep-08	11,004	1,174	9,830	6,006	3,824	3,716	6,114
Oct-08	*	*	10,071	6,223	3,848	3,737	6,334
Nov-08	10,857	1,206	9,651			4,111	5,540
Dec-08	12,486	2,004	10,482			3,742	6,740
Jan-09	11,575	1,517	10,058			3,792	6,266
Feb-09	11,542	1,283	10,259			3,914	6,345
Mar-09	12,276	1,850	10,426			4,100	6,326
Apr-09	17,874	6,056	11,818	6,609	5,209	4,657	7,161
May-09	12,671	1,078	11,593	6,232	5,361	4,387	7,206
Jun-09	12,799	1,221	11,578	6,226	5,352	4,369	7,209
Jul-09	13,862	1,909	11,953	6,367	5,586	4,366	7,587
Aug-09	13,559	1,545	12,014	6,643	5,371	4,481	7,533
Sep-09	14,182	2,024	12,158	7,080	5,078	4,420	7,738
Oct-09	15,017	2,922	12,095	7,367	4,728	4,185	7,910
Nov-09	18,927	6,682	12,245	7,273	4,972	4,386	7,859
Dec-09	18,470	6,175	12,295	7,373	4,922	4,618	7,677
Jan-10	15,054	2,521	12,533	7,121	5,412	4,906	7,627
Feb-10	15,305	2,956	12,349	7,266	5,083	5,128	7,221
Mar-10	14,157	1,643	12,514	7,411	5,103	5,387	7,127

* In October 2008, KASS Social Care debt transferred from the COLLECT system to Oracle. The new reports were not available at this point, hence there is no data available for this period. The October Social Care debt figures relate to the last four weekly billing run in the old COLLECT system.



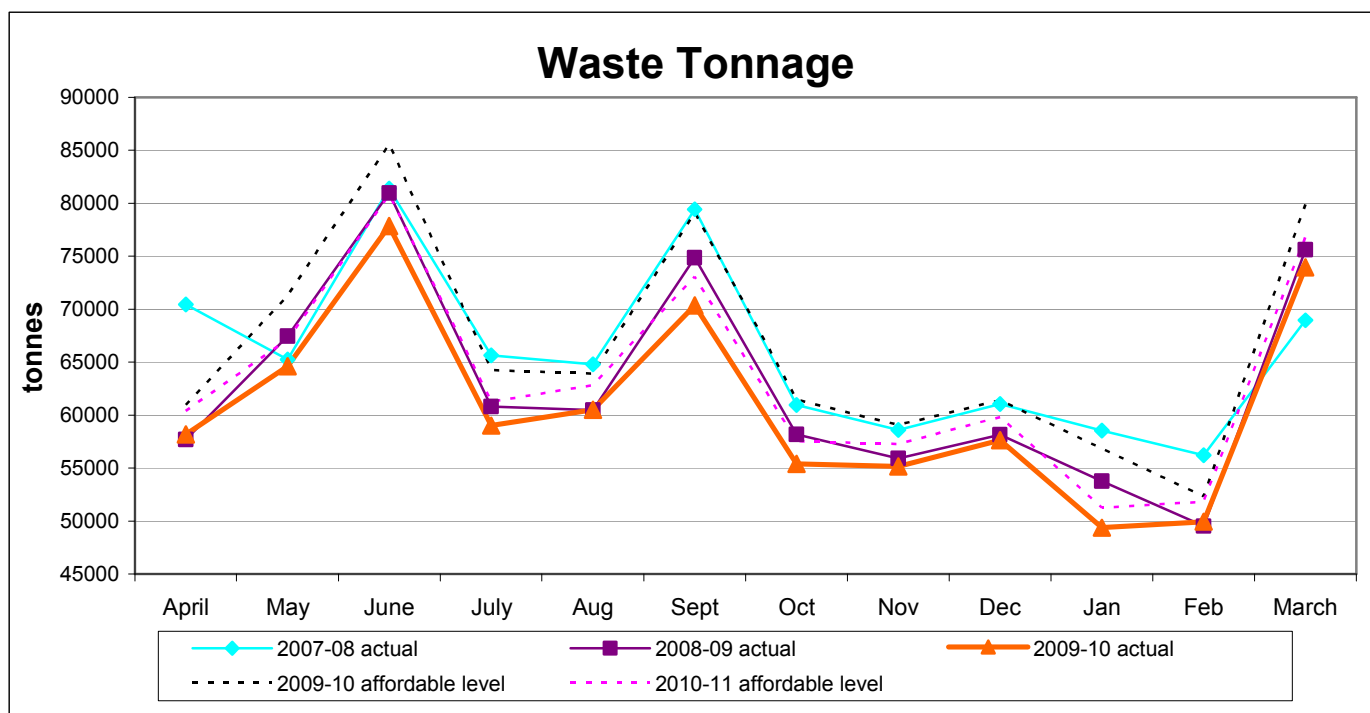
* The age of debt cannot be completed for the months between November 2008 and March 2009 as the switch to Client Billing meant that all debts transferring on to the new system became “new” for purposes of reporting therefore it was not possible to show ageing until April (i.e. once these debts became 6 months old in the new system).

3. ENVIRONMENT & REGENERATION DIRECTORATE

3.1 Waste Tonnage:

	2006-07	2007-08	2008-09	2009-10		2010-11
	Waste Tonnage	Waste Tonnage	Waste Tonnage	Waste Tonnage*	Affordable Level	Affordable Level
April	69,137	70,458	57,688	58,164	60,957	60,394
May	69,606	65,256	67,452	64,618	71,274	67,096
June	82,244	81,377	80,970	77,842	85,558	80,826
July	63,942	65,618	60,802	59,012	64,248	61,274
August	62,181	64,779	60,575	60,522	63,921	62,842
September	77,871	79,418	74,642	70,367	79,100	73,065
October	61,066	60,949	58,060	55,401	61,465	57,526
November	60,124	58,574	55,789	55,138	59,065	57,252
December	64,734	61,041	58,012	57,615	61,414	59,825
January	60,519	58,515	53,628	49,368	56,798	51,260
February	58,036	56,194	49,376	49,930	52,313	51,845
March	73,171	68,936	76,551	73,959	79,887	76,795
TOTAL	802,631	791,115	753,545	731,936	796,000	760,000

* Note: waste tonnages are subject to slight variations between quarterly reports as figures are refined and confirmed with Districts

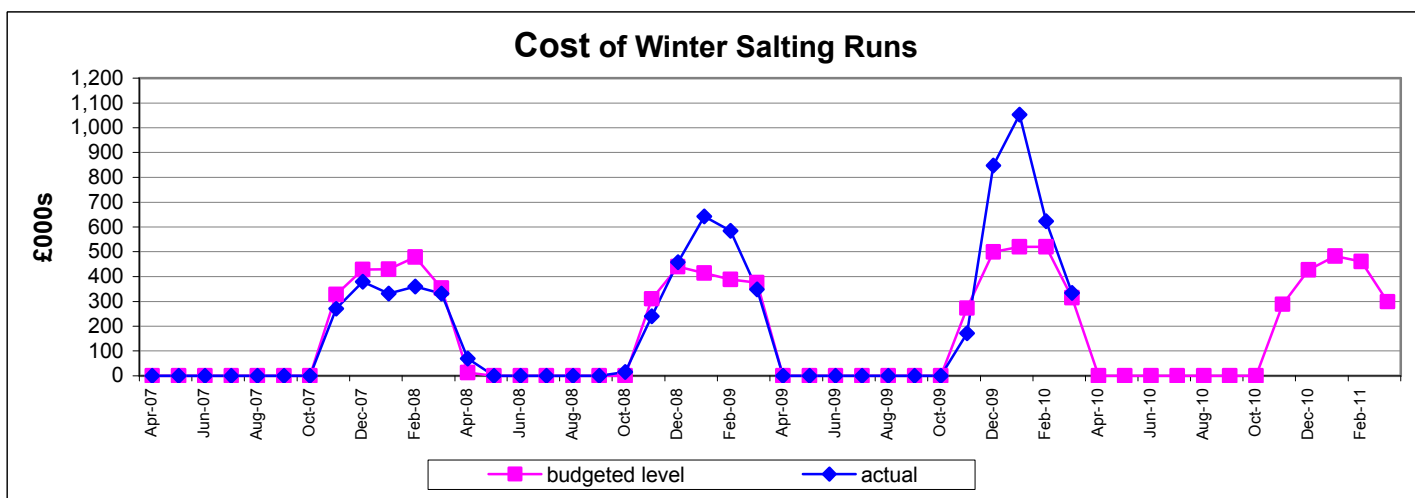
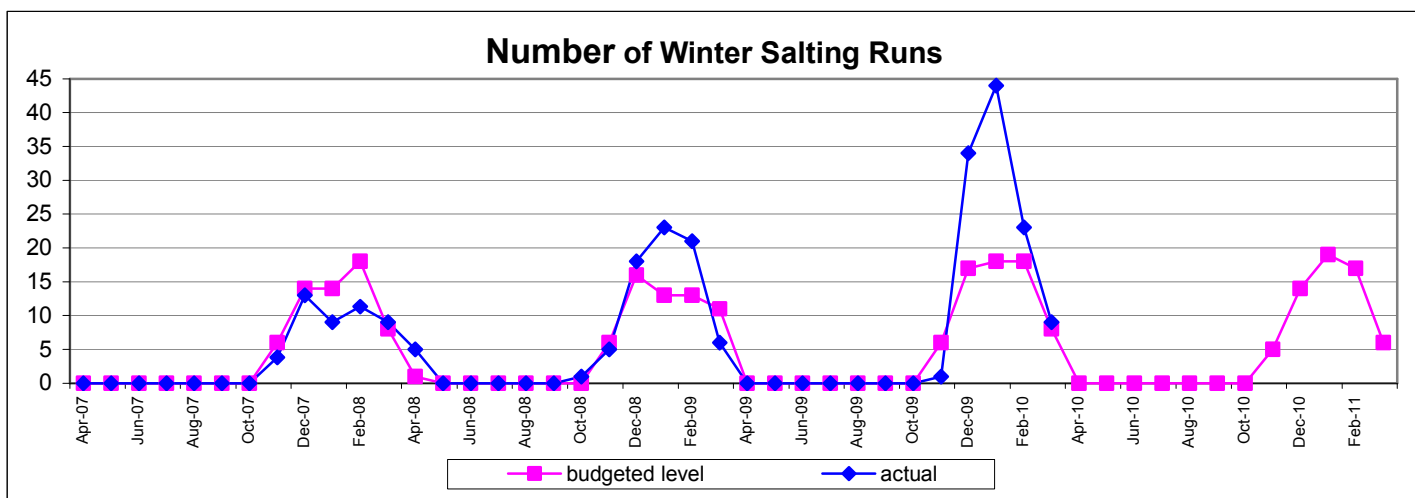


Comments:

- The 2009-10 outturn tonnage figures are significantly lower than the budgeted level as has been reported throughout the year and has resulted in a significant underspend of £4.1m against the Waste Management budget. The January and February figures are particularly low but it is thought that this is due to the adverse weather, and there appears to be a corrective spike in March. The “reducing waste” campaigns may have contributed to the tonnage reduction, along with the reduction in packaging that some manufacturers have started to pursue. Waste tonnage continues to be very difficult to predict accurately but we have built into our 2010-11 budget a 4.5% reduction. This represents a target reduction of 36,000 tonnes, of which we expect around 13,000 tonnes to be a permanent reduction because of changes of behaviour.

3.2 Number and Cost of winter salting runs:

	2007-08				2008-09				2009-10				2010-11	
	Number of salting runs		Cost of salting runs		Number of salting runs		Cost of salting runs		Number of salting runs		Cost of salting runs		No of salting runs	Cost of salting runs
	Actual	Budget Level	Actual £000s	Budget Level £000s	Actual	Budget Level	Actual £000s	Budget Level £000s	Actual	Budget level	Actual £000s	Budget Level £000s	Budget Level	Budget Level £000s
April	-	-	-	-	5	1	70	13	-	-	-	-	-	-
May	-	-	-	-	-	-	-	-	-	-	-	-	-	-
June	-	-	-	-	-	-	-	-	-	-	-	-	-	-
July	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Aug	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Sept	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Oct	-	-	-	-	1	-	16	-	-	-	-	-	-	-
Nov	3.8	6	270	328	5	6	239	310	1	6	171	273	5	288
Dec	13.0	14	380	428	18	16	458	440	34	17	847	499	14	427
Jan	9.0	14	332	429	23	13	642	414	44	18	1,052	519	19	482
Feb	11.3	18	360	479	21	13	584	388	23	18	622	519	17	461
Mar	9.0	8	332	354	6	11	348	375	9	8	335	315	6	299
TOTAL	46.1	60	1,674	2,018	79	60	2,357	1,940	111	67	3,027	2,125	61	1,957



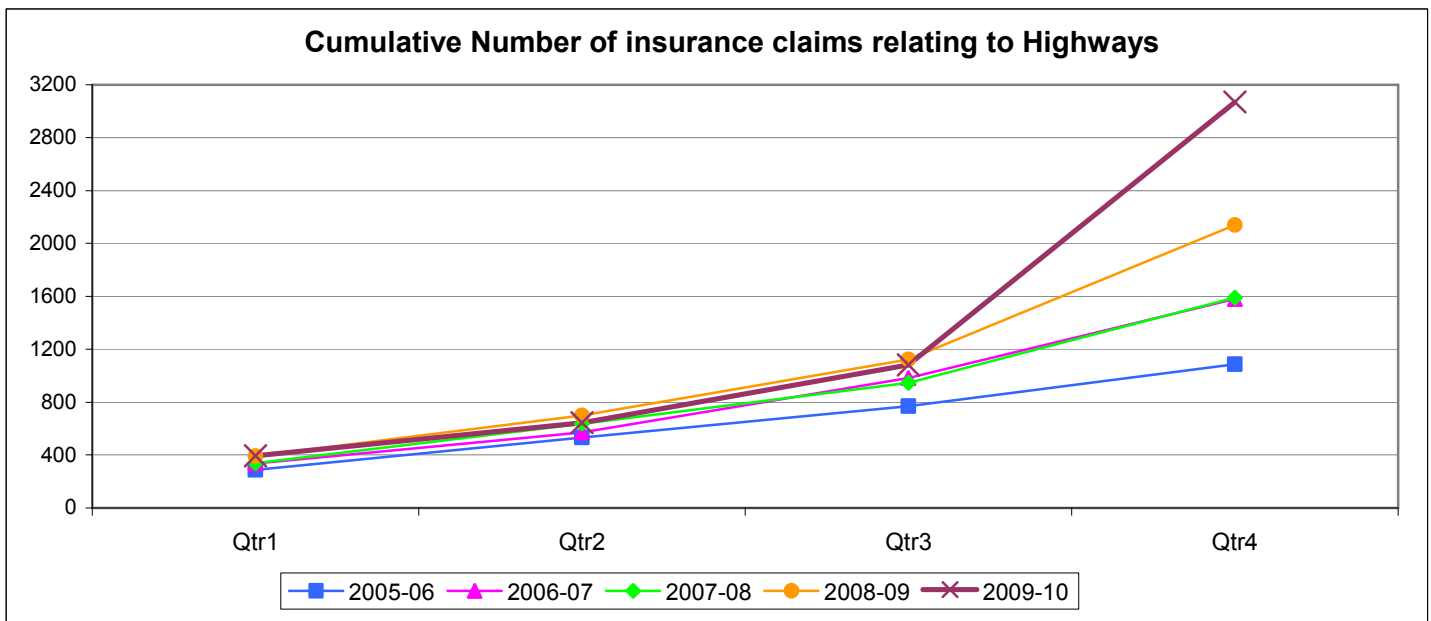
Comments:

- The charges for the Winter Maintenance Service reflect two elements of cost: the smaller element being the variable cost of the salting runs undertaken; the major element of costs, relating to overheads and mobilisation within the contract, have been apportioned equally over the 5 months of the normal salting period.

- The number of salting runs in December and January was significantly above the expected levels caused by the bad weather, but this was followed by a return to near the predicted number of salting runs for February and March. The table above shows outturn costs of £3,027k compared to a budgeted position of £2,125k i.e. an overspend of £902k. In addition we incurred £621k of costs relating to snow clearance, giving an overspend of £1,523k on winter weather.

3.3 Number of insurance claims arising related to Highways with accident dates during these periods:

	2005-06	2006-07	2007-08	2008-09	2009-10
	Cumulative no. of claims	Cumulative no. of claims	Cumulative no. of claims	Cumulative no. of claims	Cumulative no. of claims
April – June	286	335	337	392	394
July – Sept	530	570	636	700	645
Oct – Dec	771	982	947	1,121	1,082
Jan - Mar	1,087	1,581	1,590	2,138	3,070



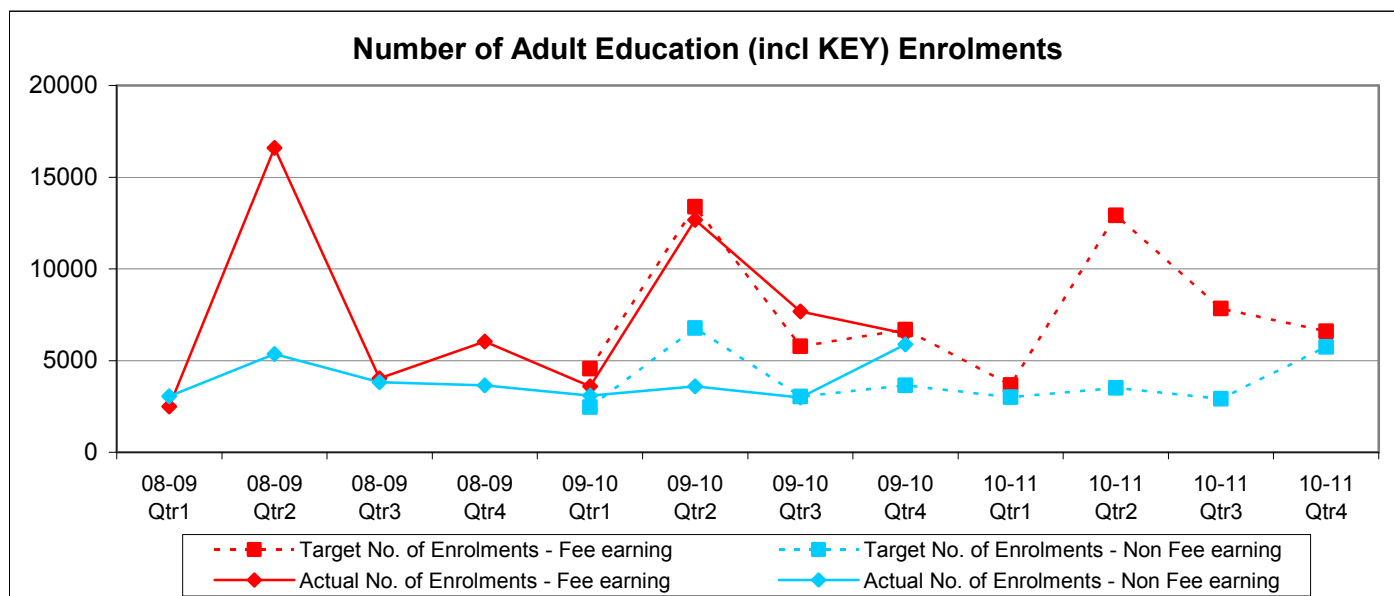
Comments:

- Numbers of claims will change continually as new claims are received relating to accidents occurring in previous quarters. Claimants have 3 years to pursue an injury claim and 6 years for damage claims. The data previously reported has been updated to reflect claims logged with Insurance as at 31 March 2010.
- The number of claims rose sharply at the end of 2008-09. The particularly adverse weather conditions and the consequent damage to the highway seems a major factor with this along with some possible effect from the economic downturn. It has been reported during the year that the number of claims for the first three quarters of 2009-10 was back below the average but this figure was likely to rise as claims continue to be submitted for that period. The outturn figures show that this is in fact the case with a major leap in claims in the 4th quarter as a result of the adverse weather.
- The Insurance section continues to work closely with Highways to try to reduce the number of successful claims and currently the Authority manages to achieve a rejection rate of claims where it is considered that we do not have any liability, of about 75%.
- A new way of charging KHS for highways related insurance claims is being introduced for 2010-11 in order to more accurately reflect the risk and reward associated with managing risk within the Highways service.

4. COMMUNITIES DIRECTORATE

4.1 Number of Adult Education & KEY Enrolments:

	2008-09			2009-10						2010-11		
	ACTUALS			TARGET			ACTUALS			TARGET		
	Fee earning	Non fee earning	TOTAL	Fee earning	Non fee earning	TOTAL	Fee earning	Non fee earning	TOTAL	Fee earning	Non fee earning	TOTAL
Apr-Jun	2,496	3,049	5,545	4,560	2,456	7,016	3,589	3,087	6,676	3,661	3,010	6,671
Jul-Sept	16,590	5,360	21,950	13,377	6,774	20,151	12,667	3,598	16,265	12,920	3,508	16,428
Oct-Dec	4,024	3,816	7,840	5,776	3,029	8,805	7,680	2,986	10,666	7,834	2,911	10,745
Jan-Mar	6,039	3,639	9,678	6,689	3,651	10,340	6,474	5,880	12,354	6,603	5,733	12,336
TOTAL	29,149	15,864	45,013	30,402	15,910	46,312	30,410	15,551	45,961	31,018	15,162	46,180



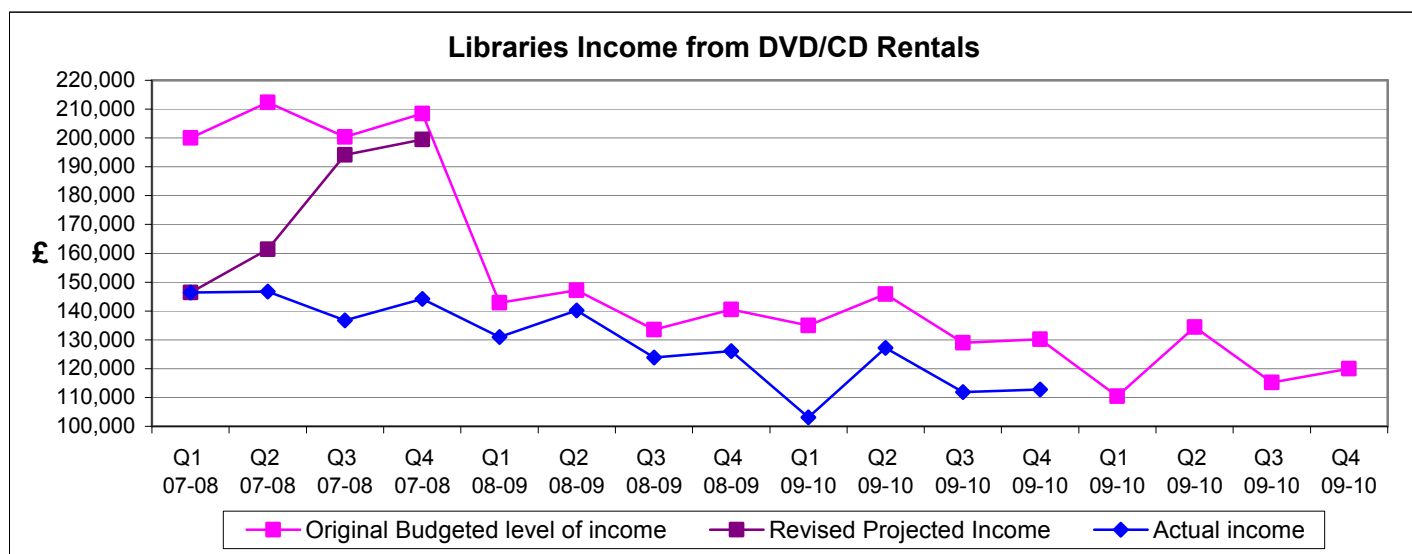
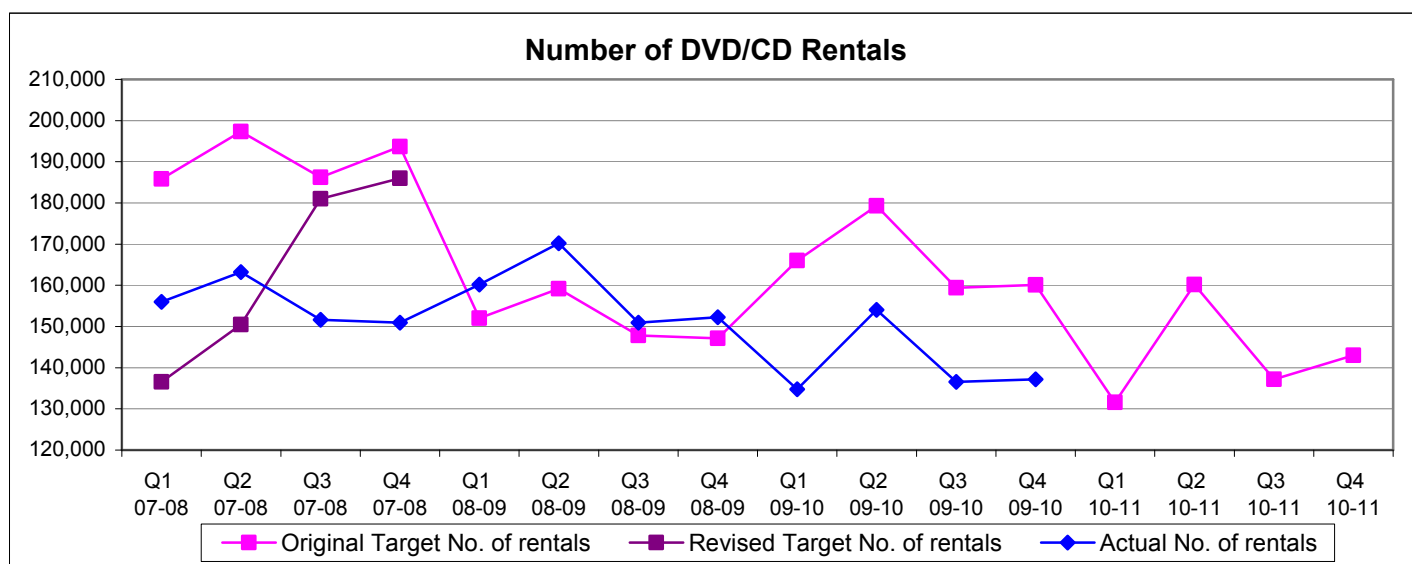
Comments:

- The LSC grants depend partly on enrolments to courses and are subject to a contract agreement with LSC. Students taking courses leading to a qualification are funded via Further Education (FE) grant based upon the course type and qualification. However, students taking non-vocational courses not leading to a formal qualification are funded via a block allocation not related to enrolments, referred to as Adult and Community Learning Grant (ACL) grant. Student enrolments are gathered via a census at three points during the academic year. Students pay a fee to contribute towards costs of tuition and examinations. There is a concession on ACL tuition fees for those aged under 19, those in receipt of benefits and those over 60. FE courses are free for those aged under 19 or in receipt of benefits undertaking Basic Skills or Skills for Life Courses.
- The enrolment figures reported this year represent actual enrolments in the quarter rather than enrolments for courses started during the quarter, which is what has previously been reported. This should resolve the issue of previous quarter's figures constantly changing. The figures also now include KEY training enrolments as well as Adult Education enrolments.
- Total 2009-10 enrolments achieved 99% of the target. Enrolments on fee paying courses have increased by 4.3% over that achieved last year and are very slightly above target. This small increase has no impact on the forecast for tuition fee income, as the income due for enrolments during this period will partly be deferred into the new financial year, based on start and end dates of courses. Enrolments on courses where fees are not payable are at 98% of target for 2009-10. The majority of these enrolments are for family learning and skills for life programmes which are wholly funded by LSC contracts. Performance on the contracts is regularly monitored to ensure the services will draw down the total contract values for the academic year. Enrolment patterns are different this year, due to changes in administrative processes but the service expects to deliver both contracts to full value by the end of the academic year 2009-10 (July 2010).
- The actual number of fee paying enrolments reported for the period April to June 2009 has been amended from 3,572 to 3,589 to correct an earlier error.

4.2 Number of Library DVD/CD rentals together with income raised:

	2007-08						2008-09			
	No of rentals			Income (£)			No of rentals		Income (£)	
	Budgeted target	revised target	Actual	budget	revised projected income	actual	Budgeted target	actual	Budget	actual
April–Jun	185,800	136,556	155,958	200,000	146,437	146,437	152,059	160,162	142,865	130,920
July–Sep	197,300	150,500	163,230	212,300	161,390	146,690	159,149	170,180	147,232	140,163
Oct–Dec	186,200	181,000	151,650	200,400	194,096	136,698	147,859	150,968	133,505	123,812
Jan–Mar	193,700	186,000	150,929	208,500	199,458	144,136	147,156	152,249	140,533	126,058
TOTAL	763,000	654,056	621,767	821,200	701,381	573,961	606,223	633,559	564,135	520,953

	2009-10				2010-11	
	No of rentals		Income (£)		No of rentals	Income (£)
	Budgeted target	actual	Budget	actual	Budgeted target	Budget
April–Jun	166,000	134,781	135,000	103,135	131,600	110,400
July–Sep	179,300	154,044	145,800	127,156	160,200	134,400
Oct–Dec	159,400	136,516	129,000	111,827	137,200	115,200
Jan–Mar	160,100	137,172	130,200	112,775	143,000	120,000
TOTAL	664,800	562,513	540,000	454,893	572,000	480,000



Comments:

- Rentals of audio visual materials (especially videos and CDs) continue to decline as videos become more obsolete and alternative sources for music become more widely available, which has resulted in a reduction in AV income of £85k.
Demand for spoken word materials and DVDs has remained reasonably stable.
- Research undertaken by the service in order to mitigate this actual and forecast decline, indicates issues can be increased if loans are offered for longer periods at a reduced fee. The service has also identified that it has a niche market for certain genres where demand can be sustained and there is little competition e.g. old TV shows.
- The service has reviewed its marketing strategy and set more realistic levels of rentals both in terms of volume and value. The service reduced expenditure on consumables in 2007-08 to offset the estimated loss of £120k income from the original budget.
- The roll out of the revised strategy in 2007-08 was not as successful as the research indicated and we fell just over 30,000 issues short of the revised target. The service was able to generate additional income from other merchandising in libraries not included in the original or revised budget to offset the £127k shortfall against the revised income budget for 2007-08.
- Targets and income budgets set for 2008-09 were based on a continued decline but these were increased slightly for 2009-10. The service increased income budgets from other merchandising to offset the loss of income from AV issues. Issues in 2008-09 exceeded the target but income fell short, due to an increase in the spoken word issues for which no fees are charged and this trend has continued in 2009-10. The correlation between issues and income is subject to an ongoing review and mitigating action will be taken accordingly.
- The actual number of rentals includes those from visits to lending libraries, postal loans and reference materials.
- To enable better comparison of AV issues and income data, the actual income reported for the previous quarter is changed from the figure previously reported, to reflect the late banking of income which has taken place during the current quarter but relates to rentals issued within the previous quarter. The number of rentals reported previously remains unchanged. It is likely that this adjustment will be required in each report.

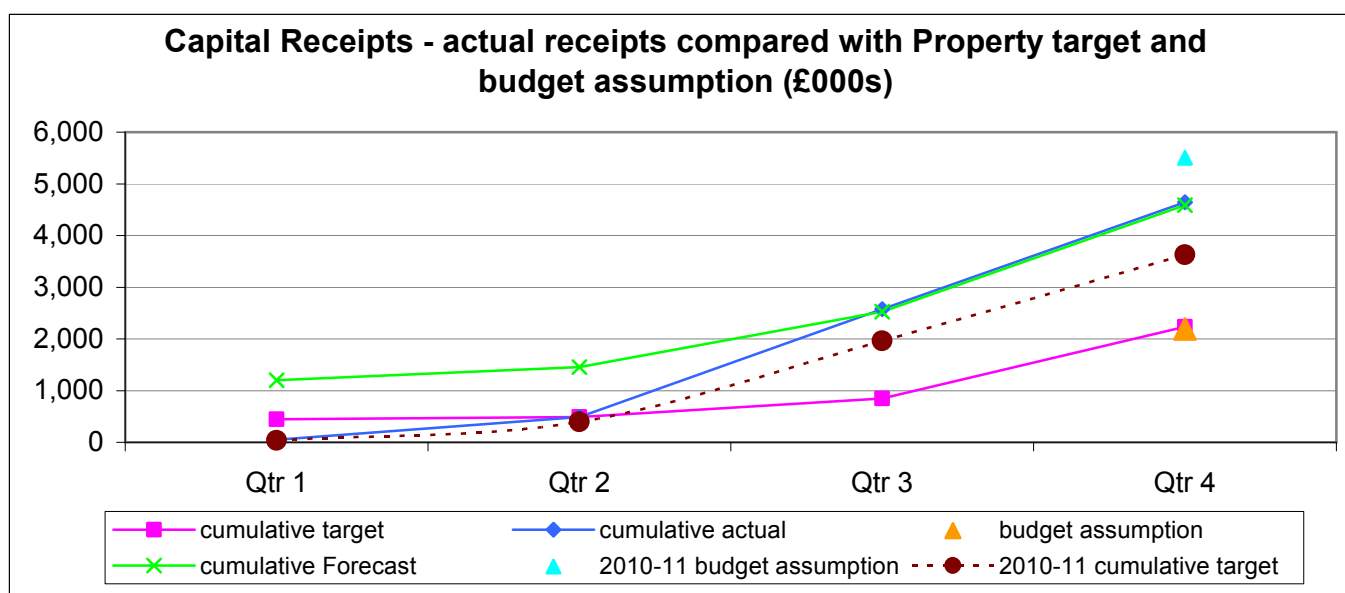
5. CHIEF EXECUTIVE DIRECTORATE

5.1 Capital Receipts – actual receipts compared to budget profile:

	2009-10			2010-11		
	Budget funding assumption £000s	Cumulative Target profile £000s	Cumulative Actual receipts £000s	Forecast receipts £000s	Budget funding assumption £000s	Cumulative Target profile £000s
April - June		447	47	1,200		36
July - Sept		492	513	1,455		399
Oct - Dec		850	2,577	2,524		1960
Jan - March		2,235	4,643	4,586		3,630
TOTAL	2,194	2,235	4,643	4,583	5,503	3,630

The budget funding assumption figures reflect the proposed 2010-13 capital budget. The cumulative target profiles for 2009-10 and 2010-11 show totals of £2,235k and £3,630k respectively. The difference between this and the budget funding assumption is mainly attributable to timing differences between when the receipts are anticipated to come in and when the spend in the capital programme will occur.

Across the two years, we require £7.7m and expect to get £8.3m



Comments:

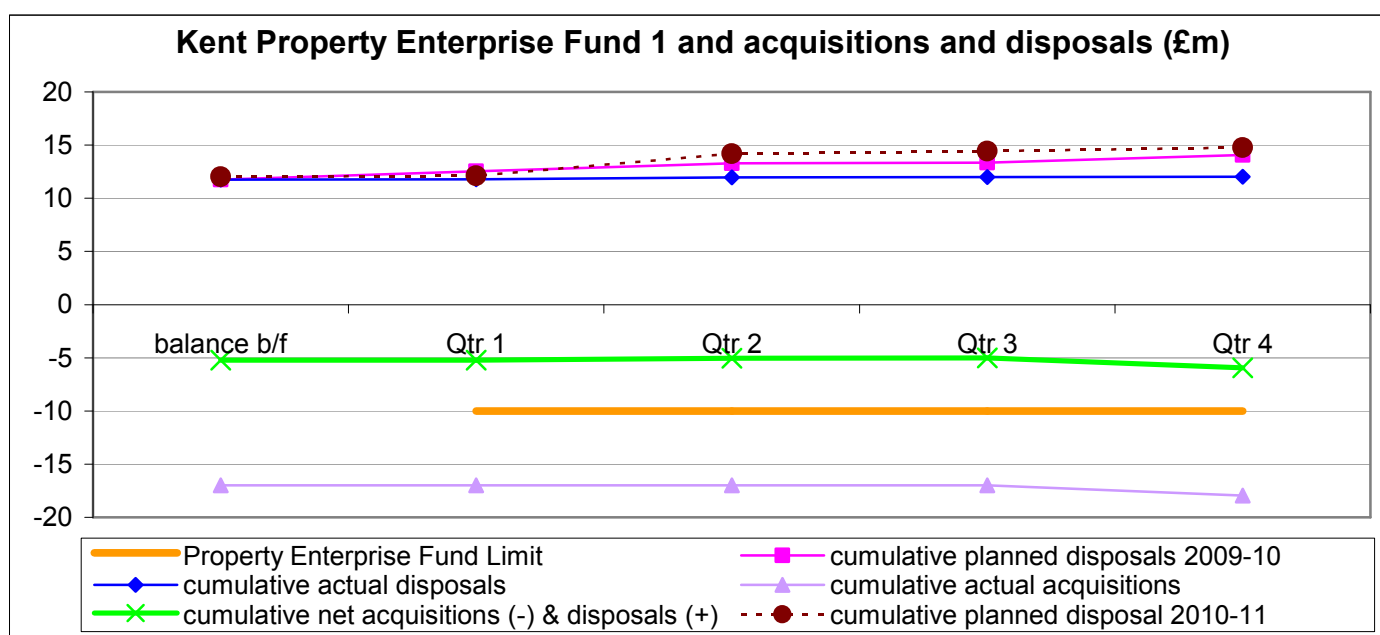
- The table below shows a surplus of £4.2m in 2009-10. This is due to receipts coming in during 2009-10 which are not required until future years. Therefore, this is a timing issue rather than a real overall surplus.
- Similarly there is a surplus forecast of £2.8m in 2010-11 for the same reason mentioned in the paragraph above.
- The budget assumption shows a deficit of £0.8m, this is not a real deficit as the funding is reflected in the actual receipts for 2009-10.

	2009-10 £'000	2010-11 Budget Assumption £'000	2010-11 Current Forecast £'000
Capital receipt funding per revised 2010-13 MTP	2,194	5,503	5,503
Property Group's actual (forecast for 10-11) receipts	4,442	0	3,630
Receipts banked in previous years for use	765	1,822	1,822
Capital receipts from other sources	1,201	2,896	2,896
(Potential for 09-10) surplus/(deficit) receipts	4,214	-785	2,845

5.2 Capital Receipts – Kent Property Enterprise Fund 1:

	2009-10					2010-11
	Kent Property Enterprise Fund Limit £m	Cumulative Planned Disposals (+) £m	Cumulative Actual Disposals (+) £m	Cumulative Actual Acquisitions (-) £m	Cumulative Net Acquisitions (-) & Disposals (+) £m	Cumulative Planned Disposals (+) £m
Balance b/f		11.764	11.764	-16.999	-5.234	12.019
April - June	-10	12.529	11.771	-16.999	-5.228	12.102
July – Sept	-10	13.295	11.966	-16.999	-5.033	14.199
Oct – Dec	-10	13.341	11.986	-16.999	-5.013	14.420
Jan – Mar	-10	14.084	12.019	-17.120	-5.101	*14.778
Other Commitments against Property Enterprise Fund 1					-0.848	
Revised Property Enterprise Fund balance after funding commitments					-5.948	

* The value of disposals for 2010-11 is £2,759k.



Background:

- County Council approved the establishment of the Property Group Enterprise Fund No.1, with a maximum permitted deficit of £10m, but self-financing over a period of 10 years. The cost of any temporary borrowing will be charged to the Fund to reflect the opportunity cost of the investment. The aim of this Fund is to maximise the value of the Council's land and property portfolio through:
 - the investment of capital receipts from the disposal of non operational property into assets with higher growth potential, and
 - the strategic acquisition of land and property to add value to the Council's portfolio, aid the achievement of economic and regeneration objectives and the generation of income to supplement the Council's resources.
- Any temporary deficit will be offset as disposal income from assets is realised. It is anticipated that the Fund will be in surplus at the end of the 10 year period.

Comments:

Actual Disposals

The deficit balance brought forward from 2008-09 on the Property Group Enterprise Fund No. 1 was **£5.234m**.

A value of **£2.320k** was identified for disposal in 2009-10. This was the risk adjusted figure to take on board the potential difficulties in disposing some of the properties.

Actual disposals for 2009-10 total **£0.255m** from the disposal of 5 non-operational properties.

Acquisitions\Costs

There were no committed acquisitions to report. The cost of disposal was **£0.121m**. These costs include estates fees to prepare properties for disposal in future years.

Forecast Outturn

Taking all the above into consideration, the Fund deficit position is £5.948m at the end of 2009-10.

Opening Balance – 01-04-09	-£5.234m
Actual receipts	£0.255m
Costs	-£0.121m
Acquisitions	-
Other Funding: - Gateways	-£0.848m
Closing Balance – 31-03-10	-£5.948m

Other Fund Commitments

The fund provided **£0.848m** for Gateways in 2009-10, it is expected to provide a further £0.309m and £0.256m for Gateways in 2010-11 and 2011-12 respectively. The fund is also earmarked to provide £1m for Ashford Library in 2010-11 and £0.300m for Upper Stone Street Lay-by, within the Integrated Transport Programme in 2011-12.

Revenue Implications

In 2009-10 the fund generated £0.020m of low value revenue receipts but, with the need to fund both costs of borrowing (£0.373m) against the overdraft facility and the cost of managing properties held for disposal (net £0.139m), the PEF1 carried forward a £0.935m deficit on revenue which has been rolled forward to be met from future income streams.

5.3 Capital Receipts – Kent Property Enterprise Fund 2 (PEF2):

County Council approved the establishment of PEF2 in September 2008 with a maximum permitted overdraft limit of £85m, but with the anticipation that the fund was to broadly breakeven over a rolling five year cycle. However, due to the slower than expected recovery, breakeven is likely to occur over a rolling seven to eight year cycle. The purpose of PEF2 is to enable Directorates to continue with their capital programmes as far as possible, despite the downturn in the property market. The fund will provide a prudent amount of funding up front (prudential borrowing), in return for properties which will be held corporately until the property market recovers.

Overall forecast position on the fund

	2009-10 Actual	2010-11 Forecast
	£m	£m
Capital:		
Opening balance	-42.939	-33.274
Properties agreed into PEF2	-2.526	-26.686
Actual sale of PEF2 properties	12.721	16.055
Disposal costs	-0.530	-0.803
Closing balance	-33.274	-44.708
Revenue:		
Opening balance	-0.375	-2.153
Interest on borrowing	-1.541	-1.560
Holding costs	-0.237	-1.101
Closing balance	-2.153	-4.814
Overall closing balance	-35.427	-49.522

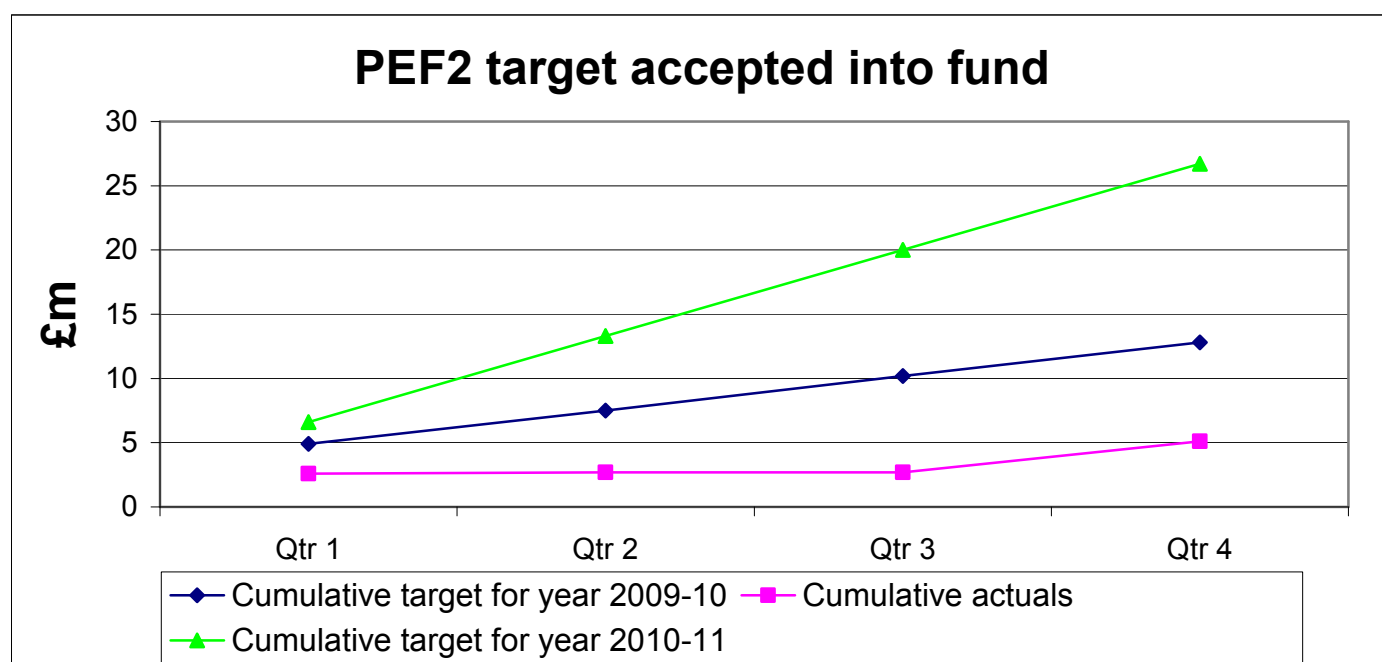
The 2009-10 closing balance for PEF2 is -£35.427, this is within the overdraft limit of £85m. The revenue closing balance of -£2.153m will be offset against the balance in the Prudential Equalisation Reserve, until such time PEF2 comes into surplus.

The target receipts to be accepted into PEF2 during 2009-10 equate to the PEF2 funding requirement in the proposed 2010-13 budget book, and achievement against this is shown below:

	2009-10		2010-11
	Cumulative target for year	Cumulative actuals	Cumulative target for year
	£m	£m	£m
Balance b/fwd	2.6	2.6	-2.6
Qtr 1	4.9	2.6	6.6
Qtr 2	7.5	2.7	13.3
Qtr 3	10.2	2.7	20.0
Qtr 4	12.8	5.1	26.7

Comments:

- The table above shows that £12.8m needed to be transferred into PEF2 during 2009-10, but only £5.1m was transferred, leaving a deficit of £7.7m. This deficit is reduced to £2.6m, after taking into consideration the 2008-09 roll forwards of £5.1m.
- The £2.6m deficit is the net of a £5.4m deficit within CFE and £2.8m of PEF2 achieved in 2008-09 by KASS and EH&W was not required until later years.
- The deficit in 2009/10 is purely timing and Corporate Finance, Corporate Property and CFE have agreed that sufficient asset values are held by CFE which can be transferred into PEF2 during the early part of 2010-10 to cover the shortfall in 2009-10 plus the required amount for 2010-11.



Comments:

To date four PEF2 properties have been sold and four properties are in the process of completing. The cumulative profit on disposal to date is £0.988m. Large profits or losses are not anticipated over the lifetime of the fund.

Interest costs

At the start of the year interest costs on the borrowing of the fund for 2009-10 were expected to total £1.77m.

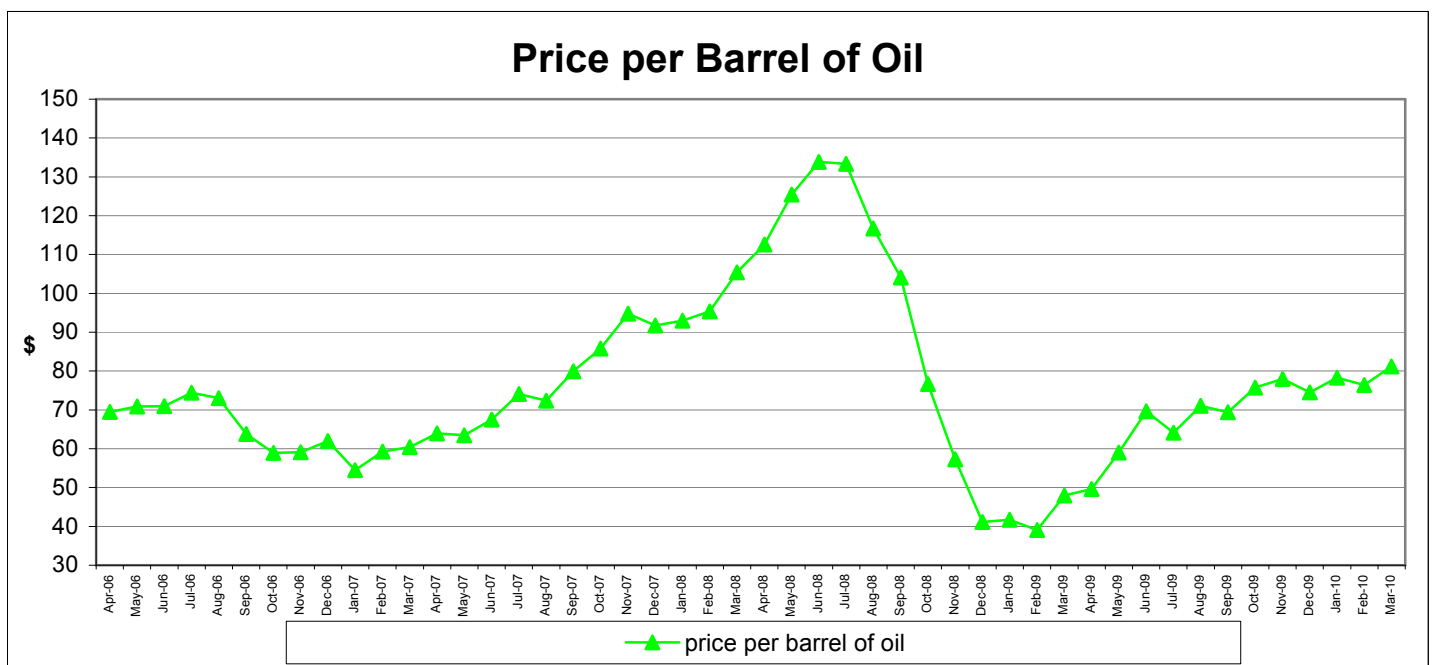
The actual interest costs for the year are £1.52m, a decrease of £0.25m. This is due to a reduced net closing balance on the fund caused by reduced purchases and increased disposals.

Interest costs on the fund are calculated at a rate of 4% and are reviewed on a regular basis.

6. FINANCING ITEMS

6.1 Price per Barrel of Oil - average monthly price in dollars since April 2006:

	Price per Barrel of Oil			
	2006-07	2007-08	2008-09	2009-10
	\$	\$	\$	\$
April	69.44	63.98	112.58	49.65
May	70.84	63.45	125.40	59.03
June	70.95	67.49	133.88	69.64
July	74.41	74.12	133.37	64.15
August	73.04	72.36	116.67	71.05
September	63.80	79.91	104.11	69.41
October	58.89	85.80	76.61	75.72
November	59.08	94.77	57.31	77.99
December	61.96	91.69	41.12	74.47
January	54.51	92.97	41.71	78.33
February	59.28	95.39	39.09	76.39
March	60.44	105.45	47.94	81.20



Comments:

- The figures quoted are the West Texas Intermediate Spot Price in dollars per barrel, monthly average price.

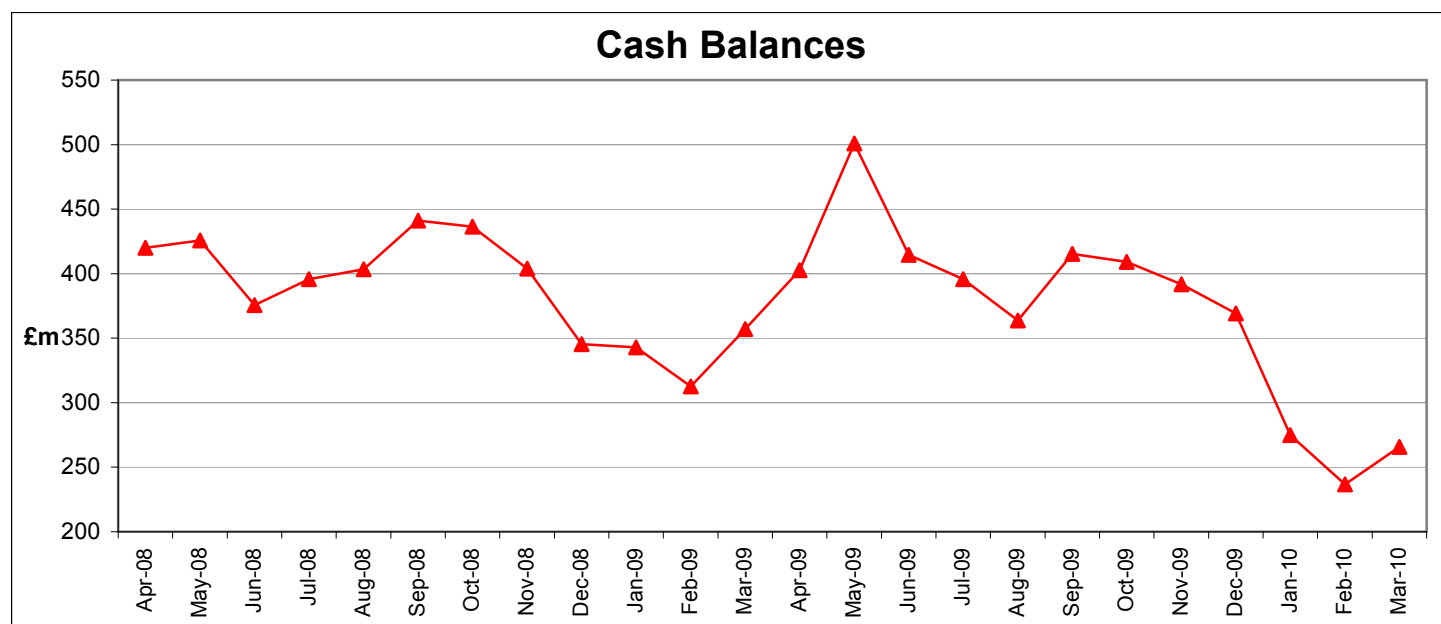
FINANCIAL HEALTH INDICATORS

1. CASH BALANCES

The following graph represents the total cash balances under internal management by KCC at the end of each month in £m. This includes principal amounts currently at risk in Icelandic bank deposits (£43.931m), Pension Fund cash (£53m), balances of schools in the corporate scheme (£58.153m), other reserves, and funds held in trust. Kent Fire and Rescue balances (£14m) were disaggregated from KCC balances on 29 March 2010. KCC will have to honour calls on all held balances such as these, on demand. The remaining deposit balance represents KCC working capital created by differences in income and expenditure profiles.

The reducing cash balance since September 2009 reflects the Council's policy of deferring borrowing and using available cash balances to fund new capital expenditure (i.e. internalising the debt).

	Apr	May	June	July	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar
2008-09	419.9	425.7	375.7	395.8	403.5	441.1	436.3	403.9	345.5	342.8	312.6	357.0
2009-10	402.7	500.9	414.6	395.7	363.6	415.4	409.1	391.7	369.1	275.0	236.7	265.8

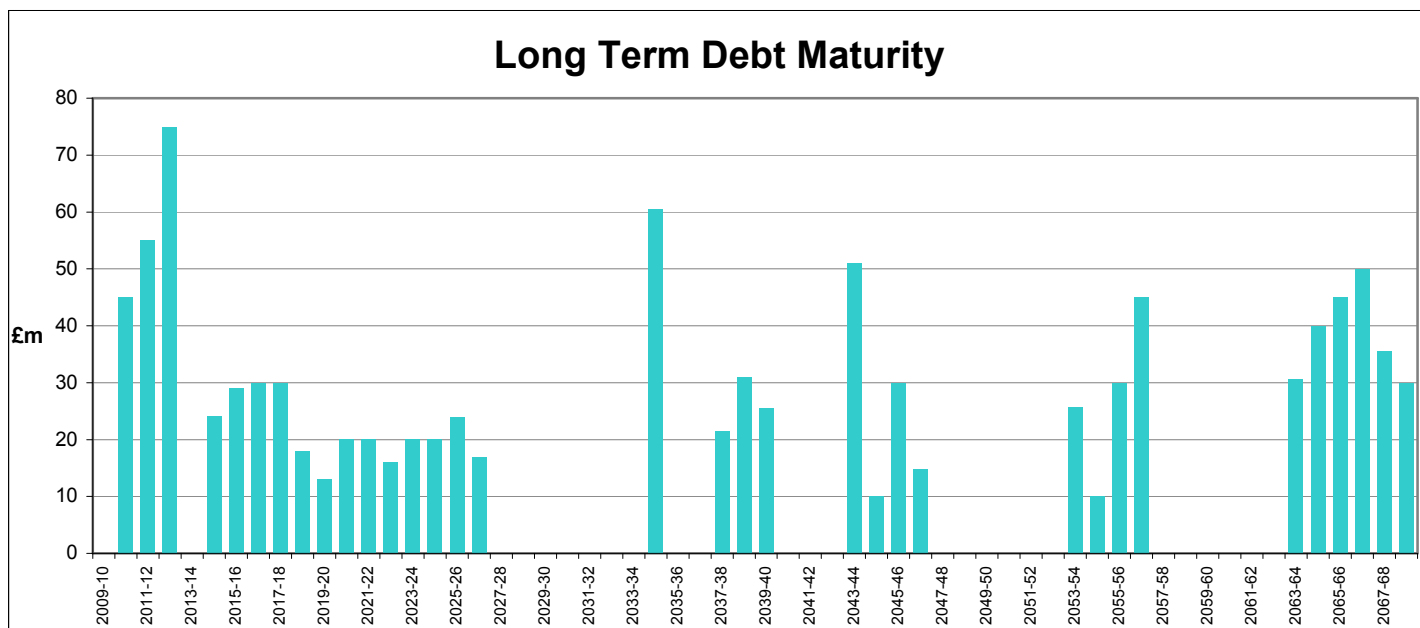


2. LONG TERM DEBT MATURITY

The following graph represents the total external debt managed by KCC, and the year in which this is due to mature. This includes £49.135m pre-Local Government Review debt managed on behalf of Medway Council. Also included is pre-1990 debt managed on behalf of the Further Education Funding council (£2.6m), Magistrates Courts (£1.4m) and the Probation Service (£0.24m). These bodies make regular payments of principal and interest to KCC to service this debt. The graph shows total principal repayments due in each financial year. Small maturities indicate repayment of principal for annuity or equal instalment of principal loans, where principal repayments are made at regular intervals over the life of the loan. The majority of loans have been taken on a maturity basis so that principal repayments are only made at the end of the life of the loan. These principal repayments will need to be funded using available cash balances (i.e. internalising the debt), by taking new external loans or by a combination of the available options.

The total debt principal repaid in 2009-10 was £60.505m, £60.47m maturity loan and £0.035m relating to small annuity and equal instalment of principal loans.

Year	£m	Year	£m	Year	£m	Year	£m	Year	£m
2009-10	0.000	2022-23	16.001	2035-36	0.000	2048-49	0.000	2061-62	0.000
2010-11	45.031	2023-24	20.001	2036-37	0.000	2049-50	0.000	2062-63	0.000
2011-12	55.024	2024-25	20.001	2037-38	21.500	2050-51	0.000	2063-64	30.600
2012-13	75.021	2025-26	24.001	2038-39	31.000	2051-52	0.000	2064-65	40.000
2013-14	0.015	2026-27	17.001	2039-40	25.500	2052-53	0.000	2065-66	45.000
2014-15	24.193	2027-28	0.001	2040-41	0.000	2053-54	25.700	2066-67	50.000
2015-16	29.001	2028-29	0.001	2041-42	0.000	2054-55	10.000	2067-68	35.500
2016-17	30.001	2029-30	0.001	2042-43	0.000	2055-56	30.000	2068-69	30.000
2017-18	30.001	2030-31	0.001	2043-44	51.000	2056-57	45.000	2069-70	0.000
2018-19	18.001	2031-32	0.000	2044-45	10.000	2057-58	0.000		
2019-20	13.001	2032-33	0.000	2045-46	30.000	2058-59	0.000	TOTAL	1,042.364
2020-21	20.001	2033-34	0.000	2046-47	14.800	2059-60	0.000		
2021-22	20.001	2034-35	60.470	2047-48	0.000	2060-61	0.000		



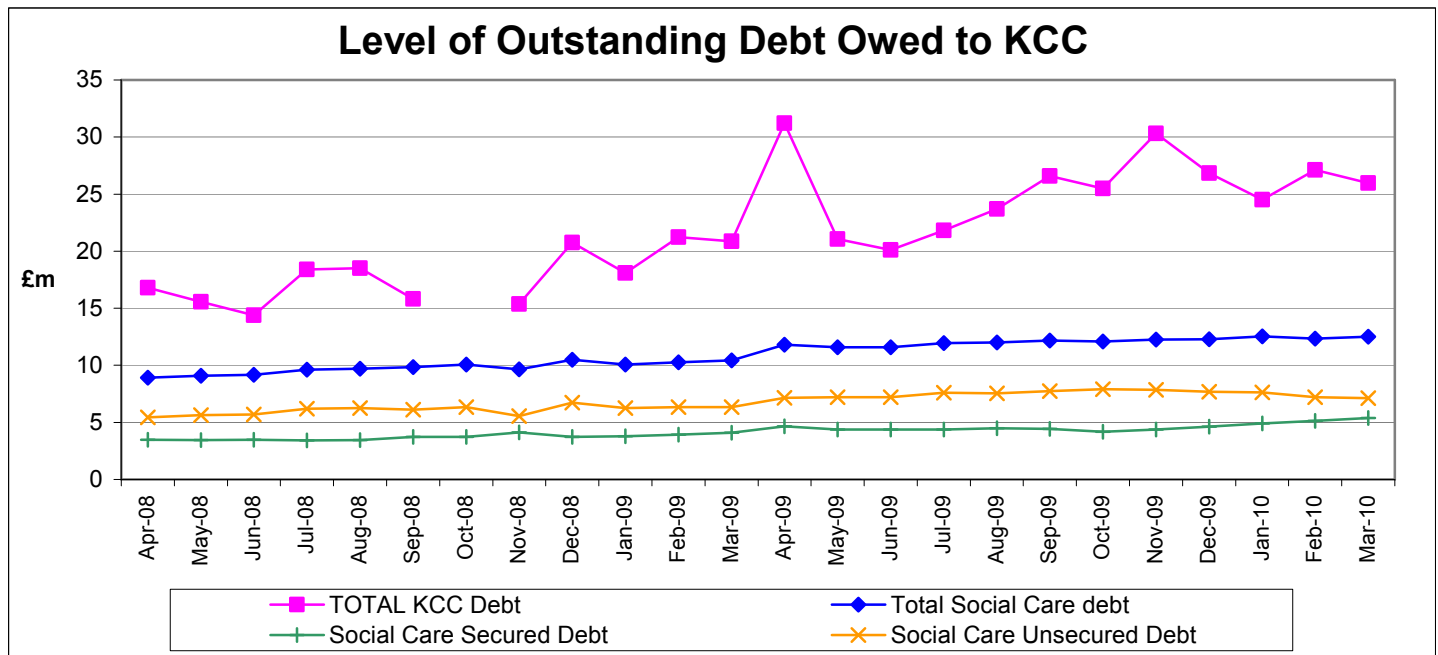
3. OUTSTANDING DEBT OWED TO KCC

The following graph represents the level of outstanding debt due to the authority, which has exceeded its payment term of 28 days. The main element of this relates to Adult Social Services and this is also identified separately, together with a split of how much of the Social Care debt is secured (i.e. by a legal charge on the clients' property) and how much is unsecured.

	Social Care Secured Debt £m	Social Care Unsecured Debt £m	Total Social Care debt £m	KASS Sundry debt £m	TOTAL KASS debt £m	All Other Directorates Debt £m	TOTAL KCC Debt £m
April 08	3.468	5.437	8.905	2.531	11.436	5.369	16.805
May 08	3.452	5.626	9.078	1.755	10.833	4.736	15.569
June 08	3.464	5.707	9.171	1.586	10.757	3.619	14.376
July 08	3.425	6.195	9.620	2.599	12.219	6.174	18.393
Aug 08	3.449	6.264	9.713	3.732	13.445	5.075	18.520
Sept 08	3.716	6.114	9.830	1.174	11.004	4.800	15.804
Oct 08	3.737	6.334	10.071	*	*	6.021	*
Nov 08	4.111	5.540	9.651	1.206	10.857	4.504	15.361
Dec 09	3.742	6.740	10.482	2.004	12.486	8.269	20.755
Jan 09	3.792	6.266	10.058	1.517	11.575	6.519	18.094
Feb 09	3.914	6.345	10.259	1.283	11.542	9.684	21.226
March 09	4.100	6.326	10.426	1.850	12.276	8.578	20.854

	Social Care Secured Debt £m	Social Care Unsecured Debt £m	Total Social Care debt £m	KASS Sundry debt £m	TOTAL KASS debt £m	All Other Directorates Debt £m	TOTAL KCC Debt £m
April 09	4.657	7.161	11.818	6.056	17.874	13.353	31.227
May 09	4.387	7.206	11.593	1.078	12.671	8.383	21.054
June 09	4.369	7.209	11.578	1.221	12.799	7.323	20.122
July 09	4.366	7.587	11.953	1.909	13.862	7.951	21.813
Aug 09	4.481	7.533	12.014	1.545	13.559	10.126	23.685
Sept 09	4.420	7.738	12.158	2.024	14.182	12.391	26.573
Oct 09	4.185	7.910	12.095	2.922	15.017	10.477	25.494
Nov 09	4.386	7.859	12.245	6.682	18.927	11.382	30.309
Dec 09	4.618	7.677	12.295	6.175	18.470	8.376	26.846
Jan 10	4.906	7.627	12.533	2.521	15.054	9.445	24.499
Feb 10	5.128	7.221	12.349	2.956	15.305	11.801	27.106
March 10	5.387	7.127	12.514	1.643	14.157	11.818	25.975

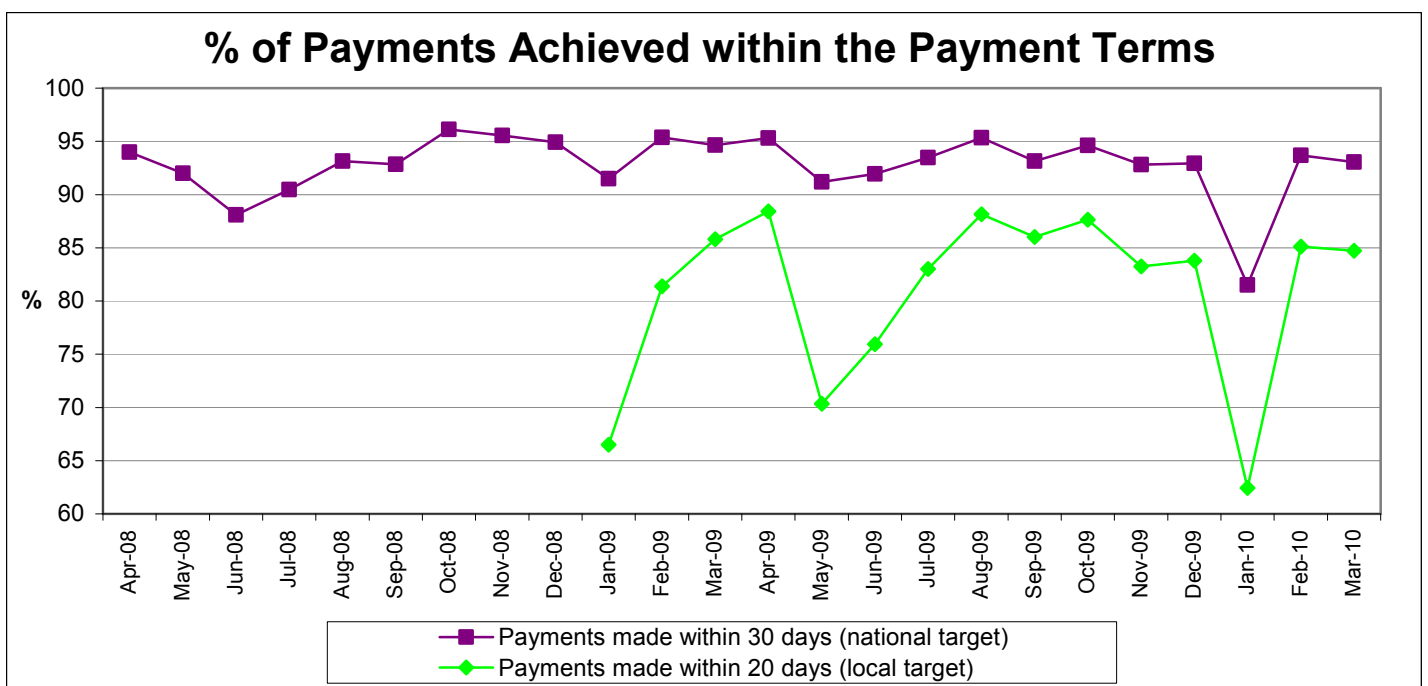
* In October 2008, KASS Social Care debt transferred from the COLLECT system to Oracle. The new reports were not available at this point; hence there is no data available for this period. The October Social Care debt figures relate to the last four weekly billing run in the old COLLECT system



4. PERCENTAGE OF PAYMENTS MADE WITHIN THE PAYMENT TERMS

The following graph represents the percentage of payments made within the payments terms – the national target for this is 30 days, however from January 2009, we have set a local target of 20 days in order to help assist the cash flow of local businesses during the current tough economic conditions.

	2008-09		2009-10	
	Paid within 30 days %	Paid within 20 days %	Paid within 30 days %	Paid within 20 days %
April	94.0	N/A	95.3	88.4
May	92.0	N/A	91.2	70.4
June	88.1	N/A	91.9	75.9
July	90.5	N/A	93.5	83.0
August	93.1	N/A	95.3	88.2
September	92.8	N/A	93.1	86.0
October	96.1	N/A	94.6	87.6
November	95.5	N/A	92.8	83.3
December	94.9	N/A	92.9	83.8
January	91.5	66.5	81.5	62.4
February	95.4	81.4	93.7	85.1
March	94.7	85.8	93.0	84.7



The percentages achieved for January were lower than other months due to the Christmas break. This is evident in both 2008-09 and 2009-10. This position was exacerbated in 2009-10 due to the snow. The 2009-10 overall performance for invoices paid within 20 days is 81.9%, and for 30 days is 92.6%. This compares with overall performance for payments within 30 days in 2008-09 of 93.3%.

2009-10 Final Monitoring of Prudential Indicators

1. Estimate of capital expenditure (excluding PFI)

Actual 2008-09	£309.368m
Original estimate 2009-10	£435.918m
Actual 2009-10	£344.065m (schools inc)

2. Estimate of capital financing requirement (underlying need to borrow for a capital purpose)

	2008-09 Actual	2009-10 Original Estimate	2009-10 Revised Estimate in 2010-13 MTP	2009-10 Actual
	£m	£m	£m	£m
Capital Financing Requirement	1,167.532	1,285.728	1,250.296	1,230.100
Annual increase in underlying need to borrow	96.442	106.475	83.922	62.568

In the light of actual capital expenditure incurred, net borrowing by the Council did not exceed the Capital Financing Requirement.

3. Estimate of ratio of financing costs to net revenue stream

Actual 2008-09	9.67%
Original estimate 2009-10	11.42%
Actual 2009-10	12.36%

4. Operational Boundary for External Debt

The operational boundary for debt is determined having regard to actual levels of debt, borrowing anticipated in the capital plan, the requirements of treasury strategy and prudent requirements in relation to day to day cash flow management.

The operational boundary for debt was not exceeded in 2009-10.

(a) Operational boundary for debt relating to KCC assets and activities

	Prudential Indicator 2009-10 £m	Actual 2009-10 £m
Borrowing	1,128.0	993.3
Other Long Term Liabilities	0.0	0
	1,128.0	993.3

(b) Operational boundary for total debt managed by KCC including that relating to Medway Council etc

	Prudential Indicator 2009-10 £m	Actual 2009-10 £m
Borrowing	1,113.0	1,042.4
Other Long Term Liabilities	0.0	0
	1,113.0	1,042.4

5. Authorised Limit for external debt

The authorised limit includes additional allowance, over and above the operational boundary to provide for unusual cash movements. It is a statutory limit set and revised by the County Council. The limits for 2009-10 were:

(a) Authorised limit for debt relating to KCC assets and activities

	£m
Borrowing	1,168
Other long term liabilities	0
	<hr/>
	1,168
	<hr/>

(b) Authorised limit for total debt managed by KCC including that relating to Medway Council etc

	£m
Borrowing	1,219
Other long term liabilities	0
	<hr/>
	1,219
	<hr/>

The additional allowance over and above the operational boundary was not utilised in 2009-10 and external debt, was maintained well within the authorised limit.

6. Compliance with CIPFA Code of Practice for Treasury Management in the Public Services

The Council has adopted the Code of Practice on Treasury Management and has adopted a Treasury Management Policy Statement. Compliance has been tested and validated by our independent professional treasury advisers.

7. Upper limits of fixed interest rate and variable rate exposures

The Council determined the following upper limits for 2009-10

(a) Borrowing

Fixed interest rate exposure	100%
Variable rate exposure	30%

(b) Investments

Fixed interest rate exposure	100%
Variable rate exposure	20%

These limits have been complied with in 2009-10. Total external debt is currently held at fixed interest rates.

8. Upper limits for maturity structure of borrowings

	Upper limit	Lower limit	Actual
	%	%	%
Under 12 months	25	0	0
12 months and within 24 months	40	0	4.3
24 months and within 5 years	60	0	12.5
5 years and within 10 years	80	0	12.6
10 years and above	100	40	70.6

9. Upper limit for principal sums invested for periods longer than 364 days

	Indicator	Actual
1 year to 2 years	£45m	£20m
2 years to 3 years	£45m	£0m
3 years to 4 years	£40m	£15m
4 years to 5 years	£40m	£0m
5 years to 6 years	<u>£20m</u>	<u>£0m</u>
	£190m	£35m

There has been some movement in the position since the last monitoring as call options have been exercised by borrowing banks and some deals have been replaced with deals with differing maturity.

Capital Budget Outcomes and Achievements in 2009-10

During 2009-10, Kent County Council, with a range of partners, invested over £340 million to fund projects across the county which will improve life for thousands of Kent residents. Ever wondered where that money goes? Here are just a few of the projects taking place and making Kent an even better place to live, work and visit.

Children and Families services

Budget Challenge: The delay in the announcement of the Comprehensive Spending Review coupled with current and anticipated future public spending pressures has influenced the delivery of our spending programmes, particularly those rolling programmes such as the Primary Capital Programme where we must have some certainty of future government support in order to commit to significant major building projects which can take 18 months to two years to deliver from contract commitment. We have sought to maximise what funding is available by the joining up of funding streams including school devolved capital as well as making use of capital receipts where available. Recorded maintenance backlog for D1 work (worse condition, most urgent) shows a significant reduction from £36.1m to £23.3m. Whilst ongoing maintenance will have had some impact, the significant reduction is a result of the stream of project completions from Modernisation, Special School Review, PFI and Academy programmes. Delivery of the initial waves of BSF as well as the Primary Capital Programme will make further impact on the backlog.

Building Schools for the Future (BSF): Construction work has now commenced on the delivery of Kent's first BSF wave which at £200m will see the rebuild and refurbishment of 11 secondary schools in Gravesham and Thanet, namely Ifield Special School, Northfleet Technology College, Northfleet School for Girls, St John's Catholic Comprehensive School, Thamesview School, The Charles Dickens School, The Community College Whitstable, Herne Bay High School, Dane Court Grammar School, King Ethelbert School and St Georges CE Foundation School Broadstairs. The outline business case has been approved by Government and detailed proposals are being developed for the next phase (Wave 4) of the Kent BSF project, this will see the rebuild of the remainder of Thanet and Gravesham secondary schools (14 schools). Alongside this, early planning work has commenced for the delivery of the Wave 5 and 6 BSF works which will cover a further 25 schools and over £350m of investment.

Vocational Education: We continue to develop the provision of vocational centres attached to clusters of schools. To date there are 25 centres, a mixture of school and off site provision.

The Dover Skills Centre opened in March 2010 (£0.200m). Situated on the Glenmore Industrial Estate at Whitfield in Dover, the centre comprises of three industrial units which have been converted into a large construction skills training centre. This centre has been developed in partnership with South Kent College and secondary schools from Dover, Deal and Sandwich. The anticipated numbers of learners to access the centre during 2010-11 is estimated to be 250-300.

A £0.250m project is set to commence at Swan Valley School to provide a retail outlet for the sale of bicycles and a bicycle maintenance workshop to be run as a business by students at the school. This project is being sponsored by Giant Bicycles who are a leading manufacturer in the industry. This new centre is due to open in October 2010.

Construction work on a new Vocational Skills Centre in Maidstone will be commencing shortly (£0.650m). This centre will be offering vocational training for young people and adults in the sectors of hospitality and catering, hair and beauty, engineering and motor bike repair and maintenance.

Special Schools Review (SSR): Projects completed in 2009-10 include Rowhill (£5.7m) and Valence Schools (£7.7m). A major project to replace Grange Park School on a new site adjoining Wrotham School is now under construction and due to finish in August 2010. Interim works pending the delivery of more substantial projects have been completed at Broomhill Bank, Five Acre Wood, Ridge View and Wyvern.

Modernisation Programme: There were no new modernisation starts within the financial year, but projects starting in earlier years still continue to reach completion. This included a £1.9m project at Sussex Road Primary School in Tonbridge. The scheme replaces four poorly insulated, stand alone hatted classrooms with a two storey, light, airy modern extension with toilet facilities and DDA compliant lift. As part of the project the school funded a full sized staffroom and, through new build and adaptations to the existing building, two fit for purpose reception classrooms. In addition the school received separate DCSF "joinedupdesignforschools" funding to remodel and extend the front entrance. Pupils designed the building in association with an architect from the Page Foundation. This project undertaken in tandem

with the modernisation project provided a lobby, large reception/administration area, meeting room and head teacher's room.

Primary Strategy/Primary Capital Programme (PCP): The Primary Capital Programme is planned to roll out over 14 years. Funding has been confirmed through to 2010-11. The development and delivery of projects within this programme is now underway.

Work is complete on a £6.1m project at Oakfield Primary School providing fit for purpose accommodation through new build and refurbishment. This scheme supports the amalgamation of the former Infants and Junior School.

Work is also well underway and due to complete on The Manor Primary School for a similar project costing £6.7m providing a largely new-built 2FE Primary School with some refurbishment.

Development Opportunities: The economic downturn and specifically the reduction in land values has slowed the number of new projects identified.

Work is now drawing to a conclusion on the Dartford Campus project; the £25.7m scheme provides an all through learning campus with nursery, primary, secondary and adult education provision all in new or refurbished accommodation.

In East Malling the new St James The Great school buildings were officially opened in October. The £3.3m scheme jointly funded by the disposal of land and a contribution from the modernisation programme provides modern fit for purpose school buildings. This new primary school was created from the amalgamation of the former St James Infants School and Mill Stream Junior School.

Developer Contributions: We are able to use S106 developer contributions to fund the provision of new school facilities in areas of growth. In February 2010 The Bridge Learning Campus was officially opened. This £9.9m state of the art project provides on one site a new 2FE school, youth space, library, adult education, children's social services and community facilities with shared facilities management and is the first of its kind in Kent. The facility has good public transport links served by the Fast Track service.

Children's Centres: Identifying viable locations for a very small number of centres has led to some delays in the Round 2 programme, but this phase of development is nearing completion. The 52 Round 2 centres are being developed in less disadvantaged areas than the previous phase of development, building on and enhancing existing good practice and services, extending the benefits to more families and bringing an integrated approach to service delivery to areas where it is needed most.

KCC is working towards a goal to provide children's centre services to all 83,000 0-4 year olds and their families by 2011. To this end, in September 2009, a review took place to determine how the third and final phase of the programme (2008-2011) could be delivered. The purpose of the review was to ensure resources, both capital and revenue, are appropriately levelled at the children and families who need them most and that Round 3 centres and the services they offer are sustainable.

The agreed approach to this phase focused on minimising the number of new builds as far as possible and extending and maximising of the number of centres delivered in facilities that currently exist, such as libraries, clinics and Gateways. To this end there will be 10 new children's centres built as part of this phase and a further 15 developed in existing accommodation, bringing the total number of centres across the county to 97.

Maintenance (CF&E): The maintenance funding stream supports both planned and reactive maintenance at schools and is targeted at projects to keep schools safe, warm and dry. Coupled with the delivery of a series of major project completions we have made significant reductions in the maintenance backlog.

In addition to money retained centrally, schools have both revenue and capital funding for building maintenance and improvement work. The Government added to schools 2009-10 allocations by bringing forward 40% of schools 2010-11 DFC (Devolved Formula Capital) allocations. Including this brought-forward funding, LA schools DFC allocations for 2009-10 totalled £31m.

Children's Social Services: The rationalisation of the Children's Social Services property portfolio continued to support the service realignment, setting up of the Local Children Services Partnership Boards and the CFE Restructure.

During previous years both Lodge House and Northcourt Family Centre in Gravesend and 4 Essex Road in Dartford were made available for disposal.

This year, the Kings Farms Family Centre in Gravesend was extended and the Adolescence Resource Centre moved there, thus freeing up 5 Manor Road, Gravesend for disposal.

During 2009-10, a condition survey of Brockman Family Centre in Shepway revealed it would need significant investment to meet Health and Safety and DDA compliance. One of the teams based there has already been relocated to Westchurch House in Ashford and we are planning to move the three other remaining teams during 2010-11 and free up this site for disposal.

In supporting the BWP (Better Workplaces) strategy, the restructuring of space at The Willows Swanley, has allowed CSS staff to be relocated there from St Lawrence House.

Adult Social Care Services

Princess Christian Farm (PCF): continues to provide an opportunity for the learning disabled service users to learn life and employment skills within a supported working environment.

Due to a lack of investment PCF was in need of a capital injection into the farm buildings in order to develop its potential and bring it in line with Health and Safety standards.

PCF remains an exemplar to other Authorities in promoting inclusive social care with service users on a waiting list for a placement.

During 2006, an external consultant was commissioned to undertake a review of the service. The option appraisal identified that a procurement exercise would potentially provide a partnership arrangement, in this case, with Hadlow college for the management of the farm whilst providing capital investment into the facilities and improved skill development opportunities for the service users attending PCF.

Learning Disabled Development Fund (LDDF): Thanington Community Centre is owned by Canterbury City Council but leased to Thanington Neighbourhood Resource Centre (TNRC) which manages it through a Board of Trustees. The building completed in January 2010 and includes an extension to the ground floor to facilitate a Youth area and a computer suite. The KASS contribution paid for stairs, lift and adaptations to fittings and equipment on the ground and first floors. The facility fits in with the new service model for people with a learning disability in Canterbury (refer to the report *A New Service Model for the Re-provision of Day Activities for People with a Learning Disability in the Canterbury District*, decision number 08/01217).

Maintenance (KASS): The maintenance funding stream supports both planned and reactive maintenance within our establishments and is targeted at projects to keep service users safe, warm and dry. Whilst the funding stream enables us to manage the backlog of maintenance, significant reductions are only made through the delivery of major modernisation and replacement projects. This year KASS have carried out major heating, water and floor replacement works at Sampson Court (£0.138m) and urgent health & safety water treatment works at Ashford Day Opportunities Centre (£0.065m), both of which allowed the services to continue to remain open.

Home Support Fund: Greater independence is usually achieved by the provision of equipment and adaptations, within existing accommodation and local communities. The Home Support Fund can provide both minor adaptations/equipment including grab and stair rails, through to major adaptations like changing room layout/use of rooms and extending a property. Major work is carried out in conjunction with the district councils, through the Disabled Facilities Grant or local housing associations. At a cost of up to £1m annually, the work carried out through the Home Support Fund, enables between 80-100 people, to continue to live in their own homes with increased confidence, and an improved sense of wellbeing.

The development of community inclusive opportunities at Trinity Foyer: The main purpose of the Maidstone modernisation project has always been to develop partnerships and a community that has inclusive opportunities, so that people with learning disabilities have greater choice.

The Trinity Foyer was one of those partnerships that facilitated a joint working arrangement between social services and 3rd Sector organisations, in providing opportunities for people with learning/physical disabilities, young people and older people. Not only in utilising the building but also in overcoming any negative perceptions of each other, by promoting a natural networking opportunity with increased levels of awareness and respect. The proposal involved KCC making a capital investment of £60,000 to fund improvement works to the shared lounge, kitchen and changing facilities and also to create a quiet room.

Roads and Transport

Maintenance (EH&W): Kent Highway Services had an initial budget allocation of £42.6m to spend on planned repairs on carriageways, footways, bridges, street lights, drains, signs and signals. These works on various infrastructure asset types are aimed to keep Kent's transport networks safe and prolong the life of each asset. In addition to the original budget provision, the Council has delivered an additional £7.1m worth of maintenance works. This included £2.1m of extra investment funded through a revenue underspend and £5.0m brought forward from the 2010-11 budget provision, to tackle a significant backlog of essential resurfacing works. Despite the prolonged adverse weather during the winter months, the Council completed both the original repairs programme and this additional work on time, which is a major achievement considering this was twice the level of normal spend.

Integrated Transport schemes: The Council spent £12.0m on integrated transport schemes to achieve a number of key objectives:

- casualty reduction schemes have been carried out in order to reduce the number of people killed or seriously injured;
- improving access to key services by sustainable modes of transport including cycle-ways and footways.
- tackling the occurrence of peak hour congestion, particularly in larger urban areas
- pedestrian crossings have been upgraded to meet current DDA standards .
- "Kickstart" funding has been made available in Ashford and Thanet area to purchase new low-floor easy access buses. This has improved the quality and frequency of bus services helping passengers to access local facilities;
- a financial contribution to bus operators for equipping their fleets with Smartcard compatible ticket machines; and
- a minibus has been purchased to be operated by Thanet Community Transport who will be offering services for people with disabilities and those living over 500m away from regular bus services.

Major Schemes – development and construction: This year has been dominated by getting Rushenden Relief Road, East Kent Access Phase 2 and Sittingbourne Northern Relief Road to the construction stage; progressing Drovers Roundabout – M20 J9 and Victoria Way, Ashford to contract award stage by early 2010-11 and developing the major scheme business case for Smartlink.

Preliminary design fees: Smartlink, Ashford. This bus based scheme is a key part of the transport strategy for Ashford's growth agenda. It will be a flexible high technology, high frequency bus-based system with zero or low emissions that will have segregation and priority on the network with the aim of achieving modal shift (a shift from using the road network to using public transport). The development of the outline and business case for this scheme has been completed and will be submitted to DfT in June 2010 seeking Programme Entry for Local Transport Plan funding. The scheme development is being funded by Ashford Growth Area partnership and the County Council.

Sittingbourne Northern Relief Road (SNRR) - £35m: This is a Kent Thameside scheme and is intended to support existing and future commercial and housing development. The new road will connect two sections of relief road built by developers. The scheme is funded by the DfT as a Local Transport Plan scheme, the Homes and Community Agency and a S106 developer contribution. Following confirmation of statutory orders, DfT granted full approval to funding. A contract was awarded to Jackson Civils Ltd in September 2009 and work started on site in November 2009. Environmental mitigation and archaeological works have been completed. The main activity is in-advance works for piling for the Milton Creek bridge. The scheme is on programme for completion in September 2011.

Rushenden Relief Road - £13m: The County Council has designed and is implementing this scheme to provide a new direct link between the A249 at Neats Court and Rushenden Road on behalf of SEEDA. Access to the existing development through Queenborough is poor and the new road will support 2000 new homes and 180,000 sq m of employment space. SEEDA has secured Homes and Community Agency, other government and private sector funding. A construction contract was awarded to Birse Civil Ltd in June 2009 and work started in July 2009. New access from the A249 to the Neats Court gateway developments has been completed. On the rest of the route the railway bridge has been completed and approach embankment is close to being completed. These will need to have a settlement period of 9 months before the carriageway works can commence subject to SEEDA securing the remaining funding. The programme is for the road to be fully open to traffic in August 2011.

East Kent Access Phase 2 - £87m: This scheme will improve the A299 and A256 leading to the Minster roundabout and the Lord of the Manor junction and connecting with Phase 1 by the old Richborough power station. This new road will be to dual carriageway standard and features an underpass beneath Foads Hill and the railway at Cliffsend, and over the railway at Cottington Lane. The purpose of the scheme is to improve accessibility, safety and support the economy of east Kent. It will provide connectivity between the ports of Dover and Ramsgate and the Kent International Airport. This will complete the improvements of the A299 Thanet Way and A256 that were started in the 1980s. Following confirmation of statutory orders, DfT granted full approval of the funding. Construction tenders were higher than expected and the Department for Transport increased its funding to £81.25m, leaving the County Council to fund the remaining £5.75m. A contract for construction of the road was awarded to a joint-venture of Volker Fitzpatrick and Hochtief in August 2009 and work started in November. The area is an archaeological site and the main activity during the end of 2009 and start of 2010 was detailed investigation following a topsoil strip. The contractor also progressed the design and technical approvals for the complex structures which are a 'design & build' aspect of the contract. The main construction activity will commence in spring 2010. The road is programmed to be completed and open to traffic in autumn 2011.

Victoria Way, Ashford - £17m: Victoria Way is a scheme to connect Victoria Road from the International Station at Beaver Road to the A28 Chart Road at the Matalan roundabout. The aim is to provide a new high quality town centre street, to support the growth of the town centre southwards, and to provide some additional traffic capacity lost by the changes to the ring road. It will also provide a route to the future Smartlink bus system and future development will be expected to fund and broaden out the boulevard concept.

The scheme has secured £16.5m from the Community Infrastructure Fund (CIF) managed by the Homes and Communities Agency. The scheme received planning consent in August 2009 and most activity has been directed at securing all the land by voluntary negotiation as the funding deadline of 31 March 2011 does not allow the opportunity for a contested compulsory purchase order process.

The design has been completed and construction tenders returned that give confidence that the scheme can be delivered within the CIF funding and its deadline. VolkerFitzpatrick is the preferred contractor and it is anticipated that a contract will be awarded in early May when all the land has been secured. The key task will be to deliver the scheme within the funding period.

Ashford Drivers Roundabout - £17m: Drivers Roundabout – M20 J9 is a scheme to improve the main strategic access route into Ashford from the west. A feature bridge will be provided over the M20 to replace the existing unsatisfactory pedestrian route at J9. It will also facilitate the route of the future Smartlink and provide access to the associated Warren Park & Ride site.

The scheme has secured £15.1m from the Regional Infrastructure Fund (RIF) provided by DfT but managed by SEEDA. Growth Area Funding has provided £2.5m for the extra costs of the feature bridge. The objective of RIF is to forward fund a comprehensive improvement and avoid incremental developer funded improvements with the grant repayable by Ashford Borough Council through S278/S106 and tariff funding.

Most activity has been directed at completing the RIF agreement and securing all the land by voluntary negotiation as the funding deadline of 31 March 2011 does not allow the opportunity for a contested compulsory purchase order process. Only the bridge required planning consent and that has been achieved. The design has been completed and construction tenders returned that give confidence that the scheme can be delivered within the RIF funding and its deadline. BAMNuttall is the preferred contractor and it is anticipated that a contract will be awarded in early May when all the RIF agreement has been completed and all the land has been secured. The key task will be to deliver the scheme within the funding period.

Reshaping Kent Highways Accommodation: Initial work has started to modernise the existing office and depot at Aylesford to create the appropriate facilities to serve the West Kent highway operation. As part of the reshaping Kent Highways accommodation, the County Council has also spent £0.299m on the Works Asset Management system, to improve service delivery and efficiency of the highway works programmes.

Salt saturators: We have purchase a number of salt saturators so that we can use "pre-wetted" salting treatment across the county. This will be a cost saving by reducing the amount of salt used for each salting run and improve application.

Safety Camera Partnership: The DfT grant has been used to provide equipment which helps reduce the speed of vehicles at hazardous locations. The equipment includes speed cameras, interactive signs, and speed indicator devices. The council also made a contribution to enable a Life Skills Centre to be established at Ramsgate to enhance road safety across the County.

Community Services

Turner Contemporary gallery: We have continued to make significant progress during the year. The superstructure of the building is almost complete and the contractor is now making good progress with the cladding and roofing, with a view to making the building watertight by early summer. Completion is expected before the end of the year and the building is due to open in late spring 2011.

Kent History and Library Centre: a £12m project in Maidstone, which is part of a larger £30m innovative development in partnership with the second largest developer in the world – Bouygues - providing some 60 residential homes in addition to our building which will encompass the Kent Archive facility. KCC funding is being supported by some groundbreaking initiatives for KCC involving a land transfer, a long term lease with Bouygues as well as revenue savings that will be delivered by rationalising existing facilities. Work commenced on site in March and the new building is anticipated to open in summer 2012.

Ashford Gateway Plus: is being built on the old library site and will offer a combination of library, adult learning, registration, social day services, Ashford Borough Council services and a new Gateway. The building will cost £7.6m and will be completed by summer 2011. Preliminary work started in April 2010, with a temporary library opening in the nearby mall. The groundbreaking ceremony occurred on Friday 30th April. KCC financial support is being supplemented by contributions, Ashford Futures and developers.

The Beany in Canterbury: is an innovative joint £12m project with Canterbury City Council to bring together the library, museum and gallery in an extended and refurbished Grade II listed building. Funding for the project includes in excess of £6m Heritage Lottery Funding, almost £1m from SEEDA with the balance from both Canterbury CC and KCC. This project is due to commence in Quarter 1 2010-11.

Gravesend library: is now being refurbished and partly rebuilt at a cost of £2.5m. This project will see the Carnegie Library refurbished and the adjacent shop unit completely rebuilt. Work began on site in March 2010, with a temporary library opening in the nearby shopping centre, and the new revamped library is due to re-open in 2011. It is being funded in part by developer contributions but predominantly by KCC.

Libraries Modernisation Programme: Further capital investment has continued to benefit both existing customers, as well as attract new customers, through the new improved aesthetic environment. Improved footfall in recently refurbished libraries has led to an increase in issues during 2009-10, for example, by 80% at Ramsgate and 13% at East Peckham when compared to 2007-08. The modernisation programme will continue in 2010-11.

Marling Cross Library refurbishment project was completed in May 2009 at a cost of £0.110m. The interior and exterior of the building have been significantly improved and new books have been added to the stock. The space is now larger, incorporating a formerly disused property next door into a bright new community facility. A number of partners are supporting this project and are using the new space. These include Gravesham Borough Council, NHS West Kent PCT, Surestart and Kent Police. Increase in levels of use is shown in the 15% rise in issues in 2009-10 compared to 2008-09.

Dover Big Screen/Live Site: was secured for Dover by the KCC Sport, Leisure and Olympics service from the BBC and the London Organising Committee for the Olympic and Paralympic Games. The screen, installed at Market Square in Dover, is the only screen of 20 nationwide that is in a town, rather than a city, and is only the second such screen in the South East region. The screen is valued at £0.650m and the cost to local partners of planning and installation was £0.205m, which included partnership funding from Dover Pride and the East Kent and Coastal PCT, as well as from KCC.

The screen shows a combination of BBC News 24, Olympic related programmes, major events and locally-generated content.

Since the screen went 'live' in mid-2009, it has shown a number of major events including the Wimbledon Tennis Finals, Last Night of the Proms, the Michael Jackson Tribute, the Vancouver Olympic and

Paralympic Games 2010 and Opera, as well as Christmas carols from 32 local schools; and the screen and the 'live site' in front of it has accommodated sports, dance, cookery and gardening events.

Country Parks: The funding was made available to build a new cafe and toilet facilities at Manor Park Country Park, West Malling, which opened in October 2009. Visitor numbers to the park are on the increase as a result of this and feedback from the public has been extremely positive. The cafe also gave the opportunity for a Kent resident to start up a new business, running the cafe on our behalf. The new facilities will also mean that we will be able to offer more public events at the park in coming years. Other projects include improvements to the visitor centre at Lullingstone Country park to enhance the visitor experience, further detailed work extending the car park to accommodate visitors all year round will come into fruition in 2010.

The facilities at Shorne have been modified to be able to cope with the increasing visitor numbers.

Improvements to Waste recycling facilities:

- Swanley: completion of a major refurbishment/re-design of an existing site to ease site congestion from a health and safety viewpoint, extend the range of recycling facilities and to improve the site layout to make recycling easier for the public.
- Southwall Road, Deal: additional land purchased to extend the range of recycling facilities on site and to ease the movement of compactors whilst on site, therefore ensuring recycling containers remain operational for the public to use.
- Lydd/New Romney: professional fees for securing land purchase and design. Construction of new site due to start in 2010/11.
- North Farm Transfer Station: professional fees and scheme feasibility study carried out. Construction of site improvements due to start in 2010/11.

ICT Capital Programme (Sustaining Kent - maintaining the infrastructure): is a multi-year programme to deliver a modern, flexible and sustainable core ICT infrastructure capable of supporting KCC's business needs. It builds on the Kent Public Service Network (KPSN) to deliver enhanced and resilient data centre capacity, improved file storage, consolidated and improved applications support, improved Local Area Networks (LANs), a successor service to the TRP contract, and new telephony-based services. The £2.371m spend in 2009-10 has delivered the first steps in this programme - provisioning data centre capacity at Gun Wharf in Medway and the first phase of the upgrade to the Sessions House data centre (delivering a resilient design for critical services such as Swift, e-mail services and file storage); starting the process of upgrading office LANs (necessary to support the new telephony services etc.); rolling out consolidation and virtualisation of business applications (reducing hardware and support costs for individual applications); and initial work provisioning the new file storage and the new telephony service (Unified Communications).

Corporate Modernisation of Assets: has been used primarily to maintain the condition of and to ensure statutory compliance in the corporate office estate. In the current year money has been expended on significant projects that included the new windows to the front elevation of Sessions House. The work was part of a planned programme and was essential from a health and safety perspective as windows were in danger of falling onto the public footpath and highway in front of the building and staff were working in offices with little or no comfort in the winter and limited or restricted ventilation in the summer. Funding was also allocated to complete DDA adaptations to all of the lifts in Sessions House and Invicta House to improve accessibility. The power optimisation project to Sessions House was completed and these projects will result in reduced energy use and support corporate targets for carbon reduction. Funding was also utilised to part fund the modernisation works at Thistley Hill as part of the better workplace initiative. This project was very successful and supported the better workplaces planned rationalisation of the office estate.

The final major project funded from this budget was the refurbishment of the bedroom block at Oakwood house and this has been very successful in generating more income and utilisation whilst maintaining and renewing what is a significant asset to the Authority.

Gateways: £0.848m outturn spend has enabled the completion of Phase 1 of the Gateway Programme – the customer focused, cross agency outlets, – with Dover opening in June 2009 and increasing transactions every quarter. Phase 2 of the programme has started with Tonbridge Gateway also opening in June 2009. Work is in progress for a Gateway in Gravesham, due to open mid September 2010 and targeted for mid 2011 are Sheerness, Swanley, Edenbridge, Herne Bay and Ashford Gateway Plus. Satellite opportunities are developing with Health and Social Housing projects including greater focus on multi-agency outreach using the Gateway Mobile. During May 2010 the 1millionth customer will go

through Thanet's Gateway Plus. 5 of our 7 Gateway are performing at over 90% satisfaction rate with the exception of Tenterden who are only performing at 86% satisfaction rate and at present no data is being collected from Dover. The profile of Gateway is now embedding in local communities.

Conclusion

Kent has a huge responsibility to spend its budget wisely. These projects are just a few examples of the many projects that have improved services and lives for the people of Kent, and helped to make Kent an even better county in which to live, work and visit.

To: Cabinet

From: John Simmonds, Cabinet Member for Finance & Lynda McMullan, Director of Finance

Subject: Response to Government Savings Announcement

Summary: To update Cabinet on the recent announcement of in-year reductions in Government grants and to identify how KCC intends to respond and the process for agreeing revised budget as a consequence

1. Introduction

1.1 On 24th May the Treasury announced a package of additional savings to be delivered in 2010/11 amounting to £6.2bn. The majority will affect central Government departments although £1.165bn will be in year reductions in grants to local government. This is a small amount compared to the anticipated reductions in public spending that will be needed over the lifetime of the current Parliament to address the budget deficit. The £1.165bn is made up as follows:

£537m from Communities and Local Government (CLG)
£311m from Department for Education (DfE)
£309m from Department for Transport (DfT)
£8m from Department for Environment, Food and Rural Affairs (Defra)

1.2 The Treasury has confirmed the local government Formula Grant will not be affected and that grants for schools, 16-19 participation and Sure Start will be protected. It also appears that grants from Department for Health and Home Office will be unaffected although this has not yet been confirmed. The Government also announced that £1.7bn of grants will be de-ringfenced allowing local authorities greater discretion how funds are used.

1.3 At this stage we still have no detail on the grants which will be affected although we are expecting a written ministerial statement which we hope to include in a verbal update. Following the ministerial statement there will be a period of time to confirm the figures are correct but no consultation about which grants are affected. For planning purposes at this stage we have estimated that in the worst case scenario KCC's share of the savings could be around £23m although this would depend on which particular grants are affected.

1.4 We are assuming that County Councils will not have any share of DfT grant reductions as the only grant we receive from DfT is the recently announced £2.44m emergency fund to repair pot holes following the bad winter weather. We are also assuming any reductions in grants from Defra will be relatively minor and the impact can be covered in monitoring reports.

2. Grants Received in 2010/11

2.1 The timing of grant announcements means that we do not have a complete picture when the budget is published. We have an established mechanism to make adjustments to cash limits to reflect changes in grants and the table below summarises the latest position

	CFE £000s	KASS £000s	EH&W £000s	CMY £000s	CED £000s	Total £000s
CLG						
Area Based Grant	31,881	24,192	5,826	34,605	115	96,619
Other CLG Grants	0	0	0	0	2,764	2,764
DfE						
DSG	801,301	0	0	473	4,377	806,151
Standards Grant	41,602	0	0	0	0	41,602
Standards Fund	89,169	0	0	0	0	89,169
Sure Start & Early Years	42,640	0	0	0	0	42,640
Other DFE Grants	3,351	0	0	734	0	4,085
DoH	0	8,773	0	0	0	8,773
Home Office						
Asylum	15,611	0	0	0	0	15,611
Drugs	0	0	0	1,790	0	1,790
Total Grants	1,025,555	32,965	5,826	37,602	7,256	1,109,204
Other grants not within Local Government Finance	98,650	0	1,205	13,357	360	113,572

3. CLG Grants

3.1 The main grant from CLG is the Area Based Grant (ABG). This is allocated as an un-hypothecated sum, although by and large the money is spent in the same way as it was when it was allocated as individual ring-fenced grants although some elements have now been absorbed into core services and ABG is indistinguishable from other mainstream funding. We believe it is unavoidable that CLG will be able to make savings in grant of the magnitude announced without a significant element coming from ABG.

3.2 There are some other minor grants e.g. Local Public Service Agreement Performance Reward Grant, Local Authority Business Growth Incentive Scheme, Housing Planning and Delivery Grant, Housing and Council Tax benefit grant, etc. It is likely that some of these other grants could be targeted for reductions.

4. DfE Grants

4.1 We have assumed that DSG, Standards Grant and Sure Start will be unaffected by the cuts. The vast majority of the remaining Standards Fund and other DfE grants are ring-fenced. At this stage it is not clear whether the DfE savings will be in relation to ring-fenced grants (and therefore by default we would have to reduce the expenditure supported by the grant) or whether grants will be de-ringfenced before they are reduced (and therefore in effect be no different from ABG).

5. Next Steps

5.1 The combination of likely reductions in ABG and de-ringfencing of grants means that it is unlikely that we will be able to identify the specific savings from the grants above following Government consultation. This means that we will need to look at the totality of the budget for the necessary savings rather than concentrate on a limited number of specific elements.

5.2 Directorates have been asked to identify and prioritise savings either from uncommitted sums for activities supported by ABG and other grants (excluding statutory services or activities which would simply transfer pressures onto core budgets) and from areas already identified in the medium term plan for 2011/12 and 2012/13 which could be brought forward. Directorates have also been asked to identify any other options for delivering in year savings to ensure that we can at least cover the possible £23m that may be needed. It is important that service priorities are considered carefully in choosing between savings options.

5.3 It is highly unlikely that the impact of revised cash limits and spending forecasts will be available for the first exception budget monitoring report due to be presented to Cabinet on 12th July

5.4 The Cabinet Member for Finance will have responsibility for responding to the technical consultation on the detail of the figures. The response will be agreed in the same way as other finance consultations.

6. Recommendations

6.1 Cabinet is asked to note the potential for savings from grant reductions and endorse the strategy outlined in paragraph 5.

Dave Shipton
Finance Strategy Manager
Corporate Finance
Chief Executive's Department

Tel (01622) 694597

By: Cabinet Member for Finance
Director of Finance

To: Cabinet - 14 June 2010

Subject: **TREASURY MANAGEMENT**

Classification: Unrestricted

Summary: To seek decisions on treasury management issues and update on developments in Iceland.

FOR DECISION

INTRODUCTION

1. Treasury Management is reported on a quarterly basis to the Governance and Audit Committee. In addition, regular reports are now being made to Cabinet to help increase the level of communication on these issues.
2. This process is much enriched by the Treasury Advisory Group (TAG), an all party sub-group of Cabinet, which is responsible for advising the Cabinet and Director of Finance on treasury management.
3. Following the recommendation of TAG this report makes a proposal for a change on the duration of deposits. In addition, it reports borrowing recently undertaken and also updates on the Icelandic recovery process.

DURATION OF DEPOSITS

4. This issue was considered by the Treasury Advisory Group on 26 March and they agreed the approach which is set out.
5. We want to maintain a dynamic approach to investments and even since October 2009 when Cabinet agreed the move away from all deposits being in the Debt Management Office (DMO) there have been a number of significant changes:
 - (1) In December 2009 the Financial Services Authority (FSA) introduced a new liquidity framework for financial institutions which will be implemented through 2010. Whilst the change is good for investors a likely effect is the removal of call accounts or their terms becoming less attractive. We need to be ready to respond to these changes.

- (2) Most forecasts envisage short term rates staying at their current very low rates for longer than expected with downside risks from the economy deteriorating further. This suggests we should consider the maximum duration of deposits being extended to 12 months. However, given the need to cover KCC's liquidity requirements we would need to be cautious about committing money longer term. There are currently a small number of relatively attractive options for up to 12 months deposits. TAG agreed the extension to 12 months subject to Cabinet.
6. We would need to be highly selective on the choice of institutions for longer term deposits.
7. The £40m counterparty limits were set inclusive of Superannuation Fund Cash and when the average cash balance exceeded £400m. Given that overall cash balances are now lower and Superannuation Fund Cash is now segregated its appropriate to consider whether the £40m level should be maintained. Again as long as the Credit Guarantee Scheme is in place we are not running additional risk and it does mean that we minimize funds with the DMO. On balance it is reasonable to maintain the level but if the Director of Finance has any concerns the level can be reduced and members notified. TAG endorsed this approach.
8. The governance arrangements allow for the Director of Finance to immediately withdraw money from a counterparty. On 30 April following a downgrade in Spain's sovereign rating £40m on call with Santander was recalled. The position remains under review.
9. Current deposits are shown in Appendix 1.

LONG TERM BORROWING

10. The Council has not undertaken any new long term borrowing since February 2009. In 2008-09 of the budgeted requirement of £49.2m we borrowed £40m. We have not borrowed any of the 2009-10 requirement of £106.2m and the budgeted requirement for 2010-11 is £74.4m.
11. Prior to October 2008 the Council's approach to long term borrowing was to seek to take advantage of short term movements in rates and borrow at advantageous points in the rate cycle. A year's borrowing would be taken in 3-5 steps to reduce the risk of being caught out by unexpected volatility in interest rates.
12. Local authorities are not allowed to borrow solely to have funds to invest and KCC have never done this. However because there was a large ongoing borrowing requirement we were able to borrow at advantageous times.

13. A key factor in the period up to October 2008 was that short term rates on deposits were higher than the long term borrowing rates. We were therefore able to borrow long term funds and in the short term earn more than we were paying in interest.
14. The relationship between short and long term interest rates has been transformed by the dramatic reduction in base rates. So typically now we are receiving 1% on call account deposits but the 50 year PWLB rate has been between 4.49% and 4.82%.
15. Given this position we have taken a deliberate decision, reflected in the Treasury Strategy, of running down the level of cash balances. This decision also reflects reducing risk in a volatile market. Nevertheless, this strategy has a natural duration period and cashflow projections would suggest the need to borrow within the next 12 months.
16. In the last week of May long term gilt rates moved down and this was reflected in long term PWLB rates. On 25 May the Director of Finance in-consultation with the Cabinet Member for Finance for Finance, the Leader and TAG borrowed £50m, £25m at 4.27% (22-22.5 years) and £25m at 4.29% (38.5 – 39 years). These are highly advantageous long term rates and rates have since gone up. We also undertook a forward deal to re-finance £50m of maturing loans in August 2011, at a rate of 3.83%.

ICELANDIC RECOVERY PROCESS

17. It is well documented that at the time of the global banking failure, Kent County Council (KCC) had a total of some £50m deposited in Icelandic banks. Some £33m related to core KCC cashflow, £1m held on behalf of Kent Fire and the rest belonging to the Kent Pension Fund. (It should be noted that the Pension Fund was unusually holding high cash deposits at this time to avoid the serious deterioration in equity values that would otherwise have occurred).
18. The following paragraphs set out in some detail the position of each bank where monies are deposited. While it is noted that we have now reached the expected stage where “preferential creditor” status is being tested in Icelandic courts, the legal advice continues to be that this status will be upheld. This means that some 93% of the deposited monies will be returned. This view is expected to be supported by the imminent LAAP (Local Authority Accounting Practice) Bulletin and the issue has been discussed fully with KCC’s external auditor as part of the 2009-10 accounts closure process.

19. Heritable

- (1) The Heritable recovery process is proceeding as the administrator initially set out. Ernst and Young have increased their base case recovery to 79-85% and to date we have received the following payments:

July 2009	16.13p in £
December 2009	12.66p in £
March 2010	6.19p in £

This gives a total return of £6.4m to date out of a total exposure of £18m and we anticipate quarterly returns through 2010 and 2011.

- (2) A trust law issue which relates to the last deposit with Heritable is being pursued through the courts with KCC and the Financial Services Compensation Scheme.

20. Glitnir and Landsbanki

- (1) The total exposure to Glitnir is £15m and Landsbanki £17m - of this £32m one-third relates to the Superannuation Fund Committee and £1m to Fire.
- (2) From the earliest visits to Iceland it has been clear that there would be litigation to confirm the preferred status of depositors. Other creditors, major banks and bondholders, were bound to challenge and have little to lose in doing so. The CIPFA guidance for closing the accounts is a 100% recovery from Glitnir and 95% from Landsbanki if preferred status holds.
- (3) The recovery work is coordinated by a steering committee including KCC. Bevan Brittan were commissioned at an early stage to provide the core legal input – they have also involved UK Queens Council and Icelandic legal advisers. The costs of the legal work is charged pro-rata to the value of deposits across all local authorities with deposits in Landsbanki and Glitnir.
- (4) In Appendix 2 based on a template provided by Bevan Britten the legal process is set out.
- (5) Bevan Brittan and Logos will be providing advice on merits once the written submissions have been filed. Either way it is in the Council's interests to participate in the litigation for the following reasons:

- (a) If the Council does not do so it will need to withdraw its objection and accept the decisions of the winding up board. On Landsbanki this would mean foregoing the claim for interest and costs. It would also leave the winding up board to argue the Councils' claims are deposits entitled to enjoy priority without the benefit of the full factual background. This will increase the risk of the general unsecured creditors succeeding in their arguments that the Council's claims are not deposits entitled to enjoy priority.
 - (b) On Glitnir it would mean accepting the winding up board's decision that claims are general unsecured claims and foregoing the claim for interest and costs. This would reduce potential recoveries by approximately 70%.
- (6) In Appendix 3 the Form of Authority required by Bevan Brittan is attached. This was signed by the Director of Finance under delegated powers to meet the deadlines of participating in the litigation. This approach is endorsed by the Director of Law & Governance.

21. Action Against Bank Management

On 10 May the Glitnir Resolution Committee informed the Informal Creditors Committee that it was commencing legal proceedings against some individuals who had held senior positions in the Glitnir bank prior to its collapse. A figure of \$2bn was referred to which would make a significant difference to the return from the bank for non-preferred creditors if the funds could be recovered. The position will be closely monitored.

RECOMMENDATION

22. Members are asked to:

- (1) Accept TAG's recommendation to extend the maximum duration of deposits from 6 to 12 months.
- (2) Note the borrowing undertaken.
- (3) Note the litigation in Iceland on the Glitnir and Landsbanki claims.

Nick Vickers
Head of Financial Services

Ext: 7000 4603

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Instrument Type	Counterparty	Amount	Interest	Territory
Fixed Deposit	Dexia Bank	£10,000,000.00	0.505	Belgian Bank
	Total Belgian Bank Deposits	£10,000,000.00		
LIBOR Fixed Deposit	Glitnir	£5,000,000.00	0	Icelandic Bank
Fixed Deposit	Glitnir	£5,000,000.00	0	Icelandic Bank
Fixed Deposit	Glitnir	£5,000,000.00	0	Icelandic Bank
Fixed Deposit	Heritable Bank Ltd	£3,250,000.00	0	Icelandic Bank
Fixed Deposit	Heritable Bank Ltd	£2,000,000.00	0	Icelandic Bank
Fixed Deposit	Heritable Bank Ltd	£2,000,000.00	0	Icelandic Bank
Fixed Deposit	Heritable Bank Ltd	£4,600,000.00	0	Icelandic Bank
Fixed Deposit	Heritable Bank Ltd	£5,000,000.00	0	Icelandic Bank
Fixed Deposit	Heritable Bank Ltd	£1,500,000.00	0	Icelandic Bank
1st Tranche Creditor Payment	Heritable Bank Ltd	£2,959,121.00	0	Icelandic Bank
2nd Tranche creditor Payment	Heritable Bank Ltd	£2,323,110.00	0	Icelandic Bank
3rd Tranche Creditor Payment	Heritable Bank Ltd	£1,136,429.10	0	Icelandic Bank
Fixed Deposit	Landsbanki Islands	£5,000,000.00	0	Icelandic Bank
Fixed Deposit	Landsbanki Islands	£2,000,000.00	0	Icelandic Bank
Fixed Deposit	Landsbanki Islands	£5,000,000.00	0	Icelandic Bank
Fixed Deposit	Landsbanki Islands	£5,000,000.00	0	Icelandic Bank
	Total Icelandic Bank Deposits	£43,931,339.90		
Fixed Deposit	Barclays Bank	£5,000,000.00	6.8	UK Bank
Same Day Call Account	Barclays Bank	£31,400,000.00	0.7	UK Bank
Same Day Call Account	Lloyds HBOS	£34,988,284.59	0.85	UK Bank
Callable Deposit	Lloyds HBOS	£5,000,000.00	7.53	UK Bank
LIBOR Fixed Deposit	Royal Bank of Scotland	£5,000,000.00	1.25281	UK Bank
Callable Rate Flipper	Royal Bank of Scotland	£5,000,000.00	1.9	UK Bank
Same Day Call Account	Royal Bank of Scotland	£30,000,000.00	1.15	UK Bank
	Total UK Bank Deposits	£116,388,284.59		
Fixed Deposit	Nationwide Building Society	£5,000,000.00	6.25	UK Building Society
LIBOR Fixed Deposit	Principality Building Society	£5,000,000.00	1.25688	UK Building Society
Fixed Deposit	Yorkshire building Society (formerly 'Chelsea Building Society)	£5,000,000.00	6.25	UK Building Society
	Total UK Building Society Deposits	£15,000,000.00		
Fixed Deposit	Debt Management Office	£2,550,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£2,850,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.

Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£9,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£3,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£3,600,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£5,150,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£7,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£4,200,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£11,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£6,000,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£19,500,000.00	0.25	UK Govt.
Fixed Deposit	Debt Management Office	£34,000,000.00	0.25	UK Govt.
	Total UK Govt. Deposits	£149,850,000.00		
	Grand Total of All Deposits	£335,169,624.49		

LEGAL PROCESS

- (1) Following the implementation of Emergency legislation in Iceland at the time of the banks' collapse deposits were elevated to priority claims ranking alongside wages and other claims under Icelandic insolvency legislation. The Council, through Bevan Brittan, lodged its claims in the insolvency (the equivalent of a proof of debt in the UK) claiming depositor priority for the outstanding deposit, penalty interest and costs.
- (2) In November last year the Landsbanki winding up board accepted the principal amount of the Council's claim as a priority claim under the amended insolvency legislation but rejected the claims for penalty interest and costs.
- (3) The Glitnir winding up board rejected the Council's claim for priority. It accepted the principal amount claimed as a general unsecured claim, and rejected the claims for interest and costs.
- (4) Bevan Brittan, on the council's behalf filed formal objections in accordance with Icelandic procedure to: (a) the decision of the Landsbanki winding up board to reject the claims for interest and costs and (b) the decision of the Glitnir winding up board in all respects.
- (5) General unsecured creditors who stand to lose if the Council and other wholesale depositors secure priority status filed formal objections in relation to the decisions of both winding up boards and challenged the constitutionality of the changes to the insolvency legislation.
- (6) Mediations took place in January and February in accordance with Icelandic procedure to attempt to resolve the issues in dispute. These were unsuccessful and the winding up board of both Landsbanki and Glitnir selected test cases from within the wholesale depositor group which have now referred the matter to the Icelandic District Court to resolve. The council is one of the test cases.
- (7) The non-test cases are also being referred to court as there is current uncertainty around whether decisions on the test cases will be binding on the non-test case claims. It is anticipated that these claims will be stayed pending final decisions on the test cases.

- (8) The LGA, Bevan Brittan, Logos (Icelandic counsel) and UK specialist counsel are representing the affected councils and each council needed to confirm that Bevan Brittan are instructed to represent them in the Icelandic proceedings to secure a decision as to whether or not the wholesale deposit claims are entitled to priority under the Icelandic insolvency regime and to penalty interest and costs. Distributions to creditors will not be made until the courts have made a decision.
- (9) This process entails the following main stages: reference to the Icelandic District Court of the issues in dispute, consideration and determination by the Icelandic District Court, possible lodging of or responding to appeal(s) in the Icelandic Supreme Court; subsequent distributions to creditors by the winding up board as part of the formal winding up process (this will be either as a general unsecured or priority creditor).
- (10) The current position is that the Landsbanki test cases have been referred to the District Court and non-test cases (including this Council's) have been mediated. These will be referred to the court shortly. In respect of Glitnir, the winding up board is considering whether to refer the non-test cases to court. Once this is agreed they will also be referred to court.
- (11) Initial hearings will take place, possibly in May 2010, when preliminary matters will be considered and a timetable will be set for the filing of written submissions. Once submissions are filed there will then be a review hearing at which further directions will be considered and the trial date set.
- (12) Whilst it is too early to assess when the matter will come to trial and how long the trial may last, it is unlikely to occur before November 2010. Judgement will be delivered within four weeks of the trial closing. Each party will have two weeks from the date of judgement to appeal the decision to the Icelandic Supreme Court. It is too early to assess the merits, process and timescales for an appeal.

**FORM OF AUTHORITY
ICELANDIC LITIGATION**

We refer to our litigation briefing dated 18 March 2010 outlining the court process going forward ("the Briefing Paper") and the litigation costs budget ("the Budget").

The claims you have filed against the insolvent Icelandic banks Landsbanki and Gíftnir are disputed in various respects and will now be determined by the Icelandic courts. The purpose of this form of authority is to obtain written confirmation from you that you understand and accept the costs consequences of participating in these proceedings and that you consent to us continuing to act on your behalf.

Conflicts and duty of disclosure

We currently act for the LGA (as agent), who represent the interests of the affected member authorities in relation to the Icelandic banks and the other depositor creditors whose interests are aligned with those of the affected authorities. We have previously agreed terms of engagement with the LGA and the other creditors we represent. Those terms address how we would deal with conflicts should any arise.

As the basis of the claims are the same a conflict of interest would only arise if any client wishes to take a strategic course of action which conflicts with that of member authorities and/or is likely to prejudice it.

On present information no actual conflict exists or is likely to arise. We will, however, keep this under review as further information becomes available. If we consider there is the potential for such a conflict to occur we will notify you at the earliest opportunity.

In those circumstances we would continue to act for the LGA and its member authorities (and any other creditors for whom there was no such conflict) but would cease to act for the other party(ies). In the event a conflict arose between member authorities we would continue to act for the majority by reference to the amount of their claims.

Under the Solicitors Code of Conduct 2007 we also have a duty to:

M-4736853-3

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- 1 keep your affairs confidential; and
- 2 disclose to you information of which we are aware which is material to your matter regardless of the source of the information.

In order to preserve our duty to keep each of our client's affairs confidential we agreed with the LGA and our other clients that we would act on the basis that each of our clients affected by the Icelandic Banks knows that our firm, or a member of our firm, holds or might hold, information (which has been disclosed to us by another creditor of the Icelandic banks on behalf of whom we act) in relation to this matter which we cannot disclose. So, for example, we would not disclose to Oxford University financial information confidential to the LGA and vice versa. This will obviously not include information which is in the public domain and/or which is not client confidential.

Those arrangements will continue to apply to the litigation. This should not, in any way, compromise our ability to act in the best interests of member authorities or any other clients as this is information to which they would not have access in any event.

Scope of ongoing work

We will manage (with assistance from our Icelandic counsel at Logos) the day to day management of your claim(s) before the Icelandic courts. We will advise you in connection with the procedural steps to trial and we will assist you in complying with your obligations to the court. We will obtain from Logos advice on your behalf in connection with any Icelandic points of law (whether substantive or procedural). We will also obtain expert advice from specialist counsel if appropriate.

In practice, the day to day management of this matter will remain unchanged. We will continue to obtain instructions from the LGA (as the authorities' agent), from the overseeing committee(s) who continue to represent your interests or from you direct as appropriate. However, for major steps in the litigation (including, for example, the filing of written submissions) we will obtain instructions from all Creditors direct. When we obtain instructions directly from you, we will accept instructions from the named individuals (up to a maximum of three) who have provided the relevant confidentiality undertaking to the us or the LGA. If authorities have any queries about their claim(s) please contact Stephen Jones and Piali DasGupta in the first instance at the LGA. Other Creditors should contact Ben Palmer, Wesley O'Brien or Virginia Cooper at Bevan Brittan.

We ask that authorities contact the LGA in the first instance to help limit costs.

Costs

Our estimate of the costs that will be incurred in the court proceedings going forward is set out in the Budget. This will be updated from time to time. You will pay a proportion of the costs incurred for the work that we carry out pro-rated according to the value of your claims (in

accordance with terms agreed as between the Creditors). We will continue to invoice the LGA and the LGA will continue to invoice your authority for its agreed share. This arrangement has been agreed for administrative purposes only. The LGA will remain a transparent vehicle for the invoicing and payment of the costs that your authority incurs in this matter. Your authority will remain severally liable for its agreed share of the costs.

We have agreed with the LGA that we will instruct Logos Legal Services in Iceland and UK Counsel on your behalf. We will pass the appropriate portion of these costs on to you and the other members of the client group as direct costs.

In order to assist the LGA with the administrative burden of invoicing your authority and the other affected member authorities on a monthly basis, we have proposed to the LGA that they invite your authority and the other affected member authorities to make six-monthly payments on account for each authority's proportion of the estimated costs that will be incurred going forward as set out in the Budget. The LGA will confirm these amounts to you in advance of payment being requested.

If the Icelandic courts were to make an adverse costs award against your authority (at any stage in the proceedings) it is important that you are aware that your authority, not the LGA, will be jointly and severally liable to pay these costs (on the same pro-rated basis as its agreed share for our legal costs). If, for any reason, your authority elects to discontinue its claim(s), your authority will be responsible for the appropriate proportion of all costs and any adverse costs awards made by the court up to the date of discontinuance. Costs incurred after that date will be reapportioned as between the remaining authorities.

Limit of liability

Please note that our liability to your authority is limited to £3million per claim.

Acknowledgement and acceptance of terms

Please sign the acknowledgement and acceptance below and return it to me as soon as possible to confirm that you have read and understood the above, and the information contained within the Briefing Paper and the Budget and wish us to act on your behalf.

**Bevan Brittan LLP
16 March 2010**

Acknowledgement and acceptance

I confirm that I have read, understood and accept the above information, and the information contained within the Briefing Paper and the Budget. I confirm that the authority consents to Bevan Brittan LLP acting on its behalf in connection with the proceedings before the Icelandic courts arising out of the winding up of [Landsbanki / Gfítnir].

Signed..... *Lynda Marshall*

Position..... **DIRECTOR OF FINANCE**

Dated..... **22/3/10**

To Cabinet – 14 June 2010

By: Mr Hill, Cabinet Member for Community Services
Amanda Honey, Managing Director Communities

Subject: An Alcohol Strategy for Kent

Classification: Unrestricted

Summary: The Alcohol Strategy for Kent sets out the way forward for agencies across Kent to work in partnership to prevent the harm caused by alcohol misuse. It aims to provide a structure for the development of treatment programmes, a preventative strategy for adults and young people and a community approach to issues such as policing, licensing and trading standards. It sets in context the current resources allocation and the necessary improvements to ensure that the County of Kent has in place an effective and responsive system.

FOR APPROVAL

1. Background

- 1.1 The Kent Action on Alcohol Steering Group consulted partners, agencies, Kent County Council, Cabinet and Members, Districts, Boroughs and Parish Councils during 2009. The result of that consultation concluded with the drafting of the attached Kent Alcohol Strategy being presented to Cabinet for approval.

2. Policy Context

- 2.1 The Strategy has been developed using the framework recommended by the National Treatment Agency and has been supported by Alcohol Concern, agencies from across Kent County Council, Police and Health Services. It reflects the national evidence base of the harm caused by alcohol to health, employment/industry and criminal justice and makes local comparators from which to build and develop service responses. In 2008 Kent County Council convened a Select Committee to review the health implications and cost of alcohol misuse. The Select Committee report provided an excellent foundation for the development of the Kent Action of Alcohol Steering Group and indeed the foundation of the health perspective of this alcohol strategy.

3. Process

- 3.1 The Kent Alcohol Strategy sets out Kent's position in respect of treatment for young people and adults, the activity being undertaken to address community safety concerns and the mechanisms for managing the impact of alcohol misuse within the public realm.
- 3.2 The strategy identifies priorities for action which include:

- a. Communication: how to convey important public health messages without alienating the general public, ensuring that key professionals have a understanding of alcohol misuse, its symptoms and outcomes, and seeking to have an informed employer group that can support and manage workplace issues
- b. Treatment: improving the current level of treatment provision across a range of needs from prevention, early diagnosis to acute care
- c. Community Safety: working with the Police and other Criminal Justice agencies to develop responses that minimise the impact of alcohol misuse and within, for example the prison system, that education programmes are developed alongside treatment
- d. Licensing: working within a partnership arrangement to ensure the intentions of the Licensing Act 2003 are achieved and fulfilling the Towards 2010 strategy to work with off-licenses and other trade organisations
- e. Children & Young People: working with education, schools and colleges to provide evidence based programmes about alcohol and where necessary providing the appropriate level of treatment interventions
- f. Hidden Harm: as outlined above

4. Resource Implications

- 4.1 The Strategy highlights the need for a coherent and rigorous analysis of expenditure relating to alcohol. Kent has used national data to achieve an estimate of the impact of alcohol misuse across the county and we are currently commissioning the Public Health Resource Unit (PHRU) to give a more in depth assessment of investment against outcomes.
- 4.2 The key funding providers will remain Health and Social Care in particular for those people where alcohol misuse has reached a chronic state. The Police and other emergency services make a considerable investment when responding to disorder, road accidents and injury and fires within the home, all of which will continue to arise unless the messages contained within this strategy are achieved.
- 4.3 Through the KDAAT partnership some £2m will be invested in alcohol treatment for adults during 2010/11, PCT £1,770k, KCC £118k, and Probation £104k. These are committed funds through contractual arrangements. KDAAT Young People's Team commission services that are mainly drug and alcohol generic, and in 2010/11 planned expenditure on these services will be in the region of £1.4m. The funding in 2010/11 is confirmed and again, subject to contractual arrangements.
- 4.4 The Supporting People Programme provides funding for a wide range of client needs and the commissioning of services target provision that supports both drug and alcohol support and generic service provision. In 2010/11 planned annual expenditure on substance misuse contracts is £755k the expenditure is subject to contractual arrangement and is committed spend within this financial year.
- 4.5 All services relating to alcohol commissioning will be subject to review within the emerging financial frameworks and all services are considering options and planning a process of implementing to manage and mitigate the impact on service delivery should there be a reduction in funding levels.
- 4.6 In the short term, in the event of a significant reduction in funding levels the service contracts incorporate a provision for parties to exit or vary the contract with

a short notice period of up to 6 months. The Supporting People Commissioning Body and KDAAT Board will agree the actions for the management of resources, partners funding, and/or use of ring fenced reserves to support the contracts during the notice period.

5. Conclusion

- 5.1 The Alcohol Strategy for Kent is a partnership strategy that aims to address alcohol misuse, provide improved information, advice and guidance and combat the negative outcomes within our communities when the consumption of alcohol leads to disorder or other injury. It is a strategy that will be progressed as new information comes forward, treatment services improve and our response via policing or other emergency services are developed. The Strategy is a significant Partnership agreement that will lead to enhanced service provision and a better understanding of the impact of alcohol misuse in our communities and how best to promote safe, sensible and social drinking.
- 5.2 Following approval, the Strategy will be launched in July 2010. The work of the Alcohol Steering Group will continue to ensure that effective services are delivered and that Kent's response to alcohol and alcohol misuse keeps pace with the emerging agendas on health and treatment, licensing and criminal justice.

6. Recommendation

- 6.1. Cabinet Members are asked to approve the attached Kent Alcohol Strategy 2010 - 2013

<i>Author of Report:</i>	<i>Angela Slaven</i>
<i>Job Title:</i>	<i>Director, Youth and Community Support Services</i>
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Kent Action on Alcohol Steering Group Kent Alcohol Strategy 2010 - 2013



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Executive Summary

The Kent Alcohol Strategy has been developed in partnership with a range of organisations and aims to inform, highlight and raise the profile of issues relating to the harms associated with alcohol misuse and promote positive attitudes to alcohol within the framework of the 2008 national Strategy: Safe, Sensible, Social. The strategy will build on the momentum and success of national campaigns, communicating consistent messages to children, young people and their parents.

Tackling the harms from alcohol misuse within our communities is a key priority for the health, social care and criminal justice agencies across Kent. The need to inform the public of the risks to health and society and change attitudes in a positive way is a complex task. The Strategy does not seek to deny the majority within our communities who drink safely and sensibly the right to continue to use alcohol as part of the celebration, custom and culture. The strategy seeks to inform and prevent harm through a range of measures and opportunities that addresses prevention through education and information, access to treatment when necessary and work with the retail industry to ensure responsible sales

The Strategy sets out the priorities for Kent which includes ensuring accurate and consistent information to the breadth of communities and social groups to improve the understanding and risk of alcohol misuse. It sets out a priority to ensure the continuation and support of the controls on licensing and the sale of alcohol and to achieve this by further developing the Kent Community Alcohol Partnership (KCAP) scheme, a pioneering development between the police and retail markets

The strategy seeks to increase the access to treatment services and to strengthen the early intervention and identification of emerging problems. The primary care services within health will play an

increasing role in reducing the long term harm and working with the schools and education agenda.

The Kent Drug and Alcohol Action Team (KDAAT) will continue to work with partners in health, the police and probation services to pool resources and prioritise expenditure to ensure that the maximum benefit is achieved from what is likely to become a very challenging financial climate. KDAAT will increase the network of support and work with the Supporting People and Supporting Independence Programme and other specialist services to provide a wider and more comprehensive service provision.

There will be increasing focus on the impact of alcohol misuse within families recognising that children and young people are often adversely affected by the alcohol misuse of parents and carers. This strategy will complement the direction of the Kent Hidden Harm strategy to ensure that those working in the social care and education system are equipped to identify families where alcohol misuse may be a significant or emerging factor. This strategy also



promotes the need for closer working relationships with local domestic violence groups and forums.

The strategy provides the direction for the work of the Kent Action on Alcohol Steering Group and a clear delivery has been developed to ensure and highlight the role of different agencies and a role of the community itself. The strategy is written to inform and enable the development of a positive relationship with alcohol allowing families and communities to continue to enjoy celebrations and other personal occasions in a happy and safe way. For those where problems are emerging or have developed the strategy sets the pathway to ensure access to swift and appropriate support.



1. Foreword

Alcohol within our society is seen by many people as a source of pleasure and enjoyment. It is part of social gatherings, such as weddings, birthdays and other celebratory events.

Many enjoy alcohol sensibly and share stories about fun and occasionally bad times that have involved the consumption of alcohol. Some sections of our society, be it for religious or other belief systems, exclude alcohol from their daily lives altogether.

For some people alcohol misuse becomes a significant problem and this is demonstrated through increasing difficulties within families, at work, and their own relationship with the world. This statement paints a picture of the varying and sometimes problematic relationship to alcohol.

This strategy aims to set out a response to the management of alcohol by promoting attitudes and behaviours. This will allow the majority of people, for whom alcohol does not present a problem, to continue to enjoy the benefits of social drinking and associated pleasures while ensuring that if necessary, others can access advice, help and support. The strategy recognises that access to information for individuals in difficulty is important and where the problems are chronic, access to treatment services should be made available.

The alcohol trade works within a regulated framework and the strategy seeks opportunities to improve and support the responsibilities of those working within the license trade. This includes areas such as underage sales, alcohol sales promotions, and the responsibility for managing licensed premises in cooperation with the police and local authorities.

To deliver the strategy effectively partnership working with a range of organisations and agencies is essential. These include the police and emergency services, mental and public health sectors, voluntary agencies and other excellent treatment programmes that currently contribute substantially to our aims and objectives. The County Council has a responsibility to work and support the efforts of all those engaged in this field.

This strategy sets out the principles for implementation and provides a backdrop for Kent's residents to enjoy life to the full and adopt a relationship with alcohol that avoids harm, and promotes safe, sensible and social living conditions.

2. Aim

Excessive consumption of alcohol is a growing problem in both Kent and the UK. Yet, alcohol also gives much pleasure and is a significant and traditional part of the local economy. Kent is a safe place in which to live and socialise but it is important to address the problems which inevitably arise from alcohol misuse. The intention of this strategy is to improve the balance between these costs and benefits. This strategy is not trying to "ban" alcohol, instead its aim is:

"To reduce the harms associated with alcohol, in order to ensure that alcohol can be enjoyed safely and responsibly, as part of a vibrant and inclusive community".



3. Objectives

The objectives of this strategy are:

- To prevent alcohol related harm by increasing public awareness and understanding of the impact of alcohol misuse
- To promote community safety and create a safer environment by reducing alcohol-related violent crime, criminal damage and anti-social behaviour and by enabling offenders to access appropriate interventions and treatment throughout the criminal justice system
- To ensure swift and easy access to services for individuals seeking information, guidance and treatment
- To encourage responsible practices in the licensed trade by ensuring that those involved in the production and sale of alcoholic drinks act within the law and with an appropriate sense of social responsibility
- To prevent children and young people developing alcohol related problems through a programme of education and, where necessary, law enforcement
- To set a robust strategic framework that is based on partnership working.



4. A Partnership Approach

A partnership approach is essential to ensure an effective response to alcohol. This strategy will engage a range of organisations so that there is:

- A shared understanding of the issues to be addressed and the outcomes achieved
- Appropriate sharing of information
- Cooperation and coordination between statutory, voluntary and community organisations as well as the licensed trade
- A consistent approach to reducing the harm caused by alcohol
- Consistent messages to the public and to people needing or seeking help
- Appropriate arrangements to ensure that any work on alcohol links in to the plans of the Local Strategic Partnership and the Local Area Agreement

Service users and carers, voluntary and community organisations will be involved and consulted at every level of the strategic process.

Kent is a large area with two tiers of local government as well as Parish Councils in most parts. Both the county council and the borough and district councils have responsibilities in relation to alcohol. Boroughs and districts have responsibilities relating to licensing and to community safety. The county council is responsible for the provision of education and social care and has community safety and trading responsibilities. A fully comprehensive partnership approach will engage partners at county and district/ borough level and take account of local differences. Kent's alcohol strategy will only have an impact if these two tiers are working together. The implementation of the strategy will ensure that both tiers are engaged in tackling alcohol related harm.

5. Key Strategic Links

This strategy must reflect existing national and local strategies.

Current key national strategies are :

- *Safe Sensible Social* - the 2007 update on the National Alcohol Harm Reduction Strategy originally published in 2004.⁽¹⁾
- *Choosing Health* - the public health strategy - which has alcohol harm reduction as a major theme and identifies a number of 'big wins' related to combating alcohol misuse.⁽²⁻³⁾
- *Models of Care for Alcohol Misuse* – which sets the framework for the development and delivery of alcohol treatment services
- Legislation linked to alcohol enforcement such as the *Licensing Act 2003* which governs the management and control of licensed premises and the *Violent Crime Reduction Act 2006*
- *New GP contract 2004* – which identifies a Nationally Enhanced Service for alcohol
- *Alcohol Misusing Offenders – A Strategy for Delivery 2006* - National Probation Service – a strategy for addressing alcohol misuse for offenders.
- *Youth Alcohol Action Plan 2008* – which set out particular steps to tackle alcohol misuse among young people.
- *Youth Matters – A Government White Paper* which sets out the vision for empowering young people, giving them somewhere to go, something to do and someone to talk to.

Current key local strategies are:

- Borough and District Crime and Disorder Reduction Partnerships' (CDRPs) Community Safety Strategies
- Primary Care Trust (PCT) Delivery Plans
- Borough and District Council Statements of Licensing Policy 2008-2011

- Domestic violence strategies.
- Kent Police's Drug and Alcohol Strategy
- Children and Young People's Plan (outcome 2 - reducing risk taking behaviour)

It is important that the Kent Alcohol strategy delivery plan addresses the Home Office's Public Service Agreement (PSA).

PSA 25: "Reduce the harm caused by alcohol and drugs" sets a target of reducing *Alcohol-harm related hospital admission rates*.

PSA 14 refers to the need to reduce the proportion of young people frequently using illicit drugs, alcohol or volatile substances. These targets are mirrored in *Vital Signs* the indicator

In addition to the Kent Local Area Agreement (LAA).

Outcome 16: endeavours to reduce alcohol abuse
 Outcome 10: to reduce the overall level of crime
 Outcome 9: to increase the proportion of people who be-

6. Stakeholder Consultation

This strategy builds on the Report of Kent County Council's (KCC) Select Committee on Alcohol Misuse, which was developed around an extensive consultation with key stakeholders including service user representation, local councils, service providers and national experts.

In July 2008 the county launched the Select Committee report with an event which included an opportunity to propose ideas for further developing the response to alcohol misuse.

7. The Impact of Alcohol: National Evidence

Nationally, the annual human and financial costs of alcohol misuse include⁽⁴⁾:

- 22,000 preventable deaths per year which are associated in some way with alcohol misuse.
- Around half of all violent crimes (1.2 million) and a third of all reported incidents of domestic abuse (360,000)
- £7.3 billion spent tackling alcohol related crime and public disorder.
- Up to 70% of A&E admissions at peak times.
- £95 million spent each year on specialist alcohol treatment.
- Over 126,000 admissions to hospital for mental and behavioural disorders resulting from alcohol misuse – a rise of 75% over the past ten years.
- Up to 1.3 million children affected by parental alcohol problems.
- **More than one in five men, one in six women and one in seven 16-24 year olds have admitted to having had unsafe sex after drinking too much alcohol, increasing their risk of pregnancy and disease.**

8. The Impact of Alcohol: Local Evidence

The majority of Kent's population are either low risk or non-drinkers. However, patterns of problematic drinking are emerging in Kent, especially among women and young people. The proportion of adults in the South East binge drinking at least one day a week has reached approximately 20% for men and 9% for women. In Kent 11% of males and 5.5% of females exceed the weekly recommended amounts. These rates are lower than in most other regions, but are higher than those of London and the East of England.

These drinkers can be divided into three categories⁽⁵⁾:

- Hazardous drinkers - women drinking more than 14 units and up to 35 units of alcohol per week and men drinking more than 21 units and up to 50 units of alcohol per week. These drinkers may have avoided significant alcohol-related problems so far but they will still benefit from brief advice about their alcohol use.
- Harmful drinkers - women drinking over 35 units and men drinking over 50 units of alcohol per week who show clear evidence of some alcohol-related harm, which may be physical or mental.
- Dependent drinkers - have a definite problem with drinking and in severe cases may be physically dependent.

In Kent there are about 200,000 hazardous and harmful drinkers and 30,000 dependent drinkers.⁽⁶⁾

Children and Young People:

Sir Liam Donaldson, the Chief Medical Officer for England and the UK Chief Medical Advisor released guidance on young people's alcohol for consultation in January 2009. The consultation focuses on how the information is communicated to children, young people and their parents and whether the advice provided is practical.

The guidance states that a childhood free from alcohol is the healthiest and best option. It acknowledges that some parents may choose to allow their children alcohol. In those cases, alcohol should never be consumed by those under 15. It goes on to say that those aged 15 – 17 should never exceed 2-3 units for young women and 3-4 units for young men. Also, 15-17 year olds should not consume alcohol more than once a week and their consumption should be supervised. The guidance emphasises the role of parents in influencing and educating their children on the use of alcohol.

The Government sponsored North West Public Health Observatory[®] provides seventeen statistical indicators of alcohol related harm broken down by local authority area. Most areas of Kent are around the national average for the health indicators with the exception of Thanet which has above average levels of alcohol related hospital admissions for both adults and young people. Shepway also has above average levels of alcohol related hospital admissions for young people.



Other data indicates that: ⁽⁹⁾

- In 2005 about 4,400 people in Kent, diagnosed with “alcoholism”, claimed incapacity benefits or severe disablement allowances.
- Alcohol-related crime and violent crime in Kent is below the national average. However, the level of crime attributable to alcohol is above average in three Kent districts (Dartford, Gravesham and Thanet) and higher than the South East average in four districts (Dartford, Gravesham, Swale and Thanet).
- Alcohol-related violent crime is higher than the national average in three districts (Dartford, Gravesham and Thanet) and is higher than the South East average in five districts (Dartford, Gravesham, Shepway, Swale and Thanet).
- The rate of sexual offences attributable to alcohol is the same as, or higher than, both the national and regional average in seven districts (Ashford, Dartford, Gravesham, Maidstone, Shepway, Swale and Thanet).
- The number of adults in Kent undergoing treatment for alcohol misuse more than doubled from 2005-6 to 2006-7. In the same period the number of young people in treatment increased from 115 to 271.
- The number of alcohol-specific hospital admissions in Kent has almost doubled from 885 admissions in 1997-8 to 1,454 in 2006-7.
- In Kent, the number of adult arrests for drink offences increased from 5,732 in 2005-6 to 5,950 in 2006-7. The number of young people arrested has increased, from 278 in 2005-2006 to 403 in 2006-7.

9. What Is Currently Happening

- In Kent, it has been estimated that substance misuse (both for alcohol and drugs misuse) is a parental characteristic of over half the approximately 800 children (56.1%) on the child protection register.
- In Kent the number of young people arrested for alcohol related offences increased from 278 in 2005/6 to 403 in 2005/6.
- It is estimated that the number of children with alcohol dependent parents in Kent could be in the region of 23,000.

It is also known that although fewer young people are drinking alcohol, those who do are consuming more and from an earlier age. These trajectories are of great concern.



Much work has been undertaken in Kent to tackle alcohol misuse, but more needs to be done. This section sets out what is already happening and section 10 identifies key gaps and how they will be tackled.

9.1 What Is Currently Happening – Adult Treatment Services

The Kent Drug and Alcohol Action Team (KDAAT) is the agency responsible for the specific commissioning and performance monitoring of alcohol and drug-related treatment services across the County.

KDAAT commissions a variety of statutory and voluntary organisations to provide a range of treatment services across the whole of Kent. Agencies include: KCA, Turning Point, Crime Reduction Initiative, Action for Change, The Kenward Trust and Kent and Medway Partnership Trust.

One of the strands of the KCC Supporting Independence Programme is dedicated to helping people with alcohol or substance addiction to move out of dependency and achieve greater independence.

The Kent Supporting People Programme commission accommodation-based, and floating support services to enable people who misuse alcohol to be reintegrated and re-engaged within the community, with the potential to access education, training, and employment opportunities. The programme contributes to the reduction in neighbourhood nuisance, homelessness, usage of other public sector resources e.g. hospitals. The core essential of the Programme is that stable housing leads to the real potential of an individual being developed.

9.2 What Is Currently Happening – Community Safety

The commitment of Kent County Council to deal with alcohol-fuelled offences is reflected in the *Towards 2010* strategy.

The county also has the Kent Community Alcohol Partnership: a multi-agency initiative to reduce under age sales and offending (see box below).

A number of specific initiatives reflect the commitment of local partner agencies such as Trading Standards and Kent Police to reducing alcohol related harm. These include:

- The use of Penalty Notices for Disorder (PNDs) to individuals exhibiting disruptive behaviour.
- The use of alcohol enforcement areas which have been adopted by most CDRPs in Kent.
- “Conditional Cautioning” referral schemes which aim to provide an alternative to prosecution where offenders must attend sessions to learn about the consequences of alcohol misuse.
- “Meet and greet” tactics in which officers patrol targeted night-time “hot spots” to provide reassurance for the public and to deter crime.
- The “Three Strikes” scheme in Dover which involves penalties such as issuing Anti-Social Behaviour Orders (ASBOs) after a third arrest for alcohol-related offences.
- Anti-Social Behaviour Act (2003) powers which enable local authorities and the police to disperse disruptive individuals and send home young people under the age of 16.
- The designation of anti-social behaviour areas.
- Establishing alcohol free areas in Broadstairs Harbour and Canterbury.

9.3 What Is Currently Happening – Licensing

Kent has approximately 6,500 premises licensed to sell or supply alcohol, of which 57 of these open 24 hours a day, comprising 35 supermarkets and stores, 14 hotels and 8 late night venues.

A number of initiatives are in place to promote responsible trading:

- Last year Kent Trading Standards performed 151 test purchases, and found that in about a third of them alcohol was sold to underage people.
- Many licensed premises in Kent have joined the “Safer Socialising” scheme which awards certificates to those businesses selling alcohol in the night-time economy that demonstrate high standards of management and operation.
- Both the Kent-based company Shepherd Neame and the Wetherspoon pub chain, amongst other schemes aimed at promoting sensible drinking, make use of mystery shoppers to test socially responsible behaviour of the staff in its pubs.
- “Pub Watch” schemes have been developed which involve the exchange of intelligence between businesses, the police and other agencies in order to identify “hot spots”.



Example of action - Kent Community Alcohol Partnership

KCAP - the largest of its kind in the UK.- uses a combination of training for retailers, patrols by police and community wardens, and activities for young people to reduce the amount of under-age drinking and anti-social behaviour in those areas.

The scheme was originally piloted in Edenbridge, Canterbury and Thanet,

In November 2009 an extension of the pilot areas was announced and the KCAP accreditation scheme launched.

A KCAP accreditation will provide traders with support and training. if they commit to stringent checks for alcohol sales that include asking anyone who looks under 25 for proof of identification.

KCAP is run by Kent County Council's Kent Trading Standards, Kent Police, the Retail of Alcohol Standards Group, Thanet District Council, Canterbury City Council and Sevenoaks District Council.

in order to increase their awareness of, amongst other things, the effects of alcohol misuse. This campaign is being delivered through the House campaign which uses a social marketing approach. House moves round the districts month by month providing a centrally located meeting place for young people combined with public health messages. It targets young people who may be outside mainstream provision and potentially most vulnerable to substance misuse. House is supported by the Youth Service and the evaluation will inform future developments of this particular model of working.

- Kent schools have a programme of Personal, Social and Health Education (PSHE) which includes education about alcohol misuse. It has been announced recently that PSHE will become a statutory part of the National Curriculum from 2011. A strategy on PSHE for all Kent schools was produced in 2008 – this aims for uniform practice with sufficient resources and support to deliver high quality PSHE to all young people. This Strategy is overseen by a PHSE Strategy Group and a Drugs Education Steering Group has been formed to coordinate resources and support schools to deliver high quality drug and alcohol education.
- A booklet has been published by the Kent Children's Safeguarding Board for parents of teenaged children that provides helpful advice and guidance as well as contact numbers. Further information can be found on the Kent Resource Directory website.

Early Intervention and Prevention:

- Targeted Early Intervention focuses on vulnerable groups of young people and focuses on making contact with young offenders, looked after young people, those young people who are not in mainstream schools, refugees and asylum seekers.

9.4 What Is Currently Happening – Young People

A comprehensive programme of communication and universal education, early intervention, workforce development and treatment is in place for young people in Kent. Recent increases in investment in early intervention have also resulted in increased numbers of young people who have been referred to specialist treatment. These include:

Communication and Universal Education:

- Target 50 of *Towards 2010* recommends the introduction of a hard-hitting public health campaign targeted at young people

- The Alcohol Intervention Support Programme (delivered by the Kenward Trust), aims to divert young people from substance misuse through education and awareness.
- A programme of alcohol focussed prevention has been developed in schools in Maidstone.
- Diversionary projects were commissioned in areas of alcohol related need in Summer 2009. These were delivered by workers trained in delivering alcohol brief interventions.
- RiskKit is a multi component intervention for young people designed to reduce their risk taking behaviour and build resilience and is currently being delivered in schools as part of the Enhanced Healthy Schools Programme.

Workforce Development:

- DUST training is a programme of training for the children and young people's workforce in drugs and alcohol awareness, assessing problematic use and interventions for those who are not problematic.
- Brief intervention training has been made available to youth workers from the community and voluntary sector.

Specialist treatment:

- Specialist young people's community treatment provides one to one interventions for young people who are assessed as problem users. This includes specific drug and alcohol work with young offenders to impact positively on offending.
- The Changes Dual Diagnosis project works with young offenders who have mental health and drug or alcohol issues. It operates in Thanet and Dover and is expanding to other parts of East Kent and Dartford and Gravesend.

9.5 What Is Currently Happening – Hidden Harm

Alcohol misuse affects not just the drinker, but the family around them. Many children can just about cope, but for others, a parent's drinking can lead to feelings of isolation, guilt and poor performance at school. Children of problem drinkers can experience long-term psychological damage into adulthood. Services to support both young carers and chronic-drinking parents are too scarce.

In some cases where a parent's drinking has become so debilitating, their children have been forced into caring roles. This group of young carers looking after a parent with an alcohol problem is both hidden and particularly vulnerable. Most young carers in this situation simply never get support, with too many ending up in care when families reach crisis point.

The development of a Hidden Harm Strategy will aim to start addressing some of the difficulties associated for children and young people who live with substance misusing parents. As with all Kent's strategies this will fully depend on a partnership approach to achieve the identified objectives and will be delivered alongside inter-related strategies and priorities for maximum impact.



10 Priorities for Action

10.1 Priorities for Action - Strategy

A strategic priority will be to collect and share data about alcohol misuse. This will ensure that there is robust baseline data available for planning. Information is needed from A&E to pinpoint problems with licensed premises. Better data on alcohol related offending will also be important.

10.2 Priorities for Action - Communication

A co-ordinated approach is required to improve education and communications on alcohol related issues, by ensuring consistent methods and messages are used to create maximum impact. Campaigns should adopt a social marketing approach to achieving positive behavioural goals in the target audience.

Communications activities will be developed to support all the strategic objectives set out elsewhere in this Strategy, as well as to deliver the following specific objectives:

- To prevent alcohol related harm by increasing public awareness and understanding of the impact of alcohol misuse;
- To prevent children and young people developing alcohol related problems through a programme of targeted interventions including social marketing.

Communications will adopt the partnership approach underpinning an effective response to alcohol in Kent.

10.3 Priorities for Action - Adult Treatment

It is recognised that there is an under-provision of treatment services in the county. It is estimated that if a minimal level of access was provided (10%) 18,000 individuals would be helped

- A Hidden Harm working group has been established to look at the needs of young people with substance misusing parents.
- Kent Safeguarding Children Board provides multi agency training to raise awareness and improve responses to parental alcohol misuse
- The substance misusing parents project in Thanet and Dover fast tracks substance misusing parents – drugs and alcohol – into treatment and ensure joint work between Children and Families teams and the drug and alcohol service.
- The Sunlight Project (run by KCA) in Thanet, Canterbury, Dover and Swale provides group work for children 7-13 whose parents abuse drugs and/or alcohol.



10.4 Priorities for Action - Community Safety

It is a priority to tackle crime and anti-social behaviour linked to alcohol. This will require a number of developments.

A priority is a focus on ensuring that there are pathways from the criminal justice system to treatment services for both persistent drunken offenders and those who are first experiencing problems due to alcohol. This will include the use of Alcohol Treatment Requirements, Conditional Cautioning, Arrest Referral and the provision of alcohol interventions to people in the Multi-Agency Public Protection Arrangements and Prolific and Priority Offender systems or on Acceptable Behaviour Contracts or Anti-Social Behaviour Orders and Drink Banning Orders.

Local people with alcohol problems who are in the prison system will be targeted with advice and interventions and must be able to move into treatment immediately on leaving prison. Peer education in prisons will be considered as an approach.

Alcohol is a contributory factor to a significant proportion of domestic violence: however, local data on this is poor and will be improved. Those working with problem drinkers will be made aware of domestic violence and, where appropriate, alcohol interventions will be part of any programme targeting perpetrators and possibly victims of domestic violence. The alcohol strategy will link in to the local domestic violence strategies.

An ongoing priority will be to manage alcohol misuse effectively within the night time economy (NTE) and to ensure the development of a planned and balanced NTE.

each year. A good level of service (20%) would provide treatment to 36,000 people.

Government data suggests that the level of access in the region is currently only 5%. A sustained programme of increasing the resources going into alcohol services will be put in place.

A key priority is the introduction of screening and brief interventions for hazardous and harmful drinkers in non-alcohol-specialist setting e.g. primary care, A & E and criminal justice settings.

At the other end of the process there is an identified need for better aftercare, including wraparound services such as employment and training support or financial advice. A specific route into treatment is needed for people with a dual diagnosis of alcohol misuse and mental disorder. Clarity is required on who is responsible for people who have alcohol-related brain-damage.

Services also need to be developed for particular groups. Appropriate services will need to be offered to people who are homeless or require better housing. Additional temporary sheltered housing will be facilitated by KCC for individuals recovering from alcohol misuse, particularly those discharged from hospitals, prisons and residential alcohol treatment, in order to prevent relapse.

Approximately 40-60% of clients who enter alcohol treatment services will drop out after, as few as, a couple of sessions. These difficult to engage clients may be at higher risk and more vulnerable than those in treatment. This is an important group of clients and a care pathway will be developed to address their needs.

Treatment services will need to be developed within the context of a system of outcome measures and with the application of a performance management system.

10.5 Priorities for Action - Licensing

The application of the Licensing Act 2003 should be monitored. In particular are members of the public being encouraged to make representations and seek reviews of problem premises and are more socially deprived communities making as much use of these rights as more affluent communities?

The *Towards 2010* strategy requires the County Council to work with off-licences, pubs and clubs to reduce alcohol-related crime and antisocial behaviour. A key element will be to seek to discourage the practice of discounting alcoholic drinks, charging high prices for soft drinks and other strategies that could promote irresponsible drinking.

Where necessary, use of appropriate legislation will be considered to reduce alcohol-related crime and disorder, for example licence reviews, dispersal powers and designated public place orders.

As a last resort, when all other practical attempts have been unsuccessful, consideration can be given to the establishment of alcohol free areas and Alcohol Disorder Zones, which can require premises failing to implement actions to reduce alcohol-related anti-social behaviour in their vicinity to contribute towards the cost of necessary additional policing.

Trading Standards and partner agencies should increase their efforts to identify retailers who supply alcohol to under age persons and ensure that penalties are applied.

10.6 Priorities for Action - Children and Young People

Communications and Universal Education:

Ensuring that all young people receive appropriate, evidence based, education about alcohol is vital. In particular, awareness will be raised about safe and sensible alcohol consumption. Personal Social and Health Education (PSHE) lessons in school are the core of this and it is important to ensure that these inputs are fit for purpose. PSHE accreditation for both teachers and school nurses will be supported. Peer education will also be considered as an approach. An approach to ensuring consistent drug and alcohol education in FE settings needs to be developed.

Local research indicates that parents want more information about alcohol. Parents need to be able to give their children and young people good information and be good role models. It will be important to draw in both parents and those professionals who work with parents.

House has been effective at bringing young people in contact with multiple agencies. The model needs to be examined to see how learning can be built into subsequent attempts to change young people's behaviour including in relation to alcohol misuse.

Successful initiatives dealing with other related health issues, such as drug misuse, drink driving and sexual health, will be explored for adaptation to the theme of alcohol misuse.

Early Intervention and Prevention:

Effective early intervention and prevention is essential in enabling the earlier identification of young people who at risk of alcohol misuse or who may be problematically misusing alcohol as well as reducing alcohol misuse amongst young people. Young people who misuse alcohol are more likely to be involved in other risk taking

behaviours like early unsafe sex, smoking, drug use, youth crime and anti social behaviour.

Effective early intervention requires targeting vulnerable groups of young people and areas where young people are most at risk of alcohol related harm. The Kent Young People's Alcohol needs assessment is able to identify vulnerable groups of young people to target services. The Alcohol Needs Assessment for Young People in Kent is able to identify areas where alcohol related harms are highest.

The national Common Assessment Framework (CAF) will provide an assessment tool for all young people with identified needs. It will be necessary to ensure that the CAF identifies difficulties related to alcohol and leads to appropriate responses such as Targeted Youth Support.

The Youth Alcohol Action Plan refers to a range of criminal justice interventions designed to stop young people from using alcohol in public places. This provides an opportunity for interventions to be provided to young people and it is important to ensure that young people do not enter the criminal justice system as a result of this. The aim is to complement this activity with a health based intervention and work is underway to develop this.

Specialist Community Treatment:
Specialist community treatment interventions need to be available to those young people who problematically misuse alcohol.

A particular concern is the transition from young people's services to adult services. Although 11-18 year olds are identified as being in contact with drug and alcohol services, there is a dip in the numbers attending adult treatment services in their early twenties. This gap

will have to be addressed by further research into the blockages and gaps in the system and the best ways of addressing them

Workforce Development:
Brief interventions are cost effective at reducing alcohol misuse amongst young people. Brief intervention training needs to be extended across the children and young people's workforce.

DUST screening and referral training needs to be integrated into CAF and be consistently used across the children and young people's workforce.

Supply:

It is important to tackle underage sales through regular campaigns of test purchasing and to tackle underage drinking in public places. This will be accompanied by efforts to provide alternative activities to divert young people from drinking on the streets, as well as efforts to prevent the parental supply of alcohol or young people taking drink from home.

Successful initiatives dealing with other related health issues, such as drug misuse, drink driving and sexual health, will be explored for adaptation to the theme of alcohol misuse.



11. Governance Arrangements

10.7 Priorities for Action - Hidden Harm

In Kent, it has been estimated that substance misuse (both alcohol and drug misuse) is a parental characteristic of over half the approximately 800 children (56.1%) on the child protection register. Nationally, alcohol policies have barely begun to address this issue and treatment services must now have better support and funding to help both parents and their children recover from alcohol problems. There is also a real need to ensure that those working in the wider social care and education system are equipped to identify cases where parental misuse is affecting the quality of family life and that there are clearer protocols in place to help them co-ordinate support with the alcohol treatment sector, where appropriate.

The young carers' services need the training and resources to reach these families, while every adult alcohol service should routinely ask clients "Are you a parent? Can we help you in your parenting role?"

A new Public Service Agreement could be established to increase the health and wellbeing of children affected by parental alcohol misuse. There could be a target to reduce the number of children placed in care as a result of their parents' drinking.

The Local Safeguarding Children Board could identify an 'Alcohol Champion' to lead locally on family alcohol misuse issues and link alcohol and families targets into other local plans, such as Local Strategic Plans, Local Area Agreements and Alcohol and Drug Treatment Plans. Joint Strategic Needs Assessments could include an audit of parental alcohol misuse and services for both alcohol misusing parents and their children.

Links between domestic violence services and children's and young people's support services could also be strengthened.

The delivery plan identifies how each target will be managed: the actions to be achieved, the agency responsible and the timescale. However, all these actions will be overseen and coordinated in a wider framework.

Several forms of multi-component collaboration aimed at dealing with alcohol misuse in Kent already exist. For example, Crime and Disorder Reduction Partnerships, including members from the Police, local authorities, the Probation Service, health authorities and the voluntary sector, are already working to deal with, amongst other aspects, alcohol-related crime and anti-social behaviour.

A multi-agency Kent Action on Alcohol Steering Group has been established which will meet on a bi-monthly basis and will receive progress reports on the action plan targets, identify resources and help overcome problems in meeting the targets.

This group will have membership from:

• Kent DAAT	• Kent County Council
• The county's two Primary Care Trusts	• HM Prison Service
• Kent Police	• Kent Probation

This group will report to the Kent Public Health Board and the KDAAT Board.

12. Outcome measures

This strategy recognises the need to develop good indicators of its success. This will require outcome measures e.g. are there less crime, is health improving or are children safer? At the moment the baseline data does not exist on which to build such measures. Nor is it clear which indicators are the most effective measures of the impact of alcohol.

One of the key processes for the ongoing alcohol strategy group will be to develop a set of outcome measures across health, community well-being, child safety and licensing which will enable the impact of this strategy to be measured effectively. These will include tools such as TellUs and the Kent Pupil Survey which will be used to measure PSA 14.

13. Resources

This strategy has been developed to reflect growing national and local concerns of the harm caused by alcohol misuse. Alcohol has been the hidden relative within the substance misuse agenda for many years. As such, gaining an accurate picture of the cost of services that either directly supports individuals or the consequences of alcohol misuse such as anti-social or violent behaviour provided via policing and health, or the hidden cost arising from absenteeism from work, is problematic. This strategy recognises the complexity of the cost analysis that is needed and pinpoints this as a critical area for development.

In 2008/09 Kent's Health services made substantial new investment into services that support prevention measures and treatment facilities. This has contributed to better assessment, access to information and the coordination of services within communities that offer opportunities for preventative support. It has also contributed to

meeting the needs at the "chronic" end where for some people their life has become chaotic and destructive. In 2009/10 direct investment in these services will equal £2,027,000.



As this strategy develops the recognition of the contributing role of wrap around services to support alcohol interventions will be essential to sustain change in behaviour and improve outcomes. Further investment will be necessary but this is likely to be achieved within the existing main stream budgets and delivered by a reshaping of the services as an extension of their roles and responsibilities. The principle support for housing is delivered via Supporting People and the current investment in "floating support" is £95, 000.

The strategy will contribute to the effort to counter the extreme levels of anti social behaviour and criminal damage associated within the night time economy. A reduction in ambulance responses, demands upon Accident and Emergency and hospital alcohol related admissions should follow.

What lies at the root of the strategy is a coordinated partnership approach building on existing investment and sharing the benefits of reductions elsewhere in the system. Kent Action on Alcohol Steering Group will work to support the health, community and personal safety and education agenda.

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Agenda Item 10

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